



# The Use of Aquatic Mammals for Bait in Global Fisheries

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The use of aquatic mammals as bait to enhance the harvest of fisheries species has garnered little attention by the scientific and conservation communities, often receiving only brief mention in reports focused on the human consumption or bycatch of aquatic mammals. A number of studies, however, highlight the negative impact of this practice on affected mammal populations. A systematic review of relevant literature published since 1970 yields new insight into the scope of the issue. Findings indicate that the practice of using aquatic mammals for bait has been and continues to be geographically widespread, has affected at least 42 species, and often involves deliberate killing for the express purpose of securing bait. The nature of the fisheries involved is diverse, encompassing a wide range of target species and gear types; however, shark fisheries that employ longlines appear to be the most widely engaged in using aguatic mammals as bait. This practice appears to be most common in Latin America and Asia. It is evident, based on our review, that there is little information on the impact of the direct take on most targeted mammal populations, commonly small cetaceans, and increased monitoring efforts are needed in many locales. In most instances, the ecology and population dynamics of the targeted fishery species is poorly understood and in some cases the species is classified as threatened, suggesting a fishery sustainability issue that cannot be fully addressed with a substitute for the aquatic mammal bait. It is essential that natural resource managers implement mitigation approaches that consider the socio-economic, cultural, political, and ecological circumstances leading to the use of aquatic mammal bait in each fishery.

Keywords: marine mammal, dolphin, cetacean, fishery-dolphin interactions, bycatch, sharks, conservation, artisanal fisheries

# **INTRODUCTION**

Direct interactions with fisheries are a major threat to aquatic mammal populations worldwide (Vidal, 1993; Jefferson and Curry, 1994; Perrin et al., 1994a,b; Northridge and Hofman, 1999; Read et al., 2006; Read, 2008; Davidson et al., 2012). While some of these interactions (e.g., such as bycatch and direct take for human consumption) have received considerable attention by the scientific and conservation communities, the use of marine mammals as bait to enhance the harvest of fisheries species has garnered relatively little attention. A number of studies, however, highlight the negative impact of this practice on affected mammal populations (e.g., Cárdenas et al., 1987; Lescrauwaet and Gibbons, 1994; Stensland et al., 2006; Mangel et al., 2010; Mintzer et al., 2013)

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and efforts should be focused at better understanding this threat. Specifically, examples of small cetacean harvest for crab bait in Tierra del Fuego (Cárdenas et al., 1987; Lescrauwaet and Gibbons, 1994) and more recent studies on Amazon River dolphins utilized as catfish bait (da Silva et al., 2011; Mintzer et al., 2013), reveal that the practice can be unsustainable and become a major threat to a species.

In some fisheries, the practice of using aquatic mammals for bait is directly linked to aquatic mammal bycatch (Read, 2008). Bycatch or non-targeted catch that is incidentally captured in fishing gear is often discarded by fishers. However, the retention and utilization of non-targeted catch as bait is also a widespread activity (Perrin et al., 1994a; Cosentino and Fisher, 2016). This retention of non-targeted catch may develop into a direct take of aquatic mammals (Perrin et al., 1994b; Ofori-Danson et al., 2003, 2012; Read, 2008). Where non-targeted catch has proven to be consumable by humans or effective as bait, it may become a target of the fishery itself. This transition is more likely to occur in locations where poverty and rapid population growth fuel the process (Read, 2008).

The practice of harvesting aquatic mammals for bait raises a suite of ethical issues and ecological considerations. From an ecological perspective, the removal of higher-level consumers can have profound consequences for food web dynamics, energy flow, and material transport (Estes et al., 2011). From an ethical and/or political standpoint, the practice of harvesting aquatic mammals for bait is likely to be viewed negatively. However, the issue might be considered by some to be less contentious than the killing of aquatic mammals for human consumption, particularly if the flesh is a not an essential source of protein and/or the activity itself lacks any important cultural value. Nevertheless, the practice of taking aquatic mammals for bait is poorly understood, and more information is needed to guide conservation efforts and develop effective mitigation measures that consider socio-economic contexts.

Herein, we endeavor to reveal the extent of this practice, and identify knowledge gaps that, at present, hinder our ability to fully assess the implications for conservation and management. Specifically, we aimed to: (1) identify the species utilized as bait, (2) define the location and characteristics of fisheries that use aquatic mammals for bait, (3) synthesize available knowledge on the impacts of the practice on affected mammal populations, and (4) review case-studies to identify possible mitigation measures.

