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#### \*CORRESPONDENCE Michelle A. Hummel michelle.hummel@uta.edu

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# An integrated approach for physical, economic, and demographic evaluation of coastal flood hazard adaptation in Santa Monica Bay, California

Klaus Schroder<sup>1</sup>, Michelle A. Hummel<sup>1\*</sup>, Kevin M. Befus<sup>2</sup> and Patrick L. Barnard<sup>3</sup>

<sup>1</sup>Department of Civil Engineering, University of Texas at Arlington, Arlington, TX, United States, <sup>2</sup>Department of Geosciences, University of Arkansas, Fayetteville, AR, United States, <sup>3</sup>U.S. Geological Survey, Pacific Coastal and Marine Science Center, Santa Cruz, CA, United States

The increased risk of coastal flooding associated with climate-change driven sea level rise threatens to displace communities and cause substantial damage to infrastructure. Site-specific adaptation planning is necessary to mitigate the negative impacts of flooding on coastal residents and the built environment. Cost-benefit analyses used to evaluate coastal adaption strategies have traditionally focused on economic considerations, often overlooking potential demographic impacts that can directly influence vulnerability in coastal communities. Here, we present a transferable framework that couples hydrodynamic modeling of flooding driven by sea level rise and storm scenarios with site-specific building stock and census block-level demographic data. We assess the efficacy of multiple coastal adaptation strategies at reducing flooding, economic damages, and impacts to the local population. We apply this framework to evaluate a range of engineered, nature-based, and hybrid adaptation strategies for a portion of Santa Monica Bay, California. Overall, we find that dual approaches that provide protection along beaches using dunes or seawalls and along inlets using sluice gates perform best at reducing or eliminating flooding, damages, and population impacts. Adaptation strategies that include a sluice gate and partial or no protection along the beach are effective at reducing flooding around inlets but can exacerbate flooding elsewhere, leading to unintended impacts on residents. Our results also indicate trade-offs between economic and social risk-reduction priorities. The proposed framework allows for a comprehensive evaluation of coastal protection strategies across multiple objectives. Understanding how coastal adaptation strategies affect hydrodynamic, economic, and social factors at a local scale can enable more effective and equitable planning approaches.

#### KEYWORDS

coastal flooding, sea level rise, adaptation, multi-criteria analysis, hydrodynamic modeling, California

## **1** Introduction

Coastal flooding due to sea level rise (SLR) and storm surge poses a significant threat to coastal communities worldwide (Tebaldi et al., 2012), leading to inundation of low-lying areas, displacement of residents, and substantial damage to infrastructure (FitzGerald et al., 2008; Hinkel et al., 2014). While the drivers of coastal flooding may manifest over large scales, the extent and severity of impacts are experienced locally and can differ greatly among locations depending on the local hydrodynamics and the exposure, vulnerability, and resilience of communities and assets (Nastev and Todorov, 2013; Cazenave and Cozannet, 2014). Thus, site-specific planning and preparation are necessary to predict the impacts of coastal flooding and to identify and evaluate effective adaptation approaches. Stakeholder-informed modeling efforts that incorporate local needs, capacities, and practical constraints in the development and evaluation of adaptation options can facilitate decision-making by promoting understanding between the research team and end-users and ensuring that model outputs are accepted, trusted, and relevant (Guerry et al., 2012; Koenigstein et al., 2016).

Historically, coastal flood adaptation has focused on the use of gray infrastructure, including engineered structures such as seawalls, bulkheads, and dikes (Hatheway, 2008). Such built infrastructure provides substantial flood-reduction benefits but is usually costly to build, lacks flexibility to adapt to change, and requires maintenance, repair, and replacement over time (Sovacool, 2011; Powell et al., 2019). Growing populations in coastal regions put stress on already deteriorating infrastructure that has reached the end of its design life, presenting a financial and logistical challenge for communities (Rosenbloom, 2018). Furthermore, gray infrastructure can lead to unintended negative environmental impacts such as the loss of beaches and other natural habitats and alterations in natural sediment dynamics (Chapman and Underwood, 2011). Gray infrastructure can also alter nearshore hydrodynamics, causing tidal amplification and inadvertently shifting coastal flood hazards to other localities (Holleman and Stacey, 2014; Wang et al., 2018; Hummel and Stacey, 2021; Hummel et al., 2021). These unintended consequences may increase the vulnerability of communities to the impacts of SLR (Griffis, 2007; Van Slobbe et al., 2013).

The use of natural and nature-based features (NNBF) has become increasingly popular as a sustainable complement or alternative to gray infrastructure (Sutton-Grier et al., 2018; Storlazzi et al., 2019). NNBF approaches use the features of natural ecosystems like coastal dunes, reefs, and wetlands as effective infrastructure that provides benefits to local communities. Natural features encompass the environmental characteristics of an ecosystem as is, while nature-based features incorporate ecosystem components into man-made designs (Bridges et al., 2015). Like gray infrastructure, NNBF can provide important flood risk reduction benefits (Storlazzi et al., 2019) by reducing the impacts of extreme flow discharges, waves, tides, and coastal surge (Beck et al., 2018; Foster-Martinez et al., 2018; Hartmann et al., 2019). The features have the advantage of often requiring less maintenance than gray infrastructure, and some have proven to naturally recover after disasters with little to no intervention (Adger et al., 2005; Temmerman and Kirwan, 2015; Powell et al., 2019). NNBF can also provide multiple secondary benefits such as water purification, provision of raw materials, and maintenance of biodiversity (Barbier et al., 2011; Sutton-Grier et al., 2015).

