



Importance of Neighborhood Aspect Ratio and Storm Climate to Adaptation Efforts to Reduce Coastal Flood Mortality

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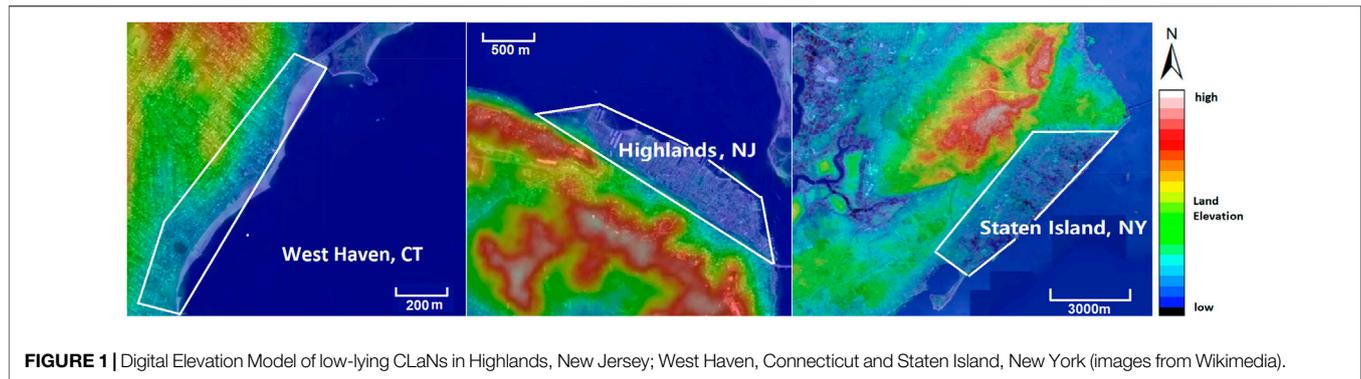
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Low-lying Coastal Landfill Neighborhoods (CLaNs) often have a large aspect ratio, defined here as the coastline length divided by neighborhood width, due to the common practice of reclaiming fringing wetlands along tidal waterways. Flood risk reduction for CLaNs frequently involves elevated barriers, in the form of berms, seawalls, or levees, which reduce risk but cannot completely eliminate residual risk (e.g., due to overtopping during extreme events). Managed retreat is an alternative approach for flood risk reduction, the general idea of which is to strategically ban development in hazard zones, relocate structures, and/or abandon land. This study aims at exploring the tradeoffs between elevated barriers and managed retreat in terms of both CLaN aspect ratio and storm climate, for both short-term and long-term risk reduction with sea-level rise. Hydrodynamic flood modeling of an idealized CLaN protected by different adaptation plans is used to simulate flood conditions and mortality for a range of storm surge amplitudes for both the present-day and under different sea-level rise scenarios. Results show that for a berm and a case of managed retreat of an equal cost, retreat becomes more beneficial than the berm in terms of mortality risk reduction for neighborhoods with a larger aspect ratio. The study also shows that berms are generally less effective for reducing mortality in regions with less common but higher intensity storms. This study reveals the potential of idealized modeling to provide fundamental insights on the physical factors influencing the efficacy of different adaptation strategies for mortality risk reduction.

Keywords: coastal flood, mortality risk, berm, retreat, sea-level rise, geomorphology, storm climate, idealized modeling

1 INTRODUCTION

Flood risk reduction for coastal floodplains frequently involves elevated barriers, in the form of berms, sea dikes, seawalls, or levees. However, any defense can be overtopped by a flood event that exceeds its project design height, and despite the low probability of being overtopped, the characteristics of these floods and their consequences are worth careful consideration. The authors' prior research (Zhang et al., 2020) on mortality risk during Hurricane Sandy (2012) on Staten Island, New York, showed that once overtopped, a protective berm can cause more dangerous "flash flood-like" conditions and higher mortality. In Louisiana, over 1,100 deaths happened during Hurricane Katrina (2005), largely resulting from the breaching and overtopping of levees surrounding the city of New Orleans (Jonkman et al., 2009).



Staten Island's eastern shore is an example of a typical neighborhood length, width, and elevation for Coastal Landfill Neighborhoods (CLaNs; Zhang et al., 2020). CLaNs are commonly seen on the east coast of the United States, as it was the first to develop land reclamation for seaside housing (Martín-Antón et al., 2016). **Figure 1** shows examples of some other CLaNs (surrounded by white polylines) on the US east coast. These neighborhoods are similar in 1) their land elevation being low and relatively flat, bounded by increasing elevations on the inland side; 2) an elongated shape consisting of long along-coastline length and narrow cross-coastline width. As illustrated by the case of Hurricane Sandy and Staten Island, traditional hard defenses can sharply reduce but not eliminate flood risk for CLaNs. Once the defenses are overtopped, these basin-like neighborhoods are likely to be filled up with water quickly and dangerously, due to their large aspect ratio or length-to-width ratio. Hydrologic research has demonstrated how the morphologic features (e.g., shape and steepness) of a watershed can affect flood wave amplitude (Abuzied et al., 2016) and discharge (Elmoustafa and Mohamed 2013). While much attention has been paid to storm surge physics in the coastal ocean, little attention has been focused on flooding processes in coastal neighborhoods and the role of neighborhood morphology.

Studies often evaluate risk reduction measures using only a single design storm (e.g., the 100-year flood), but the broader storm climate ranging from frequent to extremely rare events (e.g., 1,000 years or worse) can also be important due to the aforementioned implications for residual risk. Storm climate is the combination of a series of regional features that reflect and impact the storm processes and is typically studied using a long record of historical storm data. The main features include storm tracks, wind speeds, and storm surge magnitudes and frequencies (Pore and Barrientos 1976; Lin and Shullman 2017; Miao 2019). It is controlled by various factors and complex interactions such as geography, meteorology, latitude, longitude, and tides. Few studies have examined the efficacy of different flood adaptations on a wide variation of storm climates (e.g., for wetlands; Liu et al., 2013; Sun and Carson 2020). The difference between the 100-year and 1,000-year extreme water level is particularly important for the residual risk once the defense is overtopped. Zhang et al. (2020) showed that the difference between the water level for a 100-year flood and a 1,000-year flood in New York is approximately 1.7 m, whereas in the Netherlands it is

approximately 0.6 m. New Orleans, Louisiana, is more hurricane-prone and has an even greater difference between the 100-year to 1,000-year water level of 3.1 m. The difference (reflecting the water level exceedance curve slope) in these areas is driven by the frequency of tropical cyclones, relative to extratropical cyclones.

Looking to the future, climate change and sea-level rise (SLR) will increase the vulnerability of low-lying floodplains. For instance, Arns et al. (2017) found that for shallow coastal areas, SLR amplifies wave amplitude, wave period, and tidal range. Marsooli et al. (2019) showed SLR increases storm surge heights along the US East Coast due to changes in the tropical cyclone meteorology. Also, the long-term flood risk of CLaNs can be exacerbated by the increasing probability of the overtopping of hard defenses. Retreat is often regarded as a good long-term adaptation to the rising sea level (California Coastal Commission 2015; Aerts 2018), due in part to the dangers of walling in coastal neighborhoods. Apart from strategically relocating structures and residents, retreat also involves banning development in hazard zones, and/or abandoning land (Neal et al., 2005). It has the advantage of being able to impede the continuous urbanization trend in the hazardous coastal zones. It is also the only type among five SLR adaptation approach categories (protection, accommodation, advance, retreat, and ecosystem-based adaptation) that can completely avoid residual risk (Oppenheimer et al., 2019).

In the United States, benefit-cost analysis (BCA) uses flood monetary damages as the primary guide in decision-making on flood adaptation, and mortality risk is not quantified. In 1986, the US Water Resources Development Act required that loss of human life associated with coastal storm events shall be displayed in the BCA of planning. However, the United Army Corps of Engineers (USACE) presently only use monetary costs and benefits in ranking adaptation alternatives (e.g., USACE 2016; USACE 2019). It has been demonstrated that this leads to inequity by favoring the protection of wealthier neighborhoods (Loeb 2021). Recently, the USACE has been directed to consider a wider range of metrics in their studies, including other social effects such as mortality (USACE 2021). A wide variety of flood mortality models are available based on mechanical considerations or empirically on historical flood events (Di Mauro et al., 2012; Yin et al., 2016) and can also be applied to study the efficacy of flood adaptation efforts.