# **METHODS**

We accessed 145 source materials (dated between 1970 and 2017) for information on the use of aquatic mammals for bait. Over 40% (n = 61) of the source materials were comprised of peerreviewed articles and books in the primary scientific literature. Another 42% (n = 61) of the sources reviewed were reports from and to the International Whaling Commission (IWC), the International Union for Nature Conservation (IUCN), the United Nations Environment Programme (UNEP), and other intergovernmental institutions. The remaining sources included government reports (n = 8, 6%), academic theses and other university publications (n = 5, 3%), conference proceedings (n = 2, 1%), and reports and/or newsletters from regional or local non-governmental organizations (n = 8, 6%). Sources in English, Spanish, and Portuguese were reviewed. We contacted source authors or local scientists and/or natural resource managers to obtain additional information and/or seek clarification. Relevant peer-reviewed publications were identified using academic databases including Web of Science and Google Scholar. Key words and phrases (e.g., "dolphins for bait," "cetacean AND bait") were used to complete these searches. We then employed a "snowball approach" to identify additional source materials using the literature cited section of each of the sources reviewed and repeated this process for each new source identified. Only sources that explicitly mentioned the utilization of at least one aquatic mammal as bait were included in subsequent analysis.

From the identified source materials, we compiled the following information pertaining to each fishery that exploits aquatic mammals for bait: (1) country where fishery takes place, (2) target fishery/species for which bait is utilized, (3) species utilized as bait, (4) method(s) of bait acquisition, (5) gear utilized for bait deployment, and (6) period of reported use of aquatic mammal bait. We considered countries as locations with two-letter Federal Information Processing Standard codes and categorized them as belonging to one of five aquaticbased regions: North Atlantic, South Atlantic, Indo-Pacific, Eastern Pacific, and large river systems. A few countries, such as Mexico and Brazil, were included in two regions, highlighting the involvement of the country's fisheries in two oceans or in both marine and large river systems. Aquatic mammal species names were adjusted, when necessary, to reflect the most current taxonomy recognized by the Society for Marine Mammalogy (Committee on Taxonomy, 2016).

We recognized three methods of bait acquisition based on the definitions adopted by Hall (1996) and (Robards and Reeves, 2011): (1) Targeted, (2) Non-Targeted-Deliberate, and (3) Non-Targeted-Salvage. "Targeted" refers to those cases where the capture of aquatic mammals for bait was a primary objective. "Non-Targeted-Deliberate" included cases where an animal became accidentally entangled in fishing gear or was stranded alive and subsequently killed for use as bait. Finally, "Non-Targeted-Salvage" refers to the use of animals that accidentally drowned in fishing gear or carcasses found on a beach or elsewhere. When the distinction between "Non-Targeted-Deliberate" and "Non-Target-Salvage" was not clear, we categorized the method of acquisition as "Non-Targeted-?".

In addition to the information noted above, when available, we retained information on the local magnitude and/or geographical extent of the practice and the impact of deliberate killing of mammals on affected population(s). This included number of animals killed/utilized for bait during a specific period, demographic studies of targeted mammal populations, and observations and/or reports of population trends. Sources that provided such information often included management and conservation implications and historical context/stories that we also amassed.

# RESULTS

# Extent and Characteristics of the Use of Aquatic Mammals for Bait

A broad suite of fisheries have used aquatic mammals as bait, and accordingly there exists a wide range of gear types and target species associated with the practice. We identified 42 species of aquatic mammals that have been used as bait since 1970 in 33 different countries (**Figure 1**).

Based on the number of sources and number of countries identified within them, the practice is most prevalent in Latin America (sources = n = 96, 60%; countries = n = 13, 39%) and Asia (sources = n = 42, 26%; countries = n = 9, 27%), particularly for those fisheries that target sharks (Tables 1-5). With regard specifically to aquatic mammals utilized for bait, two-thirds of the marine species identified as part of this review (66.67%, n = 26) were reported to be used as shark bait in at least one country. Eighty-three percent (n = 35) of all the identified aquatic mammal bait species were deliberately killed/targeted for use as bait in at least one country. Almost two-thirds of the aforementioned countries (70.37%, n = 19) had at least one fishery that targeted marine mammals for use as bait in the most recent time period assessed: 2000-2017. In large river systems, catfishes are the primary target of fisheries that utilize cetacean bait. Our results also demonstrate that small cetaceans are, by an overwhelming margin, the group of aquatic mammals most vulnerable to this threat (Table 6). Below we provide a summary of our findings at a regional level.