Despite the apparent benefits of NNBF, there are also many challenges to their effective implementation. Compared to gray strategies, which begin functioning as soon as they are constructed, habitats and ecosystem services of NNBF usually take longer to become established and effective (Powell et al., 2019). The optimal design and implementation of NNBF for coastal protection are uncertain, and the long-term effectiveness with climate change is unknown (Bridges et al., 2013). NNBF approaches also require site-specific knowledge of the ecological conditions needed to ensure that the infrastructure successfully mitigates coastal flooding (Sutton-Grier et al., 2018).

The evaluation of coastal adaptation strategies often relies on economic cost-benefit analysis that accounts for construction costs and avoided damages to structures (Reguero et al., 2018; Palinkas et al., 2022). However, the vulnerability of different demographic groups and the ability of communities to adapt in response to disasters are also important considerations when deciding how to respond to SLR and coastal flooding (Nastev and Todorov, 2013). Various social factors influence the ability of communities to prepare for, respond to, and recover from flooding. These factors may be demographic (e.g., age, gender, and ethnicity), socioeconomic (e.g., education and employment), and health-related, among other factors like land ownership and risk perception (Rufat et al., 2015). Past studies have found that vulnerable groups experience disproportionate impacts due to flood events (Zahran et al., 2008; Alderman et al., 2012; Rolfe et al., 2020), and increased coastal flooding due to SLR is expected to disproportionately impact low-income communities and people of color (Heberger et al., 2009). Given the disparity in flood vulnerability across populations, demographic factors have been increasingly recognized as a vital part of the decision-making and policymaking surrounding coastal adaptation, and some have recommended consideration of demographics in the funding, design, and implementation stages (McGuire, 2021). However, despite the recognized importance of demographic considerations, their inclusion in formal flood risk assessments, cost-benefit analyses, and other evaluation tools for coastal adaptation remain limited (Martinich et al., 2013; Sutton-Grier et al., 2015). Further research on the interactions between environmental, economic, and social dynamics is imperative and will enable informed decision-making that accounts for multiple priorities.

This study aims to develop an integrated, transferable framework for evaluating the physical, economic, and demographic impacts and benefits of gray and NNBF adaptation strategies in the context of coastal flooding. We apply this framework to the neighboring communities of Marina del Rey and Venice on Santa Monica Bay in Los Angeles County, California, where intensifying coastal flood hazards and growing stakeholder involvement in coastal adaptation provide an illustrative case study to demonstrate the applicability of our approach for local-scale planning. Across Los Angeles County, 60,000 residents and \$22 billion in property are at risk of flooding due to SLR and storms over the next century, assuming no interventions (USGS, 2017; Barnard et al., 2019). Our framework consists of a physics-based numerical model, the Coastal Storm Modeling System (CoSMoS) (Barnard et al., 2019), that simulates coastal hydrodynamics and shoreline flooding associated with a range of SLR and storm scenarios and adaptation alternatives identified through stakeholder workshops. The hydrodynamic outputs are then coupled with site-specific building stock data and demographic information to determine the economic and social impacts of each alternative. Finally, the trade-offs and synergies between different alternatives are evaluated to inform local and regional coastal adaptation planning. Overall, this study advances the research on holistic evaluation of coastal adaptation strategies that satisfy stakeholder priorities.

## 2 Data and methods

The following sections offer more detail on the case study site, the stakeholder engagement process, the coastal adaptation strategies considered, and the approach for hydrodynamic, economic, and demographic evaluation of the identified strategies.

## 2.1 Site description

Santa Monica Bay is located along the Southern California Bight and stretches from the Palo Verdes Peninsula to Point Dume near Malibu. The bay experiences mixed semi-diurnal tides with a mean range of 1.1 m (National Oceanic and Atmospheric Administration, 2022). Ocean waves driven by swell and local winds are the primary contributors to coastal flooding (O'Neill et al., 2018). The coastline surrounding the bay lies within Los Angeles County, the most populous county in the US, and includes miles of engineered, wide sandy beaches that serve as an initial line of defense against rising seas and wave events.

Marina del Rey, an unincorporated community in Los Angeles County, is adjacent to Venice, a neighborhood in the City of Los Angeles. Both are situated within reclaimed tidal marsh in the central part of Santa Monica Bay near the mouth of Ballona Creek (Figure 1). Past studies have found that SLR could significantly impact the residents and infrastructure in these communities (Heberger et al., 2009; Aerts et al., 2018). This is especially true in low-lying Venice, which has an older housing stock, a high percentage of renters, and a network of canals protected from high tides by a tide gate (Grifman et al., 2013; Moffatt & Nichol, 2018). A study by King et al. (2011) on the economic impacts of a 100-year flood with current and future sea levels estimated that with SLR of 1.4 m, the economic damages for Venice would more than double from \$7 million to \$15.1 million. With sea level in Santa Monica Bay projected to rise by up to 1.96 m under a high emission scenario in the next century and 3.51 m by 2150 (Sweet et al., 2022), additional strategies are needed to protect the area's coastal infrastructure and residents.



