

Reaching global marine biodiversity conservation goals with area-based fisheries management: A typology-based evaluation

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Supplemental material

APPENDIX A

Definitions of the types of area-based fisheries management measures identified in the literature review

This table includes the definitions of the ABFM identified in Rice et al. (2018) as well as additional fisheries ABMT identified in the present literature review.

Fisheries ABMT category	Definition
Benthic protected area	Benthic Protected Areas (BPAs) are closures that are intended to provide benthic habitat protection by limiting or prohibiting direct fishing impacts usually related to bottom trawling (Spear and Cannon, 2012). For example, the Southern Indian Ocean Deepwater Fishers Association (SIODFA) uses BPAs to protect underwater topographic features, such as seamounts and hydrothermal vents and their associated ecosystems (SIODFA, 2016).
Biosphere reserve	Biosphere reserves are nominated by national governments and designated by UNESCO under the intergovernmental Man and Biosphere Programme. “Biosphere reserves are ‘learning places for sustainable development’. They are sites for testing interdisciplinary approaches to understanding and managing changes and interactions between social and ecological systems, including conflict prevention and management of biodiversity.” They include a core area that is strictly protected in order to contribute to the conservation of landscapes, ecosystems, species and genetic variation; a buffer zone which surrounds or adjoins the core area(s), and is used for activities compatible with sound ecological practices that can reinforce scientific research, monitoring, training and education; and a transition area where communities foster socio-culturally and ecologically sustainable economic and human activities. (UNESCO, n.d.)

Closed season (a.k.a. Seasonal closed areas)	<p>“Seasonal closed areas are common in fisheries management. A specific fishery or fishing gear is restricted only part of the year. The closure might apply to the entire fishing ground (and the area is implicit) or only part of it (and the area is duly geolocalized). The area and the time are usually the same every year, based on average time-space distribution of the element to be protected (spawners, recruits, migrating phases, endangered species, etc.). (modified from Garcia et al. 2019).</p>
Community conserved area	<p>“Community-based closed areas tend to aim both at fisheries and biodiversity conservation. Only part of the fishable territory is closed, and not always to all fishing activities. Some areas within them may be no- take zones. These closures are usually established in the long-term but may be opened and closed either regularly or in exceptional conditions. The term “community” is taken here in a broad sense including Indigenous People communities, traditional communities, but also municipalities or other competent associative institutions (e.g., cooperatives, unions). The management responsibility may be shared with the central government (e.g., under co-management) or devolved to the “community”” (Garcia et al, 2019).</p>
Fishery reserve	<p>“Total closures for ecosystem management can also be implemented by fishing authorities for protection of some spatial ecosystem feature. These fishery “reserves” are often similar, in their intent, to MPAs (which, however, are cross-sectoral). Like MPAs, their effectiveness depends on the state of the resources before the measure, enforcement of special measures inside the area and, if resources move in and out of the closed area, on effectiveness of management outside the area” (Garcia et al., 2019).</p>
Fishery restricted area (FRA)	<p>“Fishery Restricted Areas (FRAs) are multi-purpose spatial management tools used in the Mediterranean and Black Seas to protect marine resources and habitats (e.g., aggregations of vulnerable sponges, seamount areas, coral reef building formations, seagrass meadows, spawning grounds and reproduction sites for fish resources, etc.) from relevant fishing activities, in national or international waters, following criteria similar to those established for VMEs in the FAO deep-sea fisheries guidelines” (Garcia et al. 2019).</p>
Fisheries sanctuary	<p>A fisheries sanctuary is a “critical habitat within which fishing is perpetually and completely prohibited. It is an important recognized tool of fisheries management for conservation, protection and restoration of fish species” (Ahmed et al., 2007). Fisheries sanctuaries generally use multi-use zoning measures to protect specific species and</p>

	<p>habitat during critical life stages, such as reproduction and growth, for sustainable use. These sanctuaries often have a core zone prohibiting from all fishing activities surrounded by buffer zones with less restrictive measures such as selected gear bans. These areas are frequently managed at the national level. Restrictions in sanctuaries vary by country with some nations prohibiting fishing entirely while restricted fishing may be allowed by others.</p>
Gear ban	<p>Gear bans or restrictions are applied to spatially defined areas where specific fishing gear types, such as bottom-contact gear, are restricted or prohibited to protect the local ecosystem. Often other fishing methods are allowed in these areas.</p>
Locally Marine Managed Area	<p>Locally-managed Marine Areas (LMMA) often use local names (e.g., ra’hui, tabu area, kapu zone, sasizen, bau zone, tambu zone, etc.) and are managed largely or entirely by local communities often based on traditional tenure and management practices. The community may also designate a portion of their marine area as a temporary or permanent no-take zone where no fishing is allowed, providing additional protection and an increase of marine life in many cases (Rice et al. 2018).</p>
Marine reserve	<p>“Area of the sea in which all consumptive or extractive uses, including fishing, are effectively prohibited and other human interference is minimized to the extent practicable” (Dahlgren and Sobel, 2004).</p>
Marine sanctuary	<p>The term marine sanctuary is often a synonym for an MPA; however, it has also been used differently in different national contexts. “For example, the term “sanctuary”, as used in the United States context, is a multiple-use MPA that is designated under the National Marine Sanctuary Program (e.g., Florida Keys National Marine Sanctuary). However, “sanctuary” takes on a very different meaning elsewhere – in the UK, the term has been used to refer to strictly protected marine reserves in which all extractive use is prohibited” (Dudley et al., 2008).</p>
Marine Managed Areas	<p>“Marine Managed Areas have been defined in various ways. In general, they aim at protection or management of marine resources (FGDC, undated). Other definitions may come closer to the definition of MPAs but differ significantly from it in that they MMAs may not be permanent but <i>“must provide the same protection, for any duration within a year, at the same location on the same dates each year, for at least two consecutive years</i>, even though they are expected to have continuity and the potential of permanence. In that sense, they are close to ABFMs. In the Pacific Ocean they</p>