#### North Atlantic

Since 1970, 13 species of aquatic mammals have been utilized as bait in 12 countries in the North Atlantic region (**Table 1**; sources = n = 28, 17%). In the western North Atlantic, primarily

off the coasts of Mexico and Venezuela, the fisheries engaged in this practice have been, for the most part, longline fisheries targeting sharks. Small cetaceans are typical bait and killed deliberately with harpoons or collected, often incidentally, with gillnets (Non-Targeted-?) (**Table 1**). In Venezuela, deliberate killing of small cetaceans for bait was known to occur in the early 2000s (Bermúdez-Villapol and Sayegh, 2005), but more recent information is needed to assess the current status of the activity is lacking. In Mexico, the practice appears to be ongoing in Yucatán and Tabasco as evidenced by the recovery of *Tursiops truncatus* carcasses with cuts that suggest removal of meat for bait (A. Delgado Estrella, Personal Communication, July 3, 2015).

In the eastern North Atlantic, the Mediterranean was identified by the greatest number of sources as a region where marine mammals have been used as bait (**Table 1**). In the 1990s and earlier, the use of small cetaceans for bait was recorded numerous times in the Spanish shrimp and longlines fisheries, and in Italian and Maltese longline fisheries (**Table 1**). Although there is no recent research on the status of these activities in the Mediterranean, the continuation of direct killing of cetaceans for use as bait is unlikely due to changes in public sensitivity toward marine mammals that have occurred in the last couple of decades (G. Notarbartolo di Sciara, Personal Communication, July 3, 2015).

Sources that indicated the hunting or incidental capture of marine mammals in western African nations pointed primarily to the use of this catch for human consumption (see Robards and Reeves, 2011 and sources therein) and not for bait. Exceptions were found in Ghana, Nigeria, and Senegal where sources indicated an existing, but poorly documented practice of using aquatic mammals for shark and cephalopod bait. The bait utilized has been primarily small cetaceans, although manatees (*Trichechus senegalensis*) have been targeted in Ghana (**Table 1**).



et al., 2018).

Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery <sup>a</sup>	Perio	Period(s) of reported use	d use	References
					1970–1985	1986–2000	2001-2017	
French Guiana	Unspecified delphinid	Targeted (harpoon)	Hand line	Teleost fish		×		Van Waerebeek, 1994; Vidal et al., 1994
Ghana	Trichechus senegalensis Tursiops truncatus Unspecified Delphinid (likely Stenella clymene, Stenella attenuata, and/or Tursiops truncatus)	Targeted Non-Targeted-? Targeted, Non-Targeted-Deliberate, Non-Targeted-Salvage	Drift gillnets	Shark Shark, fishes		×	× × ×	Ofori-Danson et al., 2008 Van Waerebeek et al., 2014 Debrah, 2000; Ofori-Danson et al., 2003, 2012; Debrah et al., 2010; Cosentino and Fisher, 2016
Greenland	Phocoena phocoena	Non-Targeted-? (gillnet)				×		Read, 1994
Italy	Unspecified delphinid (likely Delphinus delphis, Stenella coeruleoalba, and/or Tursiops truncatus)		Longline			×	×	Di Natale and Notarbartolo di Sciara, 1994; UNEP/IUCN, 1994; Notarbartolo di Sciara and Bearzi, 2002
Malta	Unspecified Delphinid	Targeted (harpoon, firearm)	Longline	Shark		×		Di Natale and Notarbartolo di Sciara, 1994
Mexico	Globicephala macrorhynchus Stenella frontalis	Targeted (harpoon) Targeted (harpoon), Non-Targeted-Salvage, Non-Tarrgeted-Salvage,		Shark Shark	××	× ×		Zavala González et al., 1994 Zavala González et al., 1994; Delgado Estrella, 1997
	Tursiops truncatus	Targeted (harpoon), Non-Targeted-Salvage, Non-Targeted-?		Shark	×	×	×	Zavala González et al., 1994; Delgado Estrella, 1997; Delgado Estrella. Personal Communication, July 3, 2015
Nicaragua	Trichechus manatus	Targeted (harpoon, club, ax), Non-Targeted-?		Lobster		×		Jiménez, 2002
Nigeria	Tursiops truncatus Sousa teuszii	Targeted, Non-Targeted-? Targeted, Non-Targeted-?		Shark Shark			××	Van Waerebeek et al., 2014 Van Waerebeek et al., 2014
Portugal (Azores)	Unspecified delphinid	Targeted (harpoon)		Utilized to lure or feed live bait for tuna fishery		×		Silva et al., 2002 <sup>b</sup>
Senegal	Unspecified delphinid			Cephalopod		×		Van Waerebeek et al., 1997a