FIGURE 1

Map of the full hydrodynamic model domain covering Santa Monica Bay, California, and including Marina del Rey and the Venice Canals. The full study area considered for the physical, economic, and demographic impact analysis is outlined by a dashed line.

## 2.2 Stakeholder engagement

To inform the development of our modeling framework, we held two workshops with 24 stakeholders with an interest in coastal management in Santa Monica Bay. Workshop participants included three representatives from non-profit organizations, ten from city and county governments, nine from state agencies, and two from federal agencies. In the first workshop, participants identified coastal values that should be considered in adaptation planning, including critical infrastructure such as residences, businesses, transportation, and piers; environmental values such as habitat and natural resource protection and restoration; and underrepresented and underserved communities. Based on these priorities, we identified a need to integrate physical modeling with economic and demographic data to address local stakeholders' concerns. During the second workshop, stakeholders assisted with the selection and prioritization of locations where the developed framework should be applied, one of which was the Marina del Rey and Venice area.

### 2.3 Adaptation strategies

Based on input from the workshops, we identified and implemented nine stakeholder-prioritized coastal adaptation strategies (Figure 2) within our modeling framework to assess their effectiveness and response to SLR and coastal storms as compared to a no-action scenario. These strategies largely overlapped with approaches outlined in a recent study by Aerts et al. (2018) that developed a collection of adaption pathways for the same study area. Gray adaptation strategies consisted of a seawall along the beach in Venice, a sluice gate at the mouth of the harbor in Marina del Rey, and a combination of



#### FIGURE 2

Coastal adaptation strategies implemented in the hydrodynamic model, including (A) targeted dunes, (B) dunes in beach locations under 4 m in elevation, (C) dunes in beach locations under 5 m in elevation, and (D) seawall and sluice gate.

the seawall and sluice gate. Aerts et al. (2018) described sluice gates suitable to protect the ports of Los Angeles as a type of tide lock system with movable parts allowing seafarers access to the sea across the entrance while protecting the ports from flooding by maintaining a low water level inside the gates. NNBF approaches included three dune scenarios. The first consisted of a series of targeted sand dunes, ranging in length from 225 to 290 m. These targeted dunes were located where seasonal berms are constructed each winter by the Los Angeles County Department of Beaches and Harbors to reduce winter wave impacts and were modeled with similar dimensions (4.6 m high) (Noble Consultants-G.E.C. Inc., 2016). Two more extensive dune scenarios were also considered, including the construction of sand dunes (4.6 m high) at all beach locations below 4 and 5 m in elevation relative to the NAVD88 vertical datum. The 4-m dune scenario was the lowest elevation where implementing dunes provided any substantial flood reduction benefits. The 5-m dune scenario extended along the entire beach and thus provided the maximum potential reduction in flooding. Finally, the nature-based dune approaches were also combined with the sluice gate strategy to evaluate three additional hybrid alternatives.

# 2.4 Modeling hydrodynamic impacts of coastal infrastructure

We utilized CoSMoS to investigate how a range of gray and NNBF shoreline adaptation approaches influence coastal flooding in the study area. CoSMoS is a physics-based numerical model developed by the US Geological Survey (USGS) using the Delft3D hydrodynamic software to assess coastal flooding exposure as a result of tides, surge, and waves for various SLR and storm scenarios (Barnard et al., 2014; Erikson et al., 2018; O'Neill et al., 2018; Barnard et al., 2019). CoSMoS simulates future storms by deterministically downscaling the WaveWatchIII wave model, TOPEX/Poseidon satellite altimetry-based global tide model, and atmospheric pressure forcing data from global climate model projections. The model resolves hydrodynamics around local topographic features using multiple nested structured grids that allow for local grid refinement where higher resolution is desired (Erikson et al., 2018). Grid resolutions range from 100 m in the outer domain to 8 m in the nested inner domains (O'Neill et al., 2018).

For each adaptation strategy, we modeled daily conditions and 1-, 20-, and 100-year storm events in combination with a 200 cm SLR scenario based on current projections for an upper estimate of SLR by 2100 (Sweet et al., 2022). The storm event simulations included a 120-hour tide-only spin-up period followed by a 24-hour storm event driven by wind and waves. An existing hydraulic structure at the entrance to the Venice Canals, near the mouth of the harbor, was assumed to be closed during the storm events. Discharge for Ballona

Creek, which parallels the harbor entrance channel at its downstream end, was included as a point source at the upper boundary of the modeling domain. A hydrograph derived from regional USGS river gauge data and implemented by CoSMoS was utilized for the discharge time series [O'Neill et al. (2018)]. The seawall and sluice gate strategies were implemented in the model as infinitely high walls at defined velocity points to prevent flow exchange between adjacent grid cells. Dune strategies were modeled by adjusting the topography in specified areas. Hybrid alternatives used a combination of the above approaches.

The magnitude of flooding (i.e., flood volume and area) associated with each scenario was calculated using the maximum flood level in each cell to evaluate the effectiveness of the respective adaptation strategies at reducing flooding. Results are presented for the full study area, which includes the entire extent of the nested inner domains outlined by a dashed line in Figure 1, as well as for the Venice Canals alone.