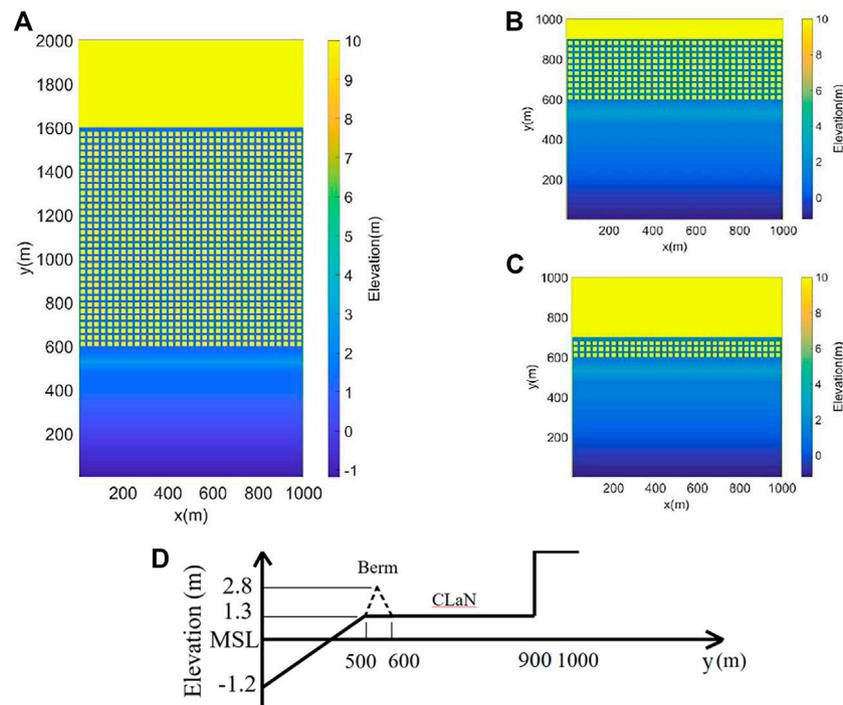


FIGURE 2 | Land elevation planform for idealized model grids with CLaNs' aspect ratio of **(A)** 1:1, **(B)** 3:1, and **(C)** 11:1. **(D)** Schematic cross-sectional diagram of AR 3:1, with the dotted line denoting the berm as one option for adaptation. Berm protection is shown as a dashed line and retreat is not shown (the CLaNs are fully populated).

The goal of this study is to explore and compare risk reduction measures for low-lying CLaNs based on the CLaNs' morphological and climatological vulnerability. This goal is achieved by simulating flood conditions in idealized CLaNs under the protection of different risk reduction approaches under various sea-level scenarios. In this study, berm protection and managed retreat of an approximately equal cost are studied to focus attention on the processes and consequences affecting mortality risk reduction. The effect of differing CLaN morphologies is investigated through simulating floods for a range of CLaN aspect ratios. The influence of storm climate on risk and adaptation benefits is studied with three different storm sets ranging from more uniform storms, typically extratropical cyclones (e.g., the Netherlands and the Gulf of Maine), and up to locations at risk from major hurricanes (e.g., Louisiana, US). Different categories of mortality models are applied and compared to evaluate the consequences of mortality risk. This study is organized as follows: **section 2** introduces the methods used in this study; **section 3** presents results and sensitivity analyses carried out in this study; and **section 4** discusses the findings and draws conclusions.

2 METHODS

2.1 Hydrodynamic Model

In this study, flood conditions are simulated using hydrodynamic flood modeling of idealized low-lying neighborhoods protected

by different adaptation plans both for present-day and under different sea-level rise scenarios. The Stevens Estuarine and Coastal Ocean Model (sECOM) is a hydrostatic, free-surface, terrain-following, structured grid numerical ocean model (Blumberg et al., 1999; Orton et al., 2016). It is used here in its two-dimensional mode (sECOM-2D) to simulate the process of ocean water flooding the coastal neighborhoods. Waves are neglected, but the potential effects of wave overtopping and run-up are discussed in **section 4**. The model has been improved in recent years to include flooding and drying processes important for the present study (Blumberg et al., 2015) and applied in subsequent flood forecasting and research (e.g., Jordi et al., 2019; Orton et al., 2020).

The sECOM-2D model is applied to a series of idealized CLaN domains with uniform shoreline lengths of 1,000 m and a 2-m resolution. The different aspect ratios are achieved by the varying width of the CLaNs. CLaNs with length-to-width ratios of 3:1 and 11:1 are compared (**Figures 2B,C**), mimicking the aspect ratios of neighborhoods like Staten Island eastern shore in New York and Highlands in New Jersey, and a baseline aspect ratio of 1:1 (**Figure 2A**) as well. Model plan views in **Figures 2A–C** depict low-lying CLaNs with a berm on the ocean side and elevated landforms on the back and sides. **Figure 2C** is a schematic cross-sectional diagram of the aspect ratio 3:1 case, where the berm is located from 500 to 600 m and the CLaN from 600 to 900 m along the *y*-axis. The housing blocks shown in yellow in the elevation planforms in **Figure 2** are elevated to 10 m to completely resist water from flowing

inside or overtopping the houses. The sensitivity to this approach is further discussed in **section 3.3.1**.

The CLaNs are simulated with idealized arrangements of housing and streets to imitate the features of urbanized neighborhoods, roughly mimicking average spacings observed in relatively urbanized CLaNs in the New York Bight region. An important ratio is that of the length of open space across streets (including front yards) to enclosed spaces of homes that infill more slowly during a flood event with the density of 0.001 houses per square meter (Staten Island, NY housing density). The idealized, developed blocks are assumed to have a 20-m by 20-m square shape and are evenly spread in the idealized CLaN. These blocks account for houses, garages, and other relatively impermeable or slowly filled areas (e.g., courtyards). Spaces between blocks in both the x- and y-axial directions are 10 m wide which include streets, yards, and other open spaces. Modeling buildings as obstructed areas and only allowing flow down streets is a common assumption of high-resolution hydrodynamic flood modeling (e.g., Wang et al., 2014; Blumberg et al., 2015), but the sensitivity of the results to this approach is assessed in **section 3.3.1**. The Manning roughness coefficient for streets, berms, and open water benthic substrates is taken as 0.02, common for smooth surfaces (Mattock and Forbes, 2008).

The open boundary of this model is set at the ocean side [along the x-axis ($y=0$) of the model grids shown in **Figure 2**]. Only water elevation is applied as a boundary condition due to the idealized modeling setup used in this study, which renders conditions outside these boundaries irrelevant. The offshore boundary condition water elevation for each storm is a simplified sinusoidal wave time series, thus it enters the domain and propagates in the positive y direction. The wave has an amplitude equaling the storm tide peak elevation and a period of 12 h. Rising over a 6-h surge onset time, the water level reaches its maximum and subsequently falls. This onset time is based on the median onset time of 30 extratropical and eight tropical historical storm tide events (Orton et al., 2016) at the Battery, New York City (NYC). Flood onset time can vary depending on locations and storm types (e.g., extratropical vs. tropical cyclone floods, tide-dominated vs. surge-dominated floods, fast-moving storms vs. slow-moving storms). However, due to the important contribution of semi-diurnal tides to peak water levels in storms for many areas (e.g., for the entire U.S. Atlantic Coast), and the fairly typical surge rise time of 5–10 h during hurricanes, the flooding process can be well represented with a 6-h rise to peak water level. The sensitivity of the results to the assumed 6-h onset time is assessed in **section 3.3.2**.

The storm tide (sinusoid) amplitudes (simulation temporal maxima) for return periods from 1 to 10,000 years in this study are similar to the NYC data, with a relatively gradual increase in amplitudes for return periods from 1 year to 100 years reflecting relatively frequent extratropical cyclones, and sharper increases for higher return periods reflecting rare hurricane storm surges (Orton et al., 2016). Boundary condition sinusoid amplitudes based on the flood return period can be found in **section 2.2**.

SECOM provides water output of water depth and velocity for various adaptation measures and the future without adaptation (FWOA) scenario as a baseline (this term is used for both near-

future or “present,” and future sea-level scenarios). The rate at which water rises (rise rate, in m per hour), which is also the water depth change rate, is computed using the water depth time series data. In this study, water physics, including water depth D , speed V , and rise rate W , is fed to the mortality models to calculate the mortality risk of each grid cell.