Country Species Spain Delphinus		Mathod of hait						
		acquisition	Deployment of balt (gear type)	Target fishery <sup>a</sup>	Perio	Period(s) of reported use	d use	References
					1970–1985	1986–2000	2001-2017	
	Delphinus delphis	Targeted	Trap, Longline (deep sea)	Crustaceans	×	×	×	Aguilar Vila et al., 1994; UNEP/IUCN, 1994; Subgroup of Fishery and Environment (SGFEN), 2001; Notarbartolo di Sciara and Bearzi, 2002
Stenella	Stenella coeruleoalba	Targeted	Trap, Longline (deep sea)	Crustaceans	×	×	×	Aguilar Vila et al., 1994; UNEP/IUCN, 1994; Subgroup of Fishery and Environment (SGFEN), 2001; Notarbartolo di Sciara and Bearzi, 2002; Aguilar, 2006; Hammond et al., 2008c
Tursiops	Tursiops truncatus	Targeted	Trap, Longline (deep sea)	Crustaceans		×	×	UNEP/IUCN, 1994; Subgroup of Fishery and Environment (SGFEN), 2001; Aguilar Vila et al., 2002; Notarbartolo di Sciara and Bearzi, 2002
Venezuela Delphinu:	Delphinus capensis		Longline	Shark		×	×	Romero et al., 1997; Bermúdez-Villapol and Sayegh, 2005
Sotalia g	Sotalia guianensis <sup>c</sup>		Longline	Shark		×	×	Romero et al., 1997; Bermúdez-Villapol and Sayegh, 2005
Stenella clymene	clymene	Non-Targeted-? (gillnet)	Gillnet, Longline	Shark	×	×		Agudo, 1994; Vidal et al., 1994; Romero et al., 1997, 2001
Stenella frontalis	frontalis	Targeted, Non-Targeted-? (gillnet)	Longline	Shark	×	×	×	Agudo, 1994; Vidal et al., 1994; Romero et al., 1997, 2001; Bermúdez-Villapol and Sayegh, 2005
Stenella i	Stenella longirostris	Non-Targeted-? (gillnet)	Longline	Shark	×	×		Agudo, 1994; Vidal et al., 1994; Romero et al., 1997, 2001; Bearzi et al., 2012
Tursiops	Tursiops truncatus	Targeted, Non-Targeted-? (gillnet)		Shark				Romero et al., 1997
Information on the method of bait acquisition, fishing gear used to deploy b are presented collectively for each country and species. <sup>a</sup> In many cases, additional target species are likely but were not mentioned <sup>b</sup> Reports of dolphins being harpooned to be used as bait were anecdotal a <sup>c</sup> These sources listed Sotalia fluviatilis as the species utilized as bait. Howe the species name (Committee on Taxonomy, 2016).	acquisition, fishing gear use n country and species. species are likely but were r orned to be used as bait wer iatilis as the species utilized. Taxonormy, 2016).	Information on the method of bait acquisition, fishing gear used to deploy bait, target fishery, and period of are presented collectively for each country and species. <sup>a</sup> In many cases, additional target species are likely but were not mentioned in the sources. <sup>b</sup> Reports of ddiphins being harpconed to be used as bait were anecotal and unconfirmed by the authors. <sup>c</sup> These sources listed Sotalia fluviatilis as the species utilized as bait. However, based on the recent recogn the species name (Committee on Taxonomy, 2016).	d period of bait use was indu he authors. cent recognition of S. fluviati	uded as available ( lis and S. gulanen	missing informe sis as separate	tion was either u species (Caballe	inknown or unsp sro et al., 2007),	Information on the method of bait acquisition, fishing gear used to deploy bait, target fishery, and period of bait use was included as available (missing information was either unknown or unspecified in the source materials). References are presented collectively for each country and species. <sup>al</sup> In many cases, additional target species are likely but were not mentioned in the sources. <sup>b</sup> Reports of dolphins being harpcorned to be used as bait were anecotal and unconfirmed by the authors. <sup>c</sup> These sources listed Sotalia fluviatilis as the species utilized as bait. However, based on the recent recognition of S. fluviatilis and S. guianensis as separate species (Caballero et al., 2007), and their known ranges, we have adjusted the species name (Committee on Taxonomy, 2016).