## 2.5 Economic and demographic evaluation of coastal adaptation strategies

We applied and advanced the Federal Emergency Management Agency's (FEMA) Hazus framework to analyze the economic and demographic impacts of flooding and coastal adaptation strategies in our study area. Hazus presents a standardized best management practice that allows hazard mitigation planners to assess the risk of different disasters, including floods, hurricanes, earthquakes, and tsunamis (Schneider and Schauer, 2006), by predicting physical damage as well as economic and social impacts (Nastev and Todorov, 2013). Hazus methodology has been used to estimate flood risk in various areas of North America (Cummings et al., 2012; Nastev and Todorov, 2013; Ghanbari et al., 2020).

For the economic evaluation, we applied FEMA's Flood Assessment Structure Tool (FAST), which was recently developed under the Hazus program, to calculate buildinglevel flood damages (FEMA, 2018). FAST combines userprovided flood depth and building stock data with depthdamage functions from the Hazus flood model methodology to calculate estimated costs of building loss, content loss, and inventory loss. We used peak water level outputs from the CoSMoS model in raster format to characterize flood depths. For the building data, we used the Nationwide Structure Inventory version 1 dataset (NSI v1) (USACE, 2019), which provides building-specific data on foundation types, total number of stories, first-floor height, building type, occupancy type, and replacement costs derived from features that are observable with remote sensing (Mostafiz et al., 2021). Building locations are not exact but are distributed approximately evenly across a given census block. Building, content, and inventory loss values (in 2021 dollars) from the NSI dataset were summed to estimate the total flood damage cost across storm intensities for each adaptation configuration and were compared to the no-action scenario to quantify the reduction in damages. We also divided the damage results into residential and nonresidential structures to evaluate differential impacts to households and other facilities such as commercial, governmental, educational, religious, industrial, and agricultural classes.

To complement the evaluation of damage reduction benefits provided by each adaptation strategy, we also estimated a range of construction costs for each strategy. This was accomplished by combining high and low unit cost estimates (in 2021 dollars) from previous studies (Dijkman, 2007; Heberger et al., 2009; Aerts et al., 2013; Aerts, 2018) with length or volume estimates derived from the adaptation strategy configurations implemented in the CoSMoS model (Table 1). Seawall costs were calculated per unit length and dune costs per unit volume based on estimates from other California projects (Heberger et al., 2009; Aerts et al., 2018). Recognizing that the cost of a sluice gate will largely depend on the dimensions and complexity of its movable parts (Aerts et al., 2013), we separately estimated the cost of the movable gate and fixed components. The fixed components are levee-type structures that permanently span across waterways and block water discharge. Movable gates are typically constructed with steel or concrete and are closed during extreme coastal flooding events. A site-specific estimate for the movable gate width (25 m) was derived based on the width of largest docked vessel in the harbor together with the need for bidirectional passage through the gate. The remaining channel width (255 m) was assumed to consist of fixed components on either side of the gate. For each adaptation strategy, we then calculated the benefit-cost ratio (BCR) for a single event at each storm intensity level (daily conditions and 1-, 20-, and 100-year storm events) by dividing the avoided economic damages from FAST by the construction cost. We assumed that the event occurred in the year that construction was completed and thus did not apply any dollar value adjustments. This approach is not a formal cost-benefit analysis but still provides an initial idea of the relationship between construction costs and associated damage reduction benefits across the considered strategies.

To assess the demographic impacts and benefits of each adaptation strategy, we expanded upon the Hazus flood model

methodology, which only included the total shelter needs and displaced households, by incorporating demographic data from the 2010 Census. We evaluated total population impacts as well as differential impacts to groups that are typically considered vulnerable, including children under the age of 16, seniors over the age of 65, minorities, and households earning less than \$20,000 in annual income (Martinich et al., 2013; Rufat et al., 2015; Martin et al., 2022). Minority groups consisted of Black, Native American, Asian, Hispanic, Pacific Islander, and Other races. Using the CoSMoS model outputs, we calculated the percent flooded area of each census block and then applied that percentage to the demographic data for each census block. This approach assumed that the population was distributed evenly across each census block, a reasonable assumption given the small average size of census blocks in the study area  $(0.02 \text{ km}^2)$ .

# **3** Results

## 3.1 Hydrodynamic impact

Figure 3 shows the total flood area (panels A-B) and flood volume (panels C-D) modeled for each adaptation approach across the range of storm scenarios. Results are presented for the full study area in the left column and for the refined area surrounding the Venice Canals in the right column. Flood maps displaying the maximum floodwater depth and flooding extent under each adaptation strategy are presented in the Supplementary Material (Figures S1-S4). Gray and NNBF approaches targeted along the beach, including the seawall and dune scenarios, are more effective at reducing flood area than flood volume (Figures 3A, C) because flooding along the beachfront is generally shallow but extensive, while flooding around the harbor in Marina del Rey is deeper but confined to a smaller spatial footprint. In fact, flood area increases by over 1,200% in the Venice Canals from the no-storm scenario to the 100-year storm scenario, while it increases by only 39% across the rest of the study domain. Beachfront strategies such as the seawall can reduce flood area by up to 52% but only provide a maximum flood volume reduction of 29% for a 100-year storm. In contrast, the sluice gate option targeted at preventing flooding

TABLE 1 Unit cost ranges (in 2021 dollars) and constructed size estimates for adaptation scenarios.