2.2 Storm Climate and Probabilistic Risk Framework

This study uses three idealized hazard curves (HC) representing three different types of storm climates ranging from those dominated by hurricanes (or more generally meaning severe tropical cyclones) to those dominated by extratropical cyclones (**Figure 3**). The central case (HC2) is typical of the New York Bight region, with a “mixed storm climate” comprising a mixture of frequent extratropical cyclones and rare moderate hurricanes with storm intensities and surges limited by cool mid-latitude waters (e.g., Orton et al., 2016). Case HC1 represents an “extratropical cyclone dominated storm climate” typical of Boston, MA (or the Netherlands), that has moderate storm tides annually from extratropical cyclones but little or no influence on storm tide probabilities from hurricanes (e.g., Talke et al., 2018; NOAA 2021, station 8443970). Case HC3 represents an “extreme storm climate” typical of Gulf Coast locations like Pensacola, FL, where the curve is controlled by tropical cyclones, but many years have no storms and low maximum water levels (e.g., NOAA 2021, station 8729840).

The three idealized curves intersect at the 100-year flood water level (of 2.6 m) so thatso that the applied berm height is the same for all three cases and the modeling is rendered more tractable (fewer different landscapes). However, this is not unrealistic, given that NOAA estimates of 100-year water elevations for Boston, New York, and Pensacola are in the range of 2.4–2.9 m (NOAA, 2021). One aspect of the idealized curves is a change in curve slope at the 100-year return period. For lower return periods, flood risk is dominated by tides and/or extratropical cyclones (if present), whereas for longer return periods hurricanes (if present) drive the overall risks (e.g., Orton et al., 2016).

Climate change effects are applied to the hazard curves only as an increase in water levels due to 0.5 and 1.0 m of sea-level rise. Here, the more complex effects of changes to tropical and extratropical cyclones, which are relatively less well understood due to the small size of storms relative to climate model resolution, are not considered. Simulations of changes to extratropical cyclones show unclear trends and substantial variations across different climate models (Lin et al., 2019). The one widely applied approach to downscaling climate model projections to study future changes to tropical cyclones recently showed that the changes are also spatially highly variable (Marsooli et al., 2019), which would add complexity to any effort to incorporate it into the idealized hazard curves in this study. However, comments on the potential effects of these changes are provided in **section 4.1**.

A simplified probabilistic risk framework is applied to produce the main quantitative result—Expected Annualized Fatality (EAF) from floods. This is done by simulating a range of

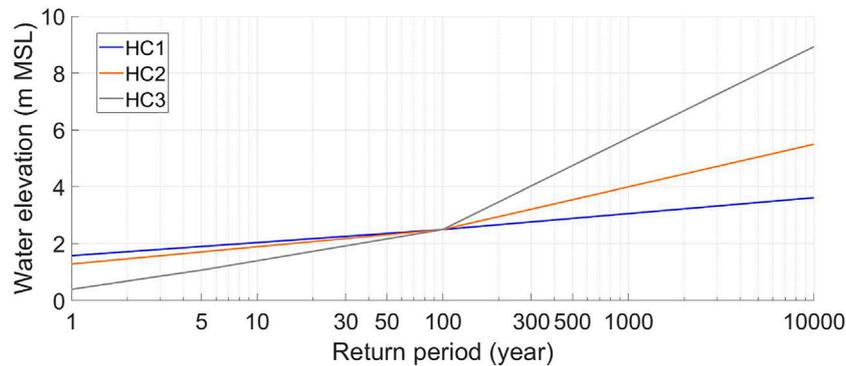


FIGURE 3 | Water level vs. return period curves for the three idealized hazard curves.

events from 1-year to 10,000-year storm-driven floods and integrating the human life loss for these events over their probability. The numerical integration uses the trapezoidal rule to compute annualized consequences (Olsen et al., 2015):

$$EAF = \frac{1}{2} \sum_{i=1}^n \left(\frac{1}{T_i} - \frac{1}{T_{i+1}} \right) (F_i + F_{i+1}), \quad (1)$$

where T is the return period (years); i ranges from 1 to 9, denoting 9 trapezoids from 10 return periods of flood; and F is fatality. The numerical integration approach was proven to generate similar results as other two annualized consequence calculation methods (simulated time series and analytical solution) in the comparison of expected annual consequence computation methods (Olsen et al., 2015) and thus is considered reliable.

2.3 Adaptation Assumptions

The adaptation measures simulated include 1) a berm with the same length of the CLaN and an elevation equaling the 100-year flood elevation plus a 30-cm (1 ft) freeboard¹ and 2) managed retreat of a number of homes that adds up to an equal cost to the berm. Homes closest to the shorefront are subject to retreat first. Homes retreated are moved out of the interest area, and thus, the DEMs at the retreated home footprints are made at the same level as the land elevation. The following points summarize the assumptions regarding the cost of building berms and buyouts:

- 1) The unit cost of building a berm is M\$ 27 per kilometer length per meter elevation (Jonkman et al., 2013)².
- 2) The value of the houses in the CLaN is assumed to be uniform, and the value is M\$ 0.3 according to the American Housing

¹Freeboard height varies in different projects. A typical requirement of freeboard uses a threshold of 1 L/s/m of overtopping volumes (e.g., USACE's Harbor and Tributaries Coastal Storm Risk Management Feasibility Study; USACE 2019). This study used 1 ft freeboard height according to the minimum height of freeboard in Coastal Texas Protection and Restoration Feasibility Study (USACE 2020). Sensitivity of results to freeboard is analyzed in section 3.3.3.

²A value of M\$ 27 is used in this study in order to estimate berm costs and resulting numbers of houses for retreat scenarios.

Survey (AHS) median home value estimate of New York State for the year 2017.

- 3) Each adaptation measure is updated as the sea level rises, to maintain the protection against the rising 100-year flood (but with corresponding cost increases).

Table 1 summarizes the cost of berms aimed at protecting from floods with a 100-year return period and larger flood height and the number of rows of house that can be retreated at the same cost. Note that at the cost of a berm with a 100-year return period of flood design height, all houses are retreated in the CLaN with an 11:1 aspect ratio even with no sea-level rise.

A common way of estimating the effectiveness of flood risk reduction measures is by benefit–cost analysis (BCA). However, due to the assumption that the building of berms and the implementation of buyouts (retreats) are compared at equal costs, in this study only the relative fatality reduction benefit is evaluated.

2.4 Mortality Risk Models

A limited number of mortality models are available for coastal flood life loss estimation. This is partly due to limited historical flood mortality data as well as the complex life loss causes and mechanisms. Several published models for mortality (Waarts 1992; two models for Typhoon Jane and Typhoon Isewan separately in Mizutani 1985, quoted in Tachi personal communication and can be found in: Jonkman 2007; Boyd 2010; Jonkman 2007; Jonkman et al., 2009; Zhang et al., 2020) as a function of physical flood conditions are applied to derive the life loss consequences. The selection of these mortality models in this study is based on two principles. First, they were derived from coastal flood events instead of river flood events, and thus are applicable to coastal flood conditions that are modeled in this study. Also, a common feature these functions share is that none of them are based on independent variables (such as traditional demographic factors, e.g., age, sex, race, disability, income, and education level) other than basic water characteristics (water depth, horizontal water speed, and the rate at which water rises). There are other more complex mortality models (e.g., LifeSim; HEC FIA) and agent-based models (e.g., BC Hydro's

TABLE 1 | Dimensions and costs of berm and retreat.

| Sea level rise scenario | (m) | 100-year berm height (m) | Cost (M\$) | Number of rows of house retreated |
|-------------------------|-----|--------------------------|------------|-----------------------------------|
| #1 | 0 | 1.5 | 40.5 | 4 |
| #2 | 0.5 | 2.0 | 54.0 | 5 |
| #3 | 1.0 | 2.5 | 67.5 | 7 |

LSM) that incorporate not only the same water physics but also socioeconomic factors (e.g., physical mobility, population density, warning, evacuation, and shelter).

The life loss risks are evaluated using these mortality models with an ensemble perspective, with each model being equally weighted. Among these adopted models, the data from which the models were derived are distinct in many aspects. For instance, the number of flood events involved ranged from 1 to 6. Also, the spatial unit varies from as small as a model grid cell of $\sim 200 \text{ m}^2$ (e.g., Zhang et al., 2020) to large units such as the sizes of cities or towns (hundreds of square kilometers, e.g., Mizutani 1985). Only the model of Zhang et al. (2020) was developed using data only from a CLaN. In this study, results of all available and appropriate models are analyzed to reduce the potential for a biased model-specific perspective due to climatic and morphologic features and other potential factors on mortality estimation.