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### South Atlantic

From this region, we only found sources indicating the existence of the practice of using aquatic mammal bait in Argentina and Brazil (sources = n = 22, 14%). Fisheries from these two countries were determined to have utilized at least 10 species of small cetaceans and the South American sea lion for bait, primarily to target crabs and sharks (**Table 2**).

The crab fishery off the coast of Tierra del Fuego is a relatively well-studied case where aquatic mammals have been utilized for bait (**Tables 2**, **4**). Small cetaceans, fur seals, sea lions, and otters, as well as seabirds and other wildlife have been used in trap fisheries targeting crabs known as centolla (*Lithodes antarcticus* and/or *Lithodes santolla*) and centollón (*Paralomis granulosa*) (**Tables 2**, **4**). The utilization of wildlife bait reached its peak in the 1970s and early 1980s, but by 1990s had decreased substantially. While the practice is thought to continue to a limited extent in neighboring Chile, it has likely ceased completely in Argentina (Goodall, 2002). We provide additional detail in the section on the Eastern Pacific.

In Brazil, the most common oceanic dolphin used for bait is *Sotalia guianensis* (**Table 2**). It is captured intentionally and retained also as bycatch in gillnet fisheries where it is, in turn, used as shark bait in longline fisheries. The practice has been reported along the coast, from the states of Pará to São Paulo (**Table 2**). In recent years, however, Siciliano et al. (2008) pointed to a decrease in harpooning of *S. guianensis*, for use as bait, in Baía de Marajó and the eastern coast of Pará. The practice in these areas appears to have subsided, in large part, due to enforcement efforts initiated in the 1990s. In the state of Bahia, the use of both dolphins and whales for shark bait is ongoing (Barbosa-Filho et al., 2018). Over 80% of fishers interviewed in 13 communities among the Bahia coast reported that cetaceans were used as shark bait (Barbosa-Filho et al., 2018).

*Pontoporia blainvillei* has been utilized as bait along the southern coast of Brazil (Siciliano, 1994). Although this species does not appear to be targeted like *S. guianensis*, the vulnerable conservation status of *P. blainvillei* (**Table 6**) warns that the non-targeted acquisition and use of this species as bait should not be ignored. While records are limited, many other small cetacean species (see **Table 2** and corresponding footnotes) are likely to be utilized in Brazilian longline shark fisheries.

#### Indo-Pacific

In the Indo-Pacific, small cetaceans, represented by 17 different species, have been utilized as bait in support of regional fisheries (**Table 3**; sources = n = 37, 23%). All but one of these species has been killed for the express purpose of procuring bait. Of these species, 14 (82.35%) have been used to attract sharks, primarily through the deployment of longlines. According to fishers from this region, dolphin meat and blubber are durable longline baits that remain on the hooks and do not disintegrate easily, and dolphin blood is an efficient shark attractant (Dayaratne and Joseph, 1993). Dolphins have been preferred over other commonly available baits such as bony fishes and dog (Dolar, 1994). The use of small cetaceans as bait in this region appears to be most prevalent in Indonesia, the Philippines, Taiwan, and Tanzania.

Markets for dolphin carcasses have developed in some locales including Zanzibar and Indonesia (Amir et al., 2002; Hilton, 2012). In a large market in Lombok, Indonesia, dolphins were observed to be landed during 7 out of 10 visits (Hilton, 2012). However, dolphin meat is consumed in some of these locales, so it is difficult to ascertain the proportion of carcasses that are sold for human consumption versus bait. Nevertheless, with the high price of shark fins and continuing demand (Clarke et al., 2007), efficient shark fishing may outweigh the market value or desirability of consuming cetacean meat in some areas.

The Philippines is one of only two countries in this review where fisheries have utilized more than 10 different species of aquatic mammals (Figure 1). Dolar et al. (1994) described the use of dolphins as bait, in detail, in several Philippine islands in the early 1990s. In Brooke's Point, Palawan, 125-150 dolphins were estimated to have been killed per season for use as bait in traps for chambered nautilis. Demand for dolphins was such that fishers adapted fishing gear and methods to increase their effectiveness in hunting cetaceans. Dolar (1994) observed a shift in the types of hunting gear used from harpoon, to spear, to spear gun. On Selinog Island, it was also estimated that about 100 dolphins were killed annually for use as bait (primarily for longlines targeting sharks, rays, and groupers) (Dolar et al., 1994). Hunting of dolphins decreased in some villages after the implementation of the Fisheries Administrative Order 185 in 1992 that prohibited the catching of dolphins. However, hunting still occurred in villages visited by Dolar et al. (1997), where fishers were unware of the law. More current information on the use of cetacean bait in the Philippines is not available.