Adaptation strategy	Unit cost	Reference	Constructed size
Seawall	\$13.4K-\$31.4K per m	Heberger et al. (2009)	7,301 m
Sluice Gate	\$0.05M per m fixed	Aerts et al. (2013)	255 m fixed
	\$0.91M-\$4.1M per m movable	Aerts et al. (2013)	25 m movable
Targeted Dunes	\$5.4-\$20.3 per m <sup>3</sup>	Aerts et al. (2013)	120,277 m <sup>3</sup>
4-m Dunes	\$5.4-\$20.3 per m <sup>3</sup>	Aerts et al. (2013)	792,116 m <sup>3</sup>
5-m Dunes	\$5.4-\$20.3 per m <sup>3</sup>	Aerts et al. (2013)	1,206,410 m <sup>3</sup>



in the harbor is more effective at reducing flood volume, with a maximum reduction of 95% under the no-storm scenario compared to an 83% reduction in flood area.

For the NNBF strategies, increasing the dune footprint results in greater flood-reduction benefits. For the 100-year storm scenario, the targeted dunes, which have the smallest footprint, reduce the flooded area from the no-action scenario by 10%, while the 4-m dune and 5-m dune strategies reduce the flooded area by 45 and 52%, respectively. The NNBF 5-m dune strategy provides similar flood volume and area reduction benefits as the gray seawall strategy across all storm events. Strategies that combine beachfront protection with sluice gate protection at the entrance to the harbor provide greater flood reduction benefits than their individual components. In fact, the combined seawall plus sluice gate and 5-m dune plus sluice gate strategies essentially eliminate flooding in the study area for all scenarios.

Important contrasts are noted when considering the effects of the adaptation strategies in the Venice Canals area alone (Figures 3B, D), as compared to the entire study area. For example, although the sluice gate provides flood-reduction benefits across all scenarios when aggregated across the entire domain, it is far less effective in the Venice Canals area and actually increases flood area and volume by 9 and 25%, respectively, under the 100-year storm scenario. This occurs because the sluice gate blocks flow into the harbor and redirects floodwaters toward the beach, leading to more extensive flooding. The negative effect of the sluice gate in the Venice Canals is also notable when comparing the targeted dune strategy to the hybrid strategy consisting of the targeted dunes plus the sluice gate. For the 100-year storm event, the addition of the sluice gate increases flood area by 153% and flood volume by 261% compared to the targeted dunes alone. The seawall, 4-m dune, and 5-m dune scenarios and other hybrid approaches are all effective at reducing flooding in the Venice Canals across all storm intensities.

## 3.2 Economic impact

Figure 4 shows the total economic damages for each adaptation approach across the range of storm scenarios (panels A-B) and the percentage deviation in residential and nonresidential damages as compared to the total damages (panels C-F). Results are presented for the full study area in the left column and the Venice Canals area in the right column.



structure inventory, while negative bars represent a lower level of protection. Results for the full study area are shown in the left column and the Venice Canals in the right column.

Strategies implemented along the beach are less effective at reducing flood damages than strategies that include the sluice gate when viewed across the full study area (Figure 4A). The sluice gate alone reduces economic damages by more than 75% across all storm intensities, over three times as much as the beach-targeted alternatives. Hybrid strategies that include the sluice gate in combination with dunes or a seawall provide a minimum of an 85% reduction in damages across all storm scenarios. Among the beachfront-only strategies, the seawall and 5-m dune scenarios perform best, reducing total economic damages by 20% for the 100-year storm event. The 4-m dune scenario reduces total damages by 18%. The least effective individual strategy is the targeted dune scenario, which only provides a 13% reduction in damages.

In contrast to the results for the full study area, economic damages in the Venice Canals are reduced the most when beachfront adaptation strategies are implemented (Figure 4B). The seawall, 4-m dune, and 5-m dune scenarios reduce damages completely across all storm events. The targeted dune strategy also provides substantial benefits, reducing damages completely for the no-storm event (i.e., daily conditions) and by a minimum of 87% for the storm scenarios. The sluice gate scenario, on the other hand, provides minimal damage reduction in the Venice Canals and actually increases damages by 24% for the 100-year storm event. Hybrid strategies including the targeted dunes plus the sluice gate and the 4-m dunes plus the sluice gate are less effective at reducing economic damages than their beachfocused single feature counterparts for the 100-year storm event. Thus, consistent with the flood results, the sluice gate can exacerbate damages in the Venice Canals.

Damage to residential structures is approximately an order of magnitude higher than damage to nonresidential structures across all storm intensities for the no-action scenario. In the full study area, damage to residential structures accounts for  $\sim 90\%$  of the total economic damage. Overall, the economic damages to residential and nonresidential structures generally mirror the total economic damage trend across all adaptation and storm scenarios (Figures 4C, E). Most deviations are within 10% of the total damages. However, in the Venice Canals, there are some notable differences (Figures 4D, F). For example, the targeted dunes plus the sluice gate provide 18% less protection against nonresidential damages as compared to total damages for the 100-year storm, while the sluice gate alone provides 12% more protection against nonresidential damages.