The mortality results are classified and compared based on three types: models that 1) only depend on water depth D , including two models in Waarts (1992), model Isewan and Jane in Mizutani (1985) and the model in Boyd (2010) (hereafter F1); 2) involve both water depth D and speed V (Jonkman et al., 2009 model) (F2); 3) involve water depth D , speed V , and rise rate W (Jonkman 2007 model) (F3); and 4) involve only the function of water rise rate W (Zhang et al., 2020) (F4). An ensemble has been made from the five models in category 1) to represent the average outcome of this category (F1). Although ways of weighting the members in an ensemble could impact the ensemble result, the ensemble mean of only water-depth-related models is used in the study due to lack of other information that could be the basis of weighting. The general information of the mortality models is summarized in **Supplementary Table SA**.

Mortality at each time step of each grid cell is computed by feeding water depth, speed, and rise rate output from the hydrodynamic model sECOM to the mortality models. Then the mortality of the whole domain in each modeled scenario is the spatial mean value in the CLaN of the temporal maximum mortality of each grid cell. Building spaces are excluded from the mortality computations, which is typical for mortality modeling. Although the loss of lives not only happens in open areas, but people also lose lives inside their homes in flood events, the mortality models adopted in this study were derived to capture life losses in the whole study area.

In this research project and study, it was found that the Zhang et al. (2020) model (model F4) is an outlier among the set of mortality models, and this could arise because it was developed with data for only one neighborhood during one

TABLE 2 | EAF (per capita) for present-day without adaptation to reduce flooding.

| Aspect ratio | Storm climate | EAF per 10,000 people | | | |
|--------------|-------------------|-----------------------|------|------|------|
| | | F1 | F2 | F3 | F4 |
| 1:1 | HC1 extratropical | 11.3 | 15.9 | 11.1 | 16.6 |
| 3:1 | | 11.6 | 17.4 | 11.9 | 22.6 |
| 11:1 | | 11.6 | 17.3 | 11.9 | 27.4 |
| 1:1 | HC2 mixed | 10.2 | 8.5 | 9.1 | 16.2 |
| 3:1 | | 10.6 | 10.7 | 10.5 | 21.2 |
| 11:1 | | 10.6 | 10.7 | 10.5 | 26.8 |
| 1:1 | HC3 hurricane | 6.7 | 3.0 | 5.5 | 13.1 |
| 3:1 | | 6.7 | 3.2 | 5.6 | 18.3 |
| 11:1 | | 6.7 | 3.2 | 5.7 | 22.8 |

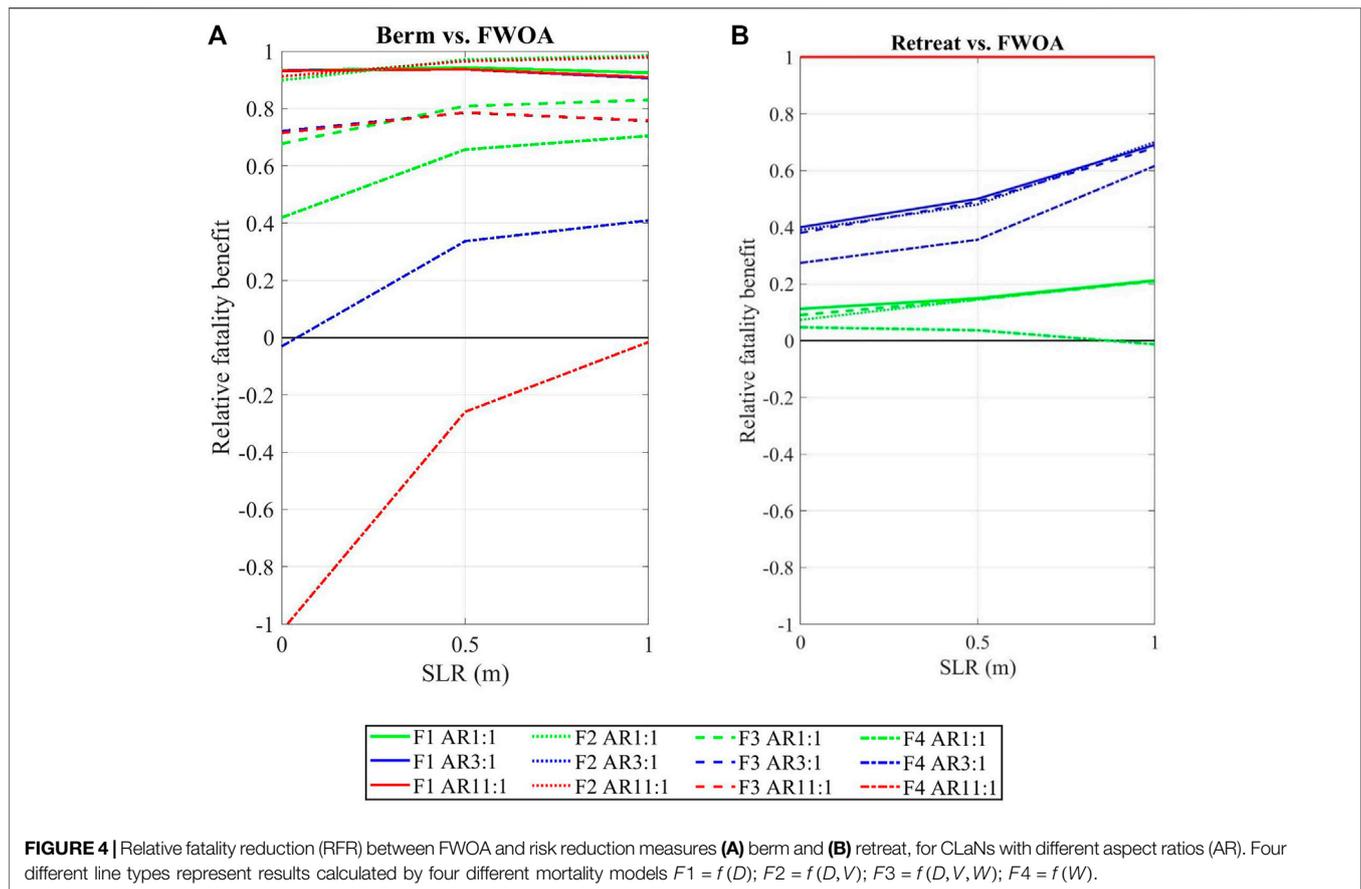
storm event. Therefore, conditions may have been different for this one event from the conditions used in developing other mortality models. The model likely oversimplifies the processes behind flood mortality to only one variable because it included a relatively small number of mortalities (18) relative to other studies (200–4,000). However, the model specifically focused on a CLaN during a 300-year return period hurricane-hybrid storm (Orton et al., 2016), and thus it is included in this study for its specificity to the conditions of interest here. Other models captured different geographies (e.g., an entire low-lying city for Katrina; Jonkman et al., 2009), nontropical cyclone events, or a wider range of conditions.

The results from these mortality models are displayed by the EAF reduction results in the form of the fatality reduction benefit as a fraction of control case without adaptation (hereafter RFR, i.e., Relative Fatality Reduction benefit). For example, the RFR of berms is a fraction computed as

$$\text{RFR} = \frac{(\text{EAF}_{\text{no adaptation}} - \text{EAF}_{\text{berm}})}{\text{EAF}_{\text{no adaptation}}} \quad (2)$$

3 RESULTS

Expected Annualized Fatalities (EAFs) per capita for the baseline present-day conditions are given in **Table 2**. The order-of-magnitude EAF of 10 per 10,000 population is very high but results from the assumption that no adaptation (or evacuation) exists, and the neighborhood is subject to flooding. However, the baseline serves as a necessary contrast to adaptation decisions that can be made for such an endangered neighborhood. It also enables one to compare



baseline risk for CLaNs with different aspect ratios and storm climates. Model F1 gives similar EAF per capita predictions across aspect ratios regardless of storm climate. Results by models F2 and F3 show that when a neighborhood has a narrower width, it can have a higher EAF per capita (e.g., AR 3:1 verse 1:1 case, or AR 11:1 verse 1:1 case). Results by model F4 indicate even larger increases in EAF per capita with the increase in aspect ratio (e.g., a 36 and 65% larger EAF per capita for AR 3:1 and 11:1 cases, respectively, compared to the AR 1:1 case). Places with rare but extreme hurricanes (HC3) have lower EAF per capita than places with the mixed storm climate (HC2), and places with no hurricanes (HC1) but frequent moderate storms have the most EAF per capita.