Although only one source confirmed the utilization of cetacean bait in Taiwan, it is likely that this practice is much more widespread within Taiwanese fisheries than what is presently recorded. From 1974 to 1986, the Taiwanese shark and tuna gillnet fishery exploited the waters off northern Australia, including the Arafua and Timor Seas (Young and Iudicello, 2007). This fishery was responsible for the incidental catch of a variety of small cetaceans, with Tursiops aduncus comprising 60% (8,400) of the total cetacean catch. This species, along with Stenella longirostris, was retained and utilized as bait (Table 3). The fishery was banned by the Australian government in 1986 after it was determined that cetacean take was severely affecting local populations (Young and Iudicello, 2007). Nevertheless, illegal dolphin hunting, through the use of harpoons, was thought to continue for some time in Australian waters (Ross, 2006). Eventually, however, the Taiwanese moved north and continued the driftnet fishery in Indonesian waters, and there is no indication that the practice of using cetaceans as bait ceased with the relocation.

In spite of the severity of the situation in some Indo-Pacific nations, the region showcases three examples where the use of cetacean bait has decreased. In the Maldives, dolphins were used as shark bait in a traditional fishery called *Maa keyolhu kan*. The demand for dolphins decreased, for unknown reasons, with the introduction of longlines in the 1960's (Anderson and Ahmed, 1993). More recently, the Maldives, recognizing the important role of sharks in their tourism industry, banned the fishing of

Country	Species	Method of bait acquisition	Deployment of bait Target fishery (gear type)	Target fishery	Perioc	Period(s) of reported use	e	References
					1970–1985	1986–2000	2001-2017	
gentina	Argentina Oe <i>phalorhynchus commersonii</i>	Targeted (harpoon, gun), Non-Targeted-?	Crab trap	Lithodes santolla <sup>a</sup>	×	×		Perrin et al., 1994b; Reeves and Leatherwood, 1994; Culik, 2004, 2010; Young and Iudicello, 2007; Reeves et al., 2013
	Lagenorhynchus australis	Targeted (harpoon), Non-Targeted-?	Crab trap	Lithodes antarcticus Lithodes santolla , Paralomis granulos	×	×		Goodall et al., 1994; Perrin et al., 1994b; Reeves and Leatherwood, 1994; Goodall, 2002; Culik, 2004; Young and ludicello, 2007
	Lagenorhynchus obscurus	Targeted	Crab trap		×	×		Reeves and Leatherwood, 1994
	Otaria byronia	Targeted	Crab trap	Lithodes antarcticus Lithodes santolla , Paralomis granulos		×		Crespo et al., 1994; Goodall et al., 1994
	Unspecified Delphinid		Crab trap	Lithodes antarcticus		×		Crespo et al., 1994
Brazil	Kogia sima	Targeted					×	Meirelles et al., 2009
	Lagenodelphis hosei		Longline				×	Siciliano et al., 2008
	Pontoporia blainvillei	Non-Targeted-?	Longline, trap	Shark (mainly Carcharhinidae), lobster		×	×	Capistrano et al., 1994; Lodi and Siciliano, 1994; Siciliano, 1994; Di Beneditto et al., 1998 <sup>d</sup> , Freitas-Netto and Di Beneditto, 2008
	Sotalia du vianancich	Tarrated (harnoon nets		Shark (mainh)		>	>	Canistrano et al. 1004:1 odi and Siciliano. 1004: Demin
	0	knives) knives) Non-Targeted-Salvage, Non-Targeted-? (gillnet)	2	Carcharthinidae)		<	<	equivalence of the second seco
	Stenella frontalis	Targeted				×	×	Meirelles et al., 2009
	Steno bredanensis	Non-Targeted-?				×		Monteiro-Neto et al., 2000
	Tursiops truncatus	Non-Targeted-? (gillnet)		Shark			×	Young and ludicello, 2007
	Unspecified Delphinid (likely	Targeted (harpoon)	Longline	Shark			$\times$	Freitas-Netto and Di Beneditto, 2008; Barbosa-Filho
	Sotalia guianensis, Steno bredanensis, Stenella attenuata, Stenella coeruleoalba, Stenella frontalis, Stenella longirostris, Stenella clymene, or Tursiops truncatus)	Non-Targeted-?						et al., 2016
	Unspecified cetacean	Targeted, Non-Targeted-?	Hand line, Gillnet, Longline	Shark			×	Barbosa-Filho et al., 2018