### 3.3 Demographic impact

Figure 5 shows the total exposed population for each adaptation approach across the range of storm scenarios (panels A-B) and the percentage deviation in exposed residents for each vulnerable group as compared to the total exposed population (panels C-J). Results are presented for the full study area in the left column and for the area surrounding the Venice Canals in the right column. Under the no-action scenario, the total exposed population is 3,544 for the no-storm scenario and increases to 7,437 for the 100-year storm (Figure 5A). Strategies that protect the entire beachfront, including the seawall and the 5-m dune scenario, reduce population impacts by 21% (740 people) for the no-storm scenario. The protective benefits of these strategies increase with increasing storm intensity for a maximum reduction of 55% (4,098 people) for the 100-year storm event. Other beachfront strategies are less effective. Although the 4-m dune scenario performs similarly to the 5-m dune scenario for the nostorm and 1-year storm events, its protective benefits diminish for the more extreme storms (20- and 100-year). The targeted dunes perform the worst of all strategies, reducing population impacts by only 26% for the 100-year storm. The sluice gate strategy targeted at the harbor provides the greatest proportional benefits (80% reduction in exposed population) across all singlestrategy options for the no-storm scenario. However, its effectiveness decreases with increasing storm intensity, providing only a 40% reduction in exposed population for the 100-year storm. Hybrid strategies are more effective than their individual counterparts because they target both the beachfront and the harbor. The combined seawall plus sluice gate and 5-m dune plus sluice gate strategies provide complete flood protection for residents. The 4-m dune plus sluice gate scenario also provides substantial benefits, reducing the exposed population by over 97% for the no-storm, 1-year, and 20-year storm scenarios, but it is slightly less effective for the 100-year storm (85% reduction in exposed population). The targeted dune plus sluice gate scenario provides a greater than 80% reduction in exposed population for all storm events except the 100-year storm, for which it only provides a 52% reduction.

For the Venice Canals area, we observe that the sluice gate performs the worst of the modeled strategies and has the potential to exacerbate population impacts. When implemented alone, the sluice gate increases the exposed population by 10% (219 people) compared to the no-action scenario for a 100-year storm event. When the targeted dunes are implemented in combination with the sluice gate, the protective benefits for the 100-year storm decline from a 72% reduction in exposed population due to the targeted dunes alone to only a 28% reduction for the hybrid strategy, representing exposure of 984 more people. Other beachfront strategies, including the seawall, 4-m dune, and 5-m dune scenarios, provide almost complete protection for residents in the Venice Canals.

Evaluation of the demographic composition of the affected population highlights potential disparate impacts on vulnerable groups within the study area (Figures 5C-J). Across the entire study area, we observe some cases where the relative benefits of an adaptation strategy vary more substantially across demographic groups. For example, the sluice gate strategy provides less benefit (14% less for the 100-year storm) to children as compared to all other demographic groups because children comprise a lower percentage of the population in census blocks that surround the marina versus those along the beach that are not protected by the sluice gate (Figure S5). On the other hand, strategies that provide partial or complete protection along the beach, including the seawall and all dune scenarios, provide higher percentage reductions in exposed children compared to the total population for the 1-, 20-, and 100-year storm scenarios. The largest difference occurs for the targeted dune scenario with a 20-year storm event, which benefits the population of exposed children 18% more than the total population. Although some variations exist among the other demographic groups, none vary by more than 9% from the total population results. In the Venice Canals, the trends seen in the total population are generally mirrored by all four vulnerable demographic groups, although some exceptions are apparent. For example, the population of exposed children benefits 8% more from the sluice gate strategy compared to the overall exposed population in the no-storm scenario, while the population of exposed low-income households benefits 5% less from this strategy.

## 3.4 Combined impact analysis

The previous sections highlighted the hydrodynamic, economic, and demographic impacts between individual strategies. Recognizing the complexity and variation between impacts and strategies, this section aims to assist stakeholders in their decision-making process by providing a combined analysis of the impacts associated with each strategy across storm



### FIGURE 5

Simulated total exposed population (A, B) and percent differential for child (C, D), senior (E, F), minority (G, H), and low-income (I, J) populations for each adaptation approach across the range of storm scenarios. Positive bars indicate a higher level of protection for the specified demographic group as compared to the entire population, while negative bars represent a lower level of protection. Results for the full study area are shown in the left column and the Venice Canals in the right column.

intensities. Figure 6 and Tables S1-S4 show the percentage reduction in hydrodynamic, economic, and demographic impacts compared to the no-action scenario across all storm intensities. Negative values represent an increase in impacts compared to the no-action scenario. Viewing performance in percentages rather than absolute impact numbers facilitates a comparison of trade-offs between hydrodynamic, economic, and demographic attributes with different magnitudes.

The economic performance of each strategy generally follows the pattern of flood volume. For example, the sluice gate strategy reduces flood volume by over 64% across all storm scenarios and results in a corresponding reduction in total economic damages of over 75%. The beach-focused strategies, on the other hand, reduce flood volume by a maximum of only 29% and economic damages by only 20%. In contrast, the demographic performance of the modeled strategies is closely aligned with the trends in flood area. In this case, beach-focused strategies are more effective, as the 5-m dune and seawall scenarios reduce the flood area by over 52% and the number of exposed people by over 55% in the 100-year storm event. In contrast, the sluice gate



#### FIGURE 6

Percentage reduction in hydrodynamic, economic, and demographic impacts of strategies compared to the no-action scenario for (A, B) no storm, (C, D) a 1-year storm, (E, F) a 20-year storm, and (G, H) a 100-year storm. Results for the full study area are shown in the left column and the Venice Canals in the right column. Results above 0% indicate a reduction in flood impact from implementing the adaptation strategy, while results below 0% indicate an increase in flood impact. FA, flood area; FV, flood volume; ET, total economic damages; ER, residential economic damages; PT, total population; PC, child population; PS, senior population; PM, minority population; PI, low-income population.