Hereafter, the study will focus on the benefits of the adaptation measures in terms of relative fatality reduction (RFR). **Section 3.1** broadly addresses the mortality risk reduction and its changes with sea-level rise. This section about mortality risk is further brought down to two separate subsections: the influences of aspect ratio and storm climate on mortality risk reduction are presented in **section 3.1.1** and **section 3.1.2**, respectively. **Section 3.2** explains fundamental aspects of flood water dynamics in CLaNs and how they impact results in terms of aspect ratio and adaptation choices for reducing mortality. Lastly, **section 3.3** analyzes the sensitivity of results to the methods and assumptions used in this study.

3.1 Mortality Risk Reduction and SLR

The RFR results for berm and retreat for all aspect ratios under three different sea-level scenarios and central storm climate (HC2) are shown in **Figure 4**. Focusing first on berms, the positive RFR results from F1, F2, and F3 indicate that they reduce mortality for all the scenarios (**Figure 4A**). However, no significant influence of SLR on mortality has been found in the results calculated by F1, F2, and F3—they all show a nearly constant relationship between SLR and mortality benefit, which is unsurprising given that the berm height increases with SLR (see **section 2.2** for adaptation assumption details).

In contrast to the first three models, F4 produces distinctive results for berm protection. Rather than providing risk reduction, F4 depicts a picture where berms can cause more life losses under some circumstances (a negative RFR). All cases can have lower RFR for present-day than future SLR scenarios. The effect of berms leading to more deaths than FWOA attenuates gradually with SLR. Thus, it is found that berms become protective and start to reduce mortality from 0.5 m SLR in the aspect ratio 1:1 case and from 1 m SLR in the 3:1 case.

Next, focusing on retreat, the RFRs are always positive (except for one near-zero case of AR 1:1 under 1 m SLR that will be discussed in **section 3.1.1**), meaning that retreat always reduces mortality (**Figure 4B**). The AR 11:1 is a special case where all houses are retreated even for the present-day (0 SLR) and thus

has no mortality and a RFR of 1. In most cases, as sea level rises, an increasing or flat trend in RFR in retreat adaptations is found, a similar overall pattern to that of berms. This trend is also correlated with AR, as will be further discussed in **section 3.1.1**.

3.1.1 Role of Aspect Ratio

For retreat adaptation (**Figure 4B**), it is agreed by all four mortality models that the aspect ratio predominantly drives the mortality results; retreat is most effective for mortality risk reduction for CLaNs with a larger length-to-width ratio because it moves most or all people out of the floodplain. As mentioned earlier, the AR 11:1 is a special case where all houses have retreated even for present-day (0 SLR). However, as for the other two AR cases, mortality models F1, F2, and F3 all suggest that RFR increases with SLR. Water depth change in the CLaN in retreat cases is negligible (F1, F2, and F3 are mainly water depth-dependent models); thus, this is only due to the population change caused by retreat.

Mortality model F4 is again an outlier, as it suggests a decreasing trend of RFR with SLR in the AR 1:1 case. This is due to an increase in the water rise rate, which is the only influential factor of model F4. As the sea level rises, more rows of houses are retreated from the neighborhood, leading to lower resistance due to obstruction by houses that prevents water from entering the CLaN and thus increases the water rise rate. RFR increases with SLR in the AR 3:1 case; however, an increasing trend in the water rise rate is also seen. This is because the change in AR and exposed population in the AR 3:1 case, is not as significant as in the AR 1:1 case.

For berm adaptation (**Figure 4A**), the results are strongly model-dependent, with a trend toward lower mortality risk reduction from models F1, F2 (~0.9–1.0 RFR), F3 (~0.7–0.8), and F4 (–1 – 0.7). F4 is also the only one among the four mortality models which suggests that aspect ratio is a strongly influential variable in determining mortality. The RFR of berms in the aspect ratio 3:1 case is 72–152% larger and is 116–551% larger in the 11:1 case than in the 1:1 case. This is due to the significant difference in the water rise rate in CLaNs with different aspect ratios mentioned in **section 3.1**. Although water depth is not the only variable in F2 and F3, it still dominates in determining mortality (see equations of F2 and F3 in the **Supplementary Material**; w and v determine equation segments, while h is the predictor variable in the equations). The percentage difference in water depth during overtopping events in berm-protected CLaNs with three different aspect ratios is less than 10%; therefore, no relationship between mortality and rise rate has been found using F1, F2, or F3 (see **section 3.2** for more details).

Given the strong risk reduction of retreat for large aspect ratio CLaNs and the imperfect risk reduction of berm protection (particularly with models F3 and F4), retreat tends to be more effective for reducing fatality in CLaNs with large aspect ratios. Also, retreat in CLaNs with larger aspect ratios tends to better reduce mortality than CLaNs with smaller aspect ratios in terms of both short-term and long-term planning. Concerns over scenarios with higher sea level rise, though lower probability,

warrant consideration of 2 m SLR (e.g., the 90th percentile estimation of SLR in NYC by 2100 is 1.9 m; Horton et al., 2015). At the extreme case, the entire neighborhood in the CLaN with a 11:1 AR can be retreated at the same cost of the designed berm, even for the present-day.

The four mortality models yield results (**Figure 4B**) with smaller discrepancies in the retreat cases than in the berm cases. The RFR difference among the four mortality models in the AR 1:1 case is 3–105% and is 5–59% in the AR 3:1 case. Apart from the 1% increase of fatality in the AR 1:1 CLaN under the 1 m SLR scenario predicted by F4, it is suggested by all models that retreat always reduces fatality. Fatality rises instead of drops in that one case despite the partially-retreated population because water rise rate gets increased by SLR.