	are typically considered as <i>areas of marine, estuarine, and adjacent terrestrial areas designated using federal, state, territorial, tribal, or local laws or regulations intended to protect, conserve, or otherwise manage a variety of resources and uses</i> . This indicates clearly that their governance may be centralized as well as partially or totally decentralized" (Rice et al. 2018).
Marine Protected Area (MPA)	A protected area is: "A clearly defined geographical space, recognized, dedicated and managed, through legal or other effective means, to achieve the long-term conservation of nature with associated ecosystem services and cultural values" (Dudley et al., 2008). This definition applies to protected areas (PAs) both on land and in the ocean. However, IUCN has also specifically defined an MPA as "Any area of intertidal or subtidal terrain, together with its overlying water and associated flora, fauna, historical and cultural features, which has been reserved by law or other effective means to protect part or all of the enclosed environment" (Kelleher, 1999).
Moratorium	Moratoria are delays or suspensions of fishing activity for an entire fishery or specific sector. Rebuilding moratoria are used to address species which have been badly depleted or collapsed and other measures have not succeeded in rebuilding the stock. Moratoria may be in place indefinitely or until rebuilding has been completed (Rice et al. 2018; Garcia et al. 2019).
Move-on rule	"Move-on rules are mobile spatial tools that have limited roles as fisheries management tools for managing exploitation of the target species [...] In general move-on rules require set by set (individual tows, deployments of a long-line, etc.) monitoring of a fishery, with a specific trigger for action specified in advance. If the monitoring finds the catch of a specific set exceeds the trigger, the fishing in that immediate area stops and the vessel must move a specified distance before trying another fishing event. This continues until the monitoring shows that the trigger is no longer exceeded. The area is immediately signaled to the management authority and fishing is excluded in the area for all vessels. The exclusion may be temporary, e.g. when the trigger is about temporary coastal concentrations of juveniles or of a vulnerable bycatch species. It can be permanent, e.g. when the trigger refers to a permanent ecosystem element such as a coral or sponge reef (as for VMEs)" (Rice et al. 2018). The small areas identified through the move-on rule may be aggregated in a larger protected area.

National Park	A national park is defined by IUCN as a category II protected area that is a “large natural or near-natural areas protecting large-scale ecological processes with characteristic species and ecosystems, which also have environmentally and culturally compatible spiritual, scientific, educational, recreational and visitor opportunities” (Dudley et al, 2008).
Real Time Closure	“Real-Time Closures (RTCs) are area-based measures advocated in dynamic fishery management that changes in space and time, implemented in near real-time in response to shifting oceanic and fisheries conditions” (Garcia et al, 2019).
Ring fencing	Ring-fencing delimits a boundary for fishing activities and prevents expansion of the fishery beyond this boundary. The intent is to restrict impacts on biodiversity to historically exploited areas to prevent further exploitation beyond these limits. Contrary to what happens usually, the protection is delivered <u>outside</u> the closed area (or fisheries’ footprint). Ring-fencing was voluntarily adopted by the South African hake trawl industry in 2008. A measure with a similar intent may be seen in the decision in 2005 by the General Fisheries Commission for the Mediterranean to prohibit the use of towed dredges and trawls below 1000 meters depth in the entire Mediterranean Sea with the aim of protecting little known deep-sea sensitive habitats (Rice et al. 2018).
Rotational closure	“Rotational closures involve temporary inter-annual and usually recurrent closures and re-opening of areas to specific fisheries or gears. In the long-term, all the areas involved in the rotational scheme areas are fished on some pre-established multi-year schedule. They are often used when efficient harvesting can take most of the stock in a local area and renewal of the stock takes several years. The length of the closed and open periods and the relative size of the open and closed areas are context-specific” (Garcia et al. 2019).
Territorial use rights in fishing (TURF)	“TURFs intend to remove the condition of common property of the resources in a territory, allocating use and management rights explicitly to its owner, which can be an individual, a private enterprise [...], a cooperative, association or community. A TURF may relate to the surface, the bottom, or to the entire water column within an area. [...]. The rights allocated to the TURF “owner” vary between countries and resources concerned” (Garcia et al. 2019).
Managed Vulnerable Marine Ecosystem (VME)	“Closures of areas because of the risks incurred by Vulnerable Marine Ecosystems (VMEs) [...] The UNGA

	Resolutions have called on States to apply a precautionary approach to management of bottom-contacting gear with significant adverse impacts on VMEs, identifying the vulnerable areas based on transparent criteria (similar to EBSAs criteria) and adopting protection measures (including move-on rules and exclusion of impacting gear)” (Rice et al 2018). In this review, the term “managed VME” refers to VMEs for which such protection measures have been adopted and are being implemented.
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APPENDIX B

Case studies addressing areas/measures likely meeting all four OECM criteria

The papers listed below are the 36 case studies that best meet all four OECM criteria.

- Abbott, J.K., and Haynie, A.C. (2012). What are we protecting? Fisher behavior and the unintended consequences of spatial closures as a fishery management tool. *Ecological Applications*, 22(3), pp. 762-777.
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APPENDIX C

References related to case studies where marine fisheries are being managed with ABMTs

Below is the full list of papers included in the final selection of the present literature review.

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