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reduces the flooded area by only 44% and the exposed population by only 40% for the 100-year storm. The hybrid strategies, which generally perform better at reducing both flood volume and area, also provide the greatest benefits in reducing corresponding economic and demographic impacts.

For most individual strategies, performance relative to the no-action scenario increases with increasing storm intensity, leading to greater reductions in impacts across the range of attributes. A notable exception is the sluice gate strategy, which performs worse as storm intensity increases. For example, the sluice gate performance is reduced by more than 31% across demographic attributes, 9% across economic attributes, 39% in flood area impacts, and 31% in flood volume impacts between the no-storm event and the 100-year storm event. The effect of the sluice gate strategy is also visible in the reduced performance of the hybrid strategies with increasing storm intensity.

In the Venice Canals, the beach-front strategies generally reduce both flood area and flood volume and thus provide substantial economic and demographic benefits (>97% reduction in impacts) across all storm events. However, the performance of the targeted dune scenario decreases for the 100year storm event. Under this scenario, flood volume and economic damage impacts are reduced by only 85 and 87%, respectively, and flood area and total exposed population impacts are reduced by only 71 and 72%, respectively. The sluice gate strategy provides minimal benefits across hydrodynamic, economic, and demographic attributes, and in some scenarios exacerbates damages above those observed for the no-action scenario. The targeted dune plus sluice gate scenario also leads to poorer performance across all attributes.

# 3.5 Costs and benefits of adaptation strategies

Using the unit cost ranges and modeled dimensions from Table 1, we estimated the range of total costs associated with constructing each strategy (Figure 7A). The gray infrastructure strategies have higher construction costs than the NNBF strategies. This is particularly prevalent when comparing the cost of the 5-m dune and seawall strategies, which are similar in extent and performance. The low range construction cost of the seawall is approximately 15 times that of the 5-m dune strategy, while the high range cost of the seawall is over 9 times that of the 5-m dune strategy. Hybrid strategies that combine NNBF strategies with the sluice gate are still less expensive than the upper-range estimate for the seawall strategy alone.

The ranges of BCRs for the no-storm and 1-, 20-, and 100year storm scenarios are presented in Figure 7B. As expected, BCRs increase with increasing storm intensity due to the higher level of avoided damages provided. For the seawall and seawall plus sluice gate scenarios, the BCR never exceeds one, indicating that the cost of these strategies cannot be recovered with a single event. When considering low-end construction cost estimates, the 4-m dune and 5-m dune scenarios and dune plus sluice scenarios provide BCRs slightly above one for higher storm intensities. The targeted dune scenario generally provides the highest BCRs (up to 9.3) due to its low construction cost and moderate flood reduction benefits. In fact, if high-end cost estimates are assumed across all strategies, only the targeted dune scenario provides benefits that exceed the cost of construction, with BCRs of 1.3, 1.6, and 2.5 for the 1-, 20-, and 100-year storms, respectively.



## **4** Discussion

Our analysis of adaptation alternatives demonstrates the potential for certain strategies (i.e., the sluice gate) to shift flood hazards to other areas, particularly at higher storm intensities. This highlights two important requirements for adaptation planning and analysis: (1) careful delineation of the study region considered for cost-benefit analysis based on the potential extent of impacts and (2) quantification of variations in impacts (e.g., at the neighborhood scale) within the study region. If the study region and associated modeling domain is too narrowly defined, impacts to neighboring areas may not be accounted for. On the other hand, if the study region is broadly defined but impacts are aggregated only across the entire area, disparate effects on certain neighborhoods or populations may be overlooked. By modeling the hydrodynamic feedbacks between Marina del Rey and the Venice Canals and calculating impacts at a refined scale, our approach identifies undesirable impacts in the Venice Canals due to the sluice gate strategy that cannot be observed when considering the full study area. Further extension and refinement of the modeling domain could reveal additional impacts beyond the current study site, as observed in other embayments (Hummel et al., 2021), and could thus inform how adaptation planning in Marina del Rey and the Venice Canals influences flood hazards and exposure in other parts of Santa Monica Bay.

Given the observed feedbacks between actions taken in Marina del Rey, an unincorporated area in Los Angeles County, and the resulting flooding in the Venice Canals, part of the City of Los Angeles, coordination across jurisdictions is an important consideration in the planning and implementation of coastal adaptation strategies. Such planning efforts also require coordination with agencies at the local, state, and federal level that have varying levels of authority over management and adaptation in the coastal zone. These agencies include the Los Angeles County Department of Beaches and Harbors, which has authority over the Marina del Rey harbor, as well as the California Coastal Commission and California Coastal Conservancy, state agencies tasked with implementing the federal Coastal Zone Management Act in California. The modeling results presented here can inform which agencies and stakeholders are brought into planning discussions to address cross-jurisdictional flood hazards.

By integrating hydrodynamic, economic, and demographic factors, our developed framework can facilitate and inform multicriteria analysis of adaptation alternatives across a range of stakeholder-identified values, such as those that emerged through our project workshops. In Santa Monica Bay, our results indicate trade-offs between priorities for economic damage reduction and population protection. While strategies that include the sluice gate provide the greatest economic benefits across the study region, beach-focused strategies are more effective at reducing population impacts as storm intensity increases. Variations in impacts between demographic groups are also notable, as beach-focused strategies benefit children more than the general population but benefit minority and low-income populations slightly less. Such information can thus provide stakeholders with a more comprehensive view of potential benefits and impacts of adaptation alternatives. This is especially critical in efforts to develop more equitable solutions to coastal hazards because it allows coastal managers and adaptation planners to identify potential disparate and/or disproportionate impacts to vulnerable populations in the planning phase so that these effects can be addressed and mitigated before project implementation.