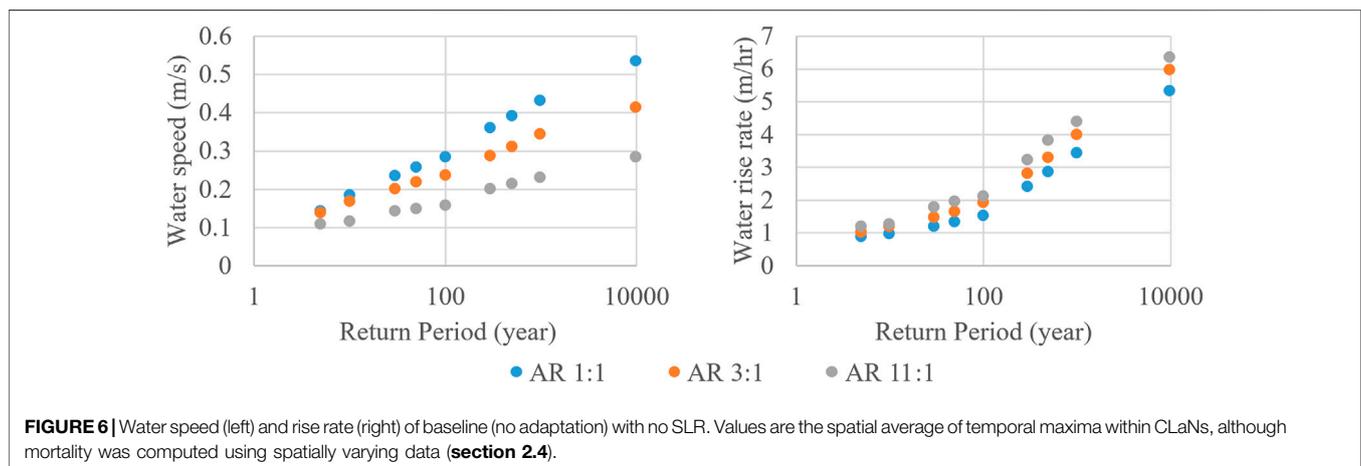
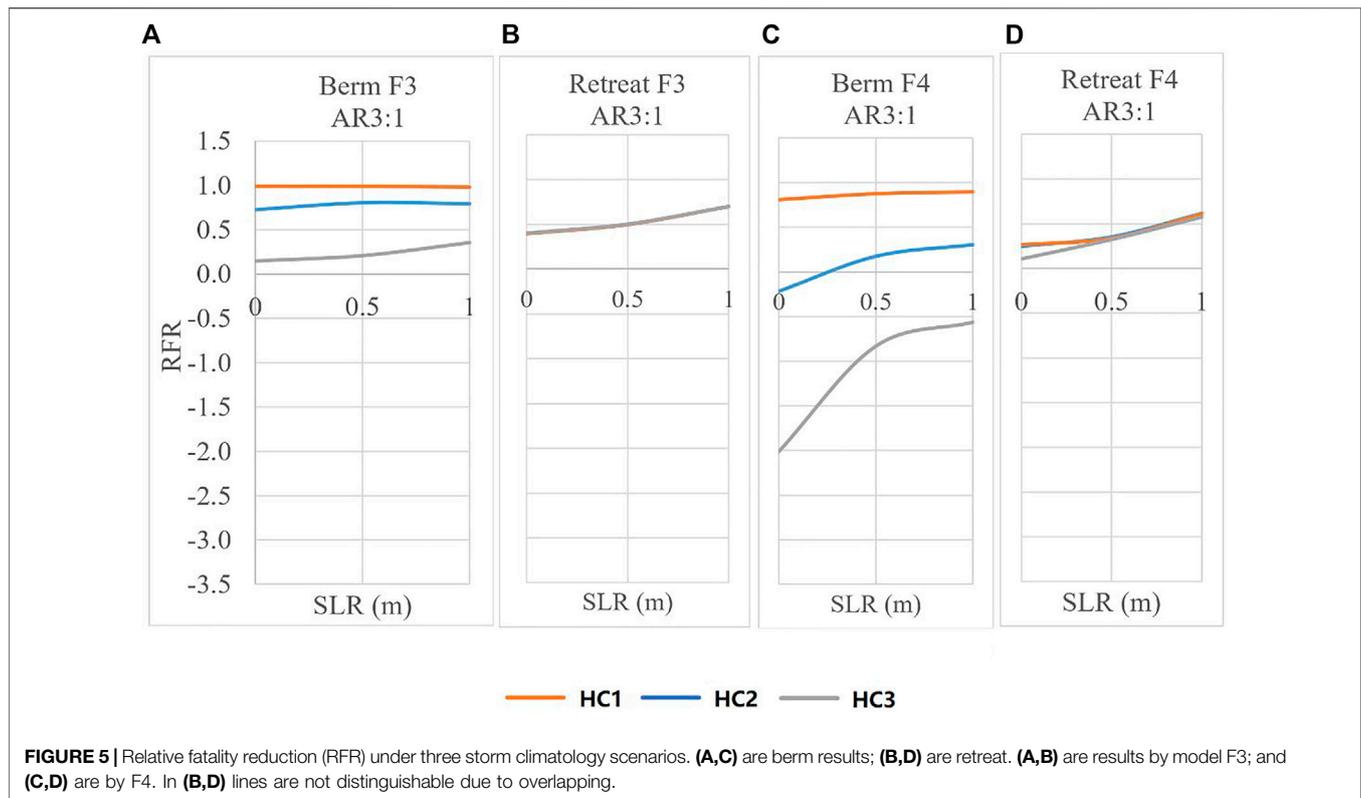
These effects of aspect ratio on mortality risk reduction are relatively unaffected by storm climate. The plots comparing RFR of CLaNs with different aspect ratios across all storm climates can be found in **Supplementary Figure SA**. Mortality with models F1, F2, and F3 is primarily or completely governed by water depth, and the results of these three models typically have similar trends (e.g., **Table 2**). Therefore, only F3 and F4 model results are shown in **Supplementary Figure SA**.

3.1.2 Role of Storm Climate

For the same reason mentioned above, only results of F3 and F4 are analyzed in the comparison of the three circumstances with different hazard curves. For berms, both F3 and F4 (**Figures 5A,C**) indicate that the ranking of RFR for berm cases is HC1 > HC2 > HC3. In other words, a berm reduces more fatalities and also a higher fraction of fatality for locations subject only to extratropical cyclones. Negative cases of RFR with model F4 with HC2 and HC3 imply that berms can become harmful under certain SLR scenarios by increasing fatalities for areas with hurricane flood hazards.

Figures 5B,D indicate that storm climate has at most a minor influence on the effectiveness of retreat. Contrasting berms and retreat, all mortality models agree that berms are relatively ineffective for areas with extreme storm climates. Specifically, for the AR 3:1 case (only the intermediate aspect ratio case is discussed, and the reasons are explained in the next paragraph), the HC3 cases in **Figure 5B** exceed the HC3 cases in **Figure 5A**, meaning retreat is more beneficial in reducing mortality than berms. However, HC1 and HC2 curves in **Figure 6A** are significantly higher than the HC1 and HC2 curves (overlapped with the HC3 curve) in **Figure 5B**. F4 results displayed in **Figures 5C,D** further support (and amplify) this pattern.

For berm adaptation, the impact of aspect ratio on RFR for any storm climate is more subtle (less than 0.1) (**Supplementary Figure SA**). However, for retreat, a larger aspect ratio leads to higher RFR (as explained in **section 3.1.1**). This only influences the specific storm climate in which retreat is equally beneficial to berms, but the general finding is maintained, which is that retreat is more beneficial than berms in regions with storms of a higher intensity.

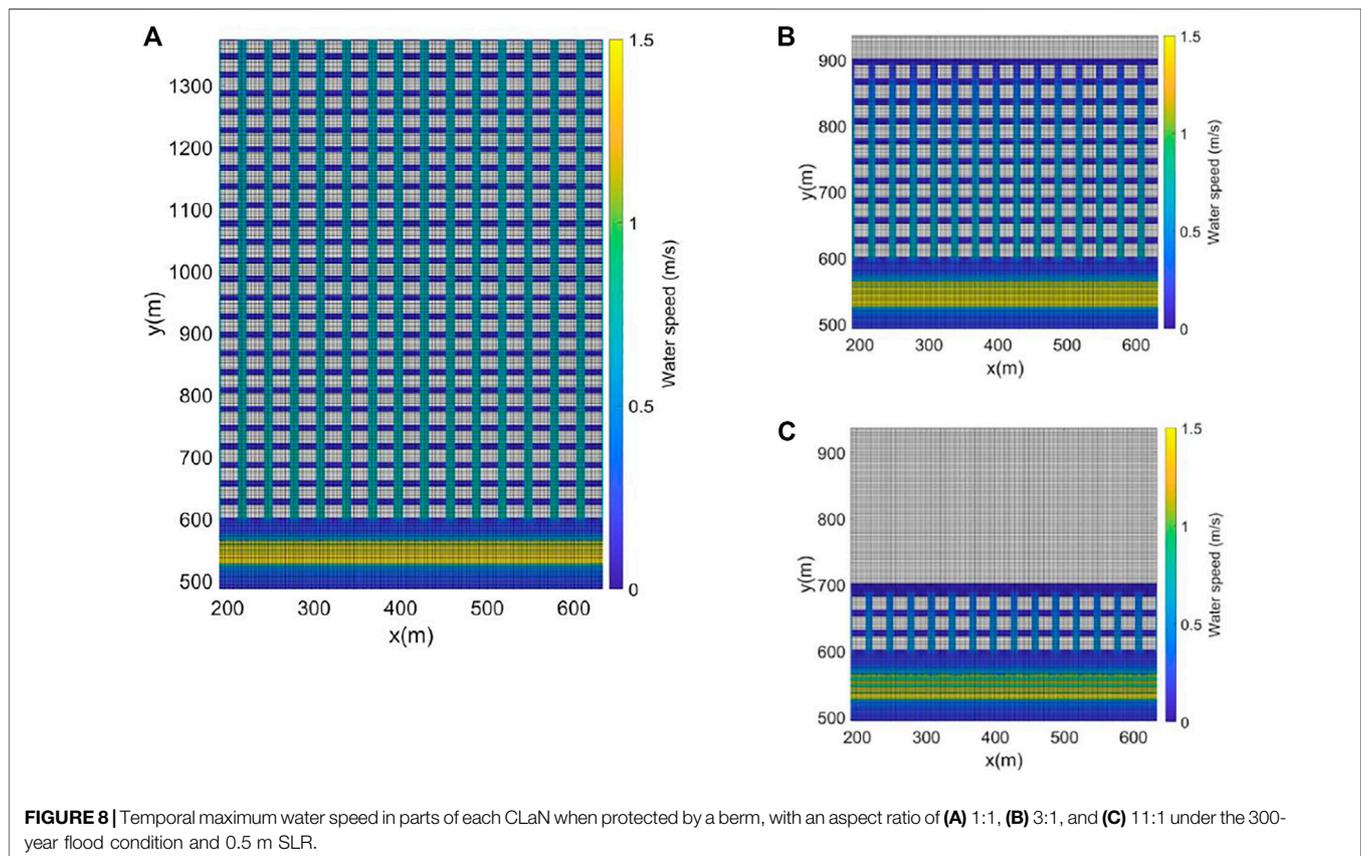
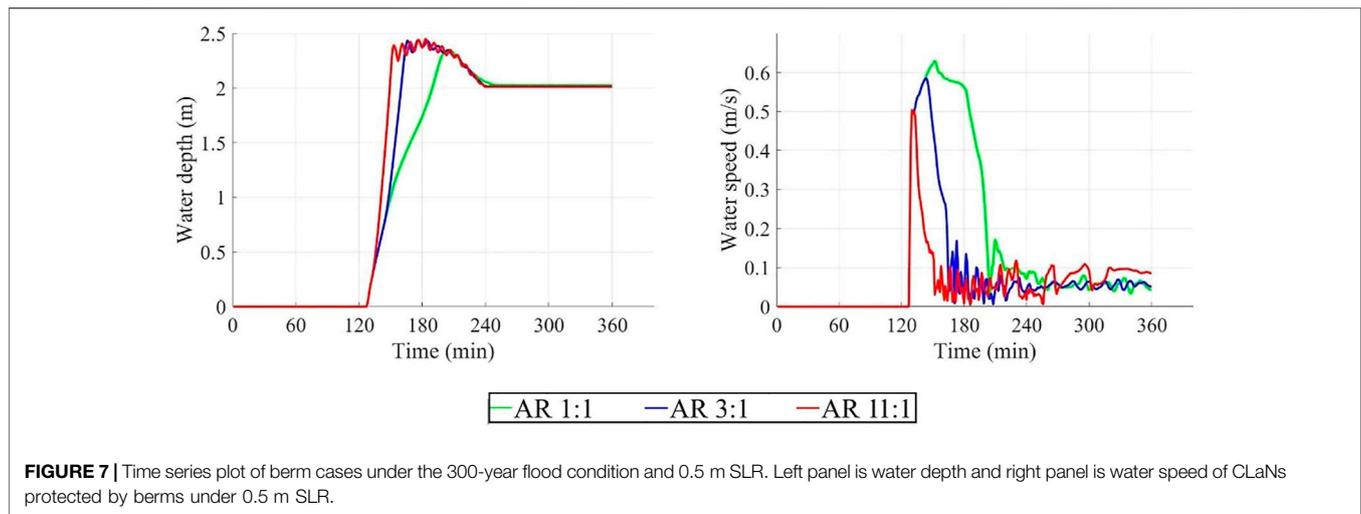