From a cost-benefit perspective, our results suggest that hybrid strategies that include 4-m or 5-m dune construction coupled with a sluice gate are the most advantageous, as they provide almost complete flood risk reduction at less than a third of the cost of the seawall plus sluice gate strategy. The targeted dune scenario may also be an attractive option if funding is limited due to its high BCR and relatively low cost. While it does not completely eliminate flooding within the study area, the targeted dune scenario still provides a minimum 71% reduction in flood area in the Venice Canals. Although not quantified here, NNBF systems like dunes can also provide a range of secondary benefits, including habitat and recreational/aesthetic value (Sutton-Grier et al., 2015), and may be more palatable to local residents than an extensive sea wall (Palinkas et al., 2022).

We emphasize that this study is a first estimation of the potential impacts and trade-offs between gray and NNBF adaptation options for Marina del Rey and Venice aimed at supporting ongoing planning efforts. Additional work is needed to assess the long-term performance of the dune alternatives, particularly in light of past studies that have shown the project life of NNBF to be limited under anomalous water level and wave conditions (Ludka et al., 2016). In addition, loss of beach width due to sea level rise could constrain the functionality of dune systems and may require beach nourishment to provide a suitable level of protection (Aquarium of the Pacific, 2015; Aerts et al., 2018). Morphological modeling of dune and beach responses across coastal storm intensities could help to inform the comprehensive design of NNBF strategies (Elko et al., 2016). Other factors, such as the impacts of both gray and NNBF strategies on views and access to the beach (Oh et al., 2008) and the effects on drainage of inland runoff (Zoleta-Nantes, 2002), are also likely to influence decisions about shoreline management, and consideration of these factors as part of a thorough planning process may improve overall outcomes.

In addition to the initial construction costs of adaptation alternatives, ongoing operation and maintenance (O&M) costs are also an important consideration for communities. O&M costs can vary substantially between projects based on material/labor costs and storm conditions and will change over time with project age and increased exposure due to SLR (Aerts et al., 2013). Annual O&M costs for dune and beach nourishment were reported as approximately 8–19% of initial construction costs for a coastal risk reduction project in Long Beach, New York (USACE, 2006; Aerts et al., 2013). For gray infrastructure like seawalls and sluice gates, O&M costs are reported as closer to 1–4% of initial costs (Heberger et al., 2009; Aerts et al., 2013). However, given the higher construction costs of the seawall and sluice gate alternatives, annual O&M costs for gray infrastructure may still exceed annual costs for NNBF. Additional location-specific cost analysis is needed to constrain the range of potential O&M costs and to examine how costs may change over the project lifetime.

Although the results of this evaluation of adaptation scenarios for Santa Monica Bay are case-specific, the developed research approach is transferable to other areas facing similar challenges in planning for SLR and coastal storms, as long as adequate building and population data inventories are available. The application of this approach does require upfront investment in the development of a hydrodynamic model capable of capturing nearshore flood processes. However, once developed, the model can be used as part of an iterative process to identify, evaluate, and refine the design of adaptation strategies informed by stakeholder input. Subsequent evaluation of economic and demographic impacts leverages datasets with national coverage and could be further augmented with higher-resolution, local data where available.

# **5** Conclusions

In this study, we have developed a transferable framework that couples hydrodynamic modeling of flooding driven by sea level rise and storm scenarios with site-specific building stock and census blocklevel demographic data to evaluate the effectiveness of a range of engineered, nature-based, and hybrid coastal adaptation strategies at reducing flooding, economic damages, and impacts to the local population in Marina Del Rey and Venice, California. Our findings suggest that dual approaches that provide protection along the beachfront and the harbor, either using fully engineered or hybrid approaches, provide the greatest benefits. In contrast, strategies that prevent water from entering the harbor but provide incomplete or no protection along the beach can exacerbate flooding in beachfront communities, leading to unintended impacts on residents. Our results also indicate trade-offs between economic and social risk-reduction priorities, as strategies that reduce flood volume are most effective at minimizing economic damages, while strategies that reduce flood area are most effective at reducing the number of exposed people. Finally, we note that hybrid strategies can provide cost-savings over fully gray solutions while still maintaining similar flood risk reduction benefits. Overall, the framework presented here allows for the evaluation of adaptation options against a broader range of criteria consistent with stakeholder priorities and thus contributes to a more holistic approach to shoreline adaptation planning.

## Data availability statement

The raw data supporting the conclusions of this article will be made available by the authors, without undue reservation.

# Author contributions

KS, MH, and KB designed the research. KS performed the simulations. KS, MH, and KB analyzed the data. All authors discussed and interpreted the results. KS and MH wrote the paper with input from all authors. All authors approved the submitted manuscript.

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# **Conflict of interest**

The authors declare that the research was conducted in the absence of any commercial or financial relationships that could be construed as a potential conflict of interest.

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# Supplementary material

The Supplementary Material for this article can be found online at: https://www.frontiersin.org/articles/10.3389/ fmars.2022.1052373/full#supplementary-material

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