3.2 Flood Water Dynamics

To better understand the performance of flood adaptations in reducing mortality risk, water physics during the flooding of the neighborhood is also analyzed. First, viewing the FWOA conditions to understand the baseline flood conditions driving mortality risk, the model outputs of this study show opposite responses of horizontal water speed and vertical rise rate to the changes in aspect ratio. For instance, water speed decreases while the rise rate increases with the increase in the CLaNs's aspect ratio. An example shown in **Figure 6** illustrates how the 1:1 aspect ratio (blue dots) leads to a larger water speed but a smaller rise rate

than the 3:1 case (orange dots) and then the 11:1 case (gray dots). Floods with longer return periods further increase the water velocity (both horizontal and vertical) conditions among different aspect ratios.

Next, the time series of water depth and speed when a berm adaptation is overtopped is considered, and the results for the three aspect ratios are compared (**Figure 7**). In this case, a smaller aspect ratio leads to a wider neighborhood and a larger inundation area, thus leading to a slower temporal maximum rise rate. The rising flood water after overtopping the berm depicted in **Figure 7** (left panel) demonstrates this



pattern—the water depth curve in the 11:1 CLaN increases from time ~125–~140 min with the steepest slope and the largest water rise rate among the three aspect ratio cases, whereas the 1:1 CLaN has the flattest rising curve and the slowest rise rate. The model results suggest a 10–26% larger temporal maximum rise rate of 3:1 and a 19–50% larger rise rate of 11:1 than the 1:1 CLaN.

The difference among peak water depth across the full range of aspect ratios is always less than 10% with or without flood adaptation and regardless of SLR. For example, as shown for the

berm overtopping, 300-year flood, and 0.5 m SLR in **Figure 7** (left panel), the difference in peak water depth for cases with different aspect ratios is small. This further demonstrates the cause of the similar results of F1, F2, and F3 models shown in **section 3.1.1**.

Regarding the impact of aspect ratio on water speed, the modeled flood water rushes down longer streets which are perpendicular to the shoreline faster in CLaNs with smaller aspect ratios (see water speed shade plots in CLaNs in **Figure 8** for the 300-year flood condition under 0.5 m SLR).

This may arise because of the more rapid water rise rate in the 11:1 aspect ratio case, which leads to a higher water level and lower pressure gradient from the high berm to streets, thus driving a lower water speed. On the contrary, for the 1:1 case, water level in the low-lying CLaNs stays low for longer due to its greater width, and the steeper gradient drives a higher water speed. The difference between water flowing progressively into a wider neighborhood and the immediate conversion of horizontal to vertical velocity for a narrower neighborhood that is rapidly filled contributes to the fact that a CLaN with a smaller aspect ratio has a larger maximum water speed.

3.3 Sensitivity Analysis

Here, the sensitivity of results to several important assumptions of the model setup and parameters are tested.

3.3.1 An Alternative Setup by Replacing Houses With High Roughness

The idealized setup of the model used in this study considers homes as impermeable elevated areas in the Digital Elevation Model (DEM). Water can only flow down streets in such models. The method used in this study was compared with an alternative high-resolution approach used in Beretta et al. (2018), which uses a “bare-Earth” (no buildings) DEM where footprints of homes are treated as a locally elevated roughness coefficient (Manning’s $n = 10$), enabling water to gradually flow onto their footprints. No significant change was observed in mortality calculated using the F1, F2, and F3 models. With model F4, the roughness approach led to a significant decrease in the water rise rate by 11–25% (across three aspect ratios and 10 return periods of flood) for berm cases, while causing no significant impact on FWOA and retreat cases. As a result, RFR computed by the F4 model for berm cases is increased by 8–72%. This means a less negative effect the berms have on mortality due to the amplification of the water rise rate, yet berms still lead to more EAF than FWOA. However, for all models, the effects of this alternative setup do not significantly influence the results of this study.

3.3.2 Flood Onset Time

To evaluate the impact of differing rise flood onset times, the effect of setting the onset time to 3 and 12 h (also consulting the 38 historical events) for floods with the 300-year return period was tested. Only F4 model-derived mortality is sensitive to the flood onset time. A longer onset time leads to a slower rate of rising water, and lower mortality, with model F4. Another potential added area of complexity might be to consider the most extreme events, typically more extreme storms, to arise from faster storms with shorter onset times. If this were the case, with model F4, the shorter lead time would lead to higher mortality for berms. Together, these results suggest any sensitivity to flood onset time would not alter the general result of this study, that berms have a lower RFR for places with hurricanes (versus without), across all models.

3.3.3 Freeboard Height for Berms

To examine the influence on mortality due to the choice of the 30-cm freeboard height, two other cases were tested where the berm is

set based on (1) the 100-year flood elevation without a freeboard and 2) the 100-year flood elevation plus a 90-cm freeboard. An increase in freeboard height leads to lesser residual risk and thus a larger RFR. Model F3 results show that compared to the cases without a freeboard, both the 30-cm freeboard and 90-cm freeboard increase RFR by a small amount in places with no hurricanes (HC1) or mixed storm climates (HC2) (e.g., 2 and 4%, respectively, for case AR 3:1 under 0.5 m SLR with HC2). However, for locations with only hurricanes (HC3), the 30- and 90-cm freeboard can increase RFR more significantly (e.g., 113 and 194% in the same AR and SLR scenario). Model F4, however, shows that the higher the freeboard, the faster the water rises, leading to a more dangerous situation and a lower RFR. Similar to model F3, the freeboard increases RFR more significantly in places with hurricanes. The influence of freeboard height on RFR comparisons for different aspect ratios is relatively unaffected (less than 10%). However, both the inexistence of the freeboard and the 90-cm height of the freeboard do not alter this study’s general results on the influence of storm climate on mortality.

4 DISCUSSION AND CONCLUSIONS

This study utilizes idealized or conceptualized modeling to evaluate two different approaches for coastal adaptation for reducing mortality risks across a range of coastal neighborhood aspect ratios and storm climates. In this study, eight empirical mortality models were used to investigate three different aspect ratios (1:1, 3:1, and 11:1) of coastal neighborhoods and three different storm climates (extratropical cyclone-dominated climate, mixed storm climate, and extreme hurricane-dominated climate) under three different SLR scenarios (0, 0.5, and 1 m). Berm and retreat adaptations are executed and updated as sea level rises and always compared at equal costs pertaining to berm heights for the 100-year flood level plus freeboard.

The approach of exploring mortality using idealized modeling in this research is novel in two aspects. First, it has advantages in the convenience of control variables and being economic in computational power and time. Looking forward, this approach can be taken in subsequent studies with increased detail to enable broader exploration of the effectiveness of other adaptation plans (e.g., combination of berm and strategic partial retreat with wetland restoration) with a wide range of storm climates in coastal neighborhoods with a more extensive range of morphological features. Water physics is only one important constituent of flood mortality risk assessment, and other influential factors could be incorporated and studied, such as demographic (see section 2.4) and socioeconomic factors (e.g., trust in government warnings and facilities, home use for vacation, or primary dwelling) and topographical features (e.g., land surface gradient and frictional factor).

Application of the sECOM model in the simulation of flood physics is a simplified method by only considering storm surge but ignoring wave overtopping and runoff at hard defenses. This approach is reasonable for many CLaN locations where waves are

small due to limited wind fetch. For example, Highlands New Jersey in Sandy Hook Bay (**Figure 1**) has no wind fetch in predominant east and northeast winds conditions typical of coastal floods there. To conduct a more comprehensive study that captures wave effects would require a more detailed simulation of waves and interaction between waves and surges. Coupled models such as ADCIRC and SWAN (Dietrich et al., 2012) are capable of accurately simulating surge and wave hydrodynamics, and overtopping formulae have recently been coupled that can incorporate these water fluxes into the simulation (Van Der Meer 2002; Pullen et al., 2007; Hughes and Nadal 2009). Therefore, what is concluded in this study may only be applicable to cases with small waves.

This study focuses on a particular idealized neighborhood morphology—elongated coastal neighborhoods that are relatively low-lying compared to a high land elevation on their inland side. However, mortality risk could respond differently to adaptation for neighborhoods with the same kind of elongated shape that do not have the inland elevated boundary. For instance, barrier islands and barrier peninsulas are commonly seen in the United States East and Gulf Coasts. These parallel-to-coast islands and peninsulas are formed by sand deposition and have more than one side of waterfronts. Storm tides and spatially varying wave overtopping effects could inundate barrier islands from different directions in these cases, adding additional complexity to the flooding processes. This type of land morphology should be addressed with future more detailed modeling and research.

Future research should include a wider analysis of both monetary and mortality risk reduction, including comparing different measures using benefit–cost analysis. Here, a simple question is posed: what measure would provide the greatest mortality benefit, given equal monetary costs? If a study utilizes benefit–cost analysis (BCA), it can aim to compare measures that are equally justified or likely (through identical benefit–cost ratios). Such a study may raise additional complexities, however, by including monetization of mortality risk reduction or ecological benefits for retreat that are harder to quantify.

4.1 Berms Have a Lower Efficacy for Mortality Reduction in Areas With Hurricanes

It was found that the fatality reduction effectiveness of hard defenses can vary significantly in regions with different storm climates. Comparing locations that are similar in morphology (aspect ratio, area, etc.) and have a similar 100-year flood water level (e.g., New York Harbor, Pensacola, and Boston), the places that are only subject to extratropical cyclones (HC1) benefit the most from berms in reducing mortality, greater than places with hurricanes (HC2, HC3). Similarly, areas with only weak hurricanes and a mixed storm climate (HC2) have a greater mortality reduction benefit than areas with rare extreme storms (HC3). However, SLR tends to reduce differences across aspect ratio and storm climate. No significant influence has been found for storm climate on the efficacy of retreat for fatality reduction.

The result that berm protection provides lower mortality risk reduction in areas with hurricanes is due to two reasons. First,

berms provide less flood protection for frequent floods (with a return period from 1 year to 100 years in this study) where the water level is lower. Second, the residual risk for extreme flood events with a return period greater than 100 years is higher for regions with storms of a higher intensity. The residual risk can also be higher for these regions if there is no freeboard or a freeboard that is based on SLR, thus being similar nationwide and not reflecting the variation in the prevalence of extreme storms. Climate change influences on storms were neglected in this study but have the potential to further worsen the residual risk for storm climates HC2 and HC3 if the frequency of major hurricanes increases in these regions as has been demonstrated for some locations (Marsooli et al., 2019). Therefore, it is recommended that the height of the freeboard should be based on regional storm climate or a consistent probability of water level (e.g., a 500-year return period), and that climate change effects on hurricanes are considered as this information becomes more available.

4.2 Neighborhood Aspect Ratio Is an Important Consideration in Adaptation Decisions

The results show that the aspect ratio of coastal low-lying neighborhoods can affect flood mortality. This result further shows that in terms of fatality reduction, aspect ratio is an important factor when selecting flood adaptations between accommodation and resistance measures. In this study, the idealized modeling has demonstrated the effectiveness of retreat in reducing fatality in CLaNs with large aspect ratios and small populations. However, the assumption of a constant home value (M\$ 0.3) is a limitation and does not capture variations in property value that are known to exist. Berm costs also likely vary due to prevailing wages, material costs, and availability of property for construction, but to a lesser extent. For places with higher home values, for example, urbanized cities or wealthier suburbs, retreat would become less effective than places with lower home values. This is because fewer homes could be bought out under the same cost of a berm, leaving more residents exposed to mortality risk. Berm adaptations gain more of an advantage relative to retreat in these areas.

There are other complexities to consider in the tradeoffs between berm protection and retreat. Retreat in some coastal regions can be challenging due to its complexities in economic, cultural, and other considerations (Robinson et al., 2018). As a matter of fact, coastal cities have been expanding for decades (Surjan et al., 2016), partly due to the instinct to migrate toward the ocean for improved environment and health (Wheeler et al., 2012), and because of other needs such as financial and personal development (Tibbetts 2002). In that event, for CLaNs with large aspect ratios and faced with significant residual risk, the study of a wide range of possible adaptations such as evacuation, proper zoning policy, and insurance policy is critical and urgent. Education on flood risk can also help increase evacuation rate and improve the implementation of management policies.

There are also challenges in the implementation of berms that are not quantified here, including 1) hard defenses such as berms

and levees can lead to a levee effect by letting the guard down and creating a false sense of safety and increased development (Di Baldassarre et al., 2009; Lane and Landstrom 2011). This may result in more exposed populations and lower evacuation rates and thus increase mortality risk. 2) Although this study only considers the construction cost of berms in the comparison of berms and retreat at equal costs, there are other considerations and costs in the implementation of hard defenses that are neglected here. An example is the potential for structural (internal) and geotechnical (external) failure, as well as maintenance expenses to avoid such failures (Wu et al., 2011; Ozer et al., 2016), which can significantly increase berm costs and slightly reduce the risk reduction outcome. However, the complexity of defense failure mechanisms (e.g., hydraulics, local geology) is beyond the scope of this idealized study. Another neglected factor that would be considered in a detailed real-world assessment is environmental impact mitigation requirements (USACE 2016).

4.3 It Can Be Valuable to Consider Mortality Risk in Adaptation Assessments

That mortality is not currently evaluated in benefit-cost analyses implicitly assumes that an 100-year berm protection is always equally protective of human safety. To the contrary, this research shows that mortality risk reduction can vary significantly for different storm climates or neighborhood aspect ratios. The idealized modeling approach and findings of the importance of neighborhood aspect ratios and regional storm climate in this study should spur more fundamental research into the factors that influence mortality risk. More practically, awareness of these important morphological and climatological factors could provide useful cues for flood adaptation designs.

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This study recommends the consideration and quantification of these relevant factors in Coastal Storm Risk Management studies.

DATA AVAILABILITY STATEMENT

The raw data supporting the conclusions of this article will be made available by the authors, without undue reservation.

AUTHOR CONTRIBUTIONS

FZ and PO collaborated on research design. FZ was responsible for conducting the experiment and wrote the manuscript. PO gave feedback on the research design, contributed to the manuscript revision, and read and approved the submitted version.

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SUPPLEMENTARY MATERIAL

The Supplementary Material for this article can be found online at: <https://www.frontiersin.org/articles/10.3389/fbuil.2021.769161/full#supplementary-material>

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