Discrepancy exists on whether the target species in Argentinian crab fisheries was Lithodes antacticus or Lithodes santolla. Some sources consider these to be the same species, others consider them separate species with varying

2015; Committee on Taxonomy, 2016). Most older solutions are two distinct species (see Caballero et al., 2007; Committee on Taxonomy, 2016). Most older sources refer only to S. fluviatilis, so we have made an effort, based on geographic ranges (Lithodes antarcticus occurring in the Atlantic and Lithodes santolla in the Pacifio). We report the target species name as it was recorded in the original source(s). the location of the studies, to make the distinction between the two species.

<sup>c</sup>Other species mentioned by the authors that may be utilized as bait include Delphinus capensis, Pseudorca crassidens, Stenella frontalis, Steno bredanensis, and Tursiops truncatus. <sup>d</sup>Other species mentioned by the authors that may be utilized as bait include Stenella attenuata, Stenella comene, Stenella frontalis, Stenella frontalis, Stenella frontalis, Stenella truncatus.

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Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(	Period(s) of recorded bait use	bait use	References
					1970–1985	1986–2000	2001-2017	
Australia	Delphinus delphis Unspecified cetacean		Pots	Crayfish Rock lobster		××		Bannister et al., 1996; Ross, 2006 Bannister et al., 1996
China	Unspecified delphinid			Shark			×	Liu et al., 2016
India	Tursiops aduncus Unspecified Delphinid (likely Stenella longirostris and Tursiops aduncus)	Non-Targeted-? (gillnet)		Shark Shark		×	×	Rao, 1994 Yousuf et al., 2009
	Unspecified odontocete		Longline	Shark			×	D'Cruz, 2004
Indonesia	Globicephala sp.	Targeted (harpoon, homemade explosives)	Longline	Shark			×	Hilton, 2012
	Stenella longirostris	Targeted (harpoon, homemade explosives)	Longline	Shark			×	Hilton, 2012
	Unspecified delphinid		Longline	Shark		×		Suzuki, 2002
Japan	Tursiops truncatus	Targeted (drive fishery)				×	×	Culik, 2004, 2010; Young and Iudicello, 2007; Wells and Scott, 2009
New Zealand	Cephalorhynchus hectori	Targeted	Trap	Rock lobster (Jasus edwardsii)	×			Slooten and Dawson, 1988
Pakistan	Sousa plumbea	Targeted		Shark			×	Kiani and Van Waerebeek, 2015
Philippines	Grampus griseus	Targeted (harpoon, spear, spear gun), Non-Targeted-? (deliberate likely)	Trap, Longline	Shark (Galeocerdo cuvieri, Carcharinus springeri), Nautilus pompilius		×		Dolar, 1994; Dolar et al., 1994, 1997
	Globicephala macrorhynchus	Targeted (harpoon, spear gun)				×	×	Taylor et al., 2011
	Kogia breviceps	Targeted (harpoon, spear gun)		Shark		×		Dolar et al., 1994
	Kogia sima	Targeted (whale hook)		Shark		×		Dolar et al., 1994

Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(s	Period(s) of recorded bait use	bait use	References
					1970–1985	1986–2000	2001-2017	
	Lagenodelphis hosei	Targeted (harpoon, spear, spear gun, whale hook), Non-Targeted-? (deliberate likely)	Trap, Longline	Shark (Galeocerdo cuvieri, Carcharinus springeri), rays, Nautilus pompilius, groupers		×	×	Dolar, 1994; Dolar et al., 1994; Hammond et al., 2012a
	Peponocephala electra	Targeted (harpoon, spear gun), Non-Targeted-? (gillnet)	Trap, Longline, Bag (with blood)	Shark (Galeocerdo cuvieri, Carcharinus springeri), Nautilus pompilius		×		Dolar, 1994; Dolar et al., 1994
	Physeter macrocephalus	Targeted (harpoon)				×		Dolar et al., 1994
	Stenella attenuata	Targeted (harpoon, spear, spear gun), Non-Targeted-? (deliberate likely)	Trap, Longline	Shark (Galeocerdo cuvieri, Carcharinus springeri), rays, Nautilus pompilius, groupers		×		Dolar, 1994; Dolar et al., 1994, 1997
	Stenella longirostris	Targeted (harpoon, spear, spear gun), Non-Targeted-? (deliberate likely)	Trap, Longline	Shark (Galeocerdo cuvieri, Carcharinus springeri), rays, Nautilus pompilius, groupers		×	×	Dolar, 1994; Dolar et al., 1994; Bearzi et al., 2012
	Tursiops aduncus	Targeted (spear)		Shark			×	Wang and Yang, 2009
	Tursiops truncatus	Targeted (harpoon, spear, spear gun), Non-Targeted-? (deliberate likely)	Trap, longline	Shark, Nautilus pompilius		×		Dolar et al., 1994, 1997; Reeves and Leatherwood, 1994; Wells and Scott, 2009
Sri Lanka	Grampus griseus	Targeted (harpoon, drive fishery), Non-Targeted-? (gillnet, seines)		Fish, Shark	×	×		Dayarathe and Joseph, 1993 <sup>a</sup> ; Jefferson et al., 1993; Young and Iudicello, 2007; Taylor et al., 2012
	Feresa attenuata	Targeted (harpoon)	Longline	Shark, bilifish, oceanic species		×	×	Leatherwood and Reeves, 1989; Ross and Leatherwood, 1994; Bannister et al., 1996; Ross, 2006; Taylor et al., 2008
	Stenella attenuata	Targeted (harpoon), Non-Targeted-?	Longline	Shark	×	×		Dayaratne and Joseph, 1993 <sup>a</sup>
	Stenella coeruleoalba	Targeted (harpoon), Non-Targeted-?	Longline	Shark	×	×		Dayarathe and Joseph, 1993 <sup>a</sup>
	Stenella longirostris	Targeted (harpoon), Non-Targeted-?	Longline	Shark	×	×		Dayarathe and Joseph, 1993 <sup>a</sup>
								(Continued)

Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(s	Period(s) of recorded bait use	ait use	References
					1970–1985	1986–2000	2001-2017	
	Tursiops truncatus	Targeted (harpoon), Non-Targeted-?	Longline	Shark	×	×		Dayarathe and Joseph, 1993 <sup>a</sup>
	Unspecified Delphinid	Targeted, Non-Targeted-? (gillnets)	Longline	Shark		×	×	Bjørge et al., 1994; Lal Mohan, 1994; Perrin et al., 1994b <sup>5</sup> , Porter and Lai, 2017
Taiwan <sup>c</sup>	Stenella longirostris	Targeted (harpoon, netting), Non-Targeted-? (gillnet)		Shark <sup>a</sup>		×		Ross, 2006
	Tursiops truncatus	Targeted (drive fishery)					×	Young and ludicello, 2007
	Tursiops aduncus	Targeted (spear), Non-Targeted-? (gillnet)		Shark <sup>a</sup>	×	×	×	Ross, 2006; Wang and Yang, 2009
Tanzania (primarily Zanzibar)	Sousa plumbea <sup>d</sup>	Targeted; Non-Targeted-? (gillnets)	Longline	Shark (Galeocerdo cuvieri)	×	×		Stensland et al., 1998, 2006; Amir and Jiddawi, 2001; Amir et al., 2002; Cullk, 2004; Young and Iudicello, 2007
	Stenella sp.	Targeted (harpoon)	Longline	Shark (Galeocerdo cuvieri)		×	×	De Boer et al., 2002; Young and ludicello, 2007
	Stenella longirostris	Non-Targeted-? (gillnets)	Longline	Shark		×		Amir et al., 2002
	Steno bredanensis	Targeted (harpoon)	Longline	Shark (Galeocerdo cuvieri)			×	De Boer et al., 2002; Young and ludicello, 2007
	Tursiops aduncus	Targeted (harpoon); Non-Targeted-? (gillnets)	Longline	Shark (Galeocerdo cuvieri)		×	×	Amir et al., 2002; Stensland et al., 2006; Young and Iudicello, 2007; Wang and Yang, 2009
	Tursiops truncatus	Targeted (harpoon)	Longline	Shark (Galeocerdo cuvieri)		×	×	Stensland et al., 1998; Amir and Jiddawi, 2001; De Boer et al., 2002; Young and Iudicello, 2007

<sup>a</sup> Other species mentioned by the authors that that may be utilized as bait include Delphinus delphis, Feresa attenuate, Peponocephala electra.

<sup>b</sup> Species that may be utilized as bait include Delphinus delphis, Grampus griseus, Feresa attenuata, Kogia breviceps, Peponocephala electra. Platanista gangetica, Pseudorca crassidens, Sousa chinensis, Stenella longiostris, Stenella coeruleoalba and Tursiops truncatus, Stenella frontalis,

c Other species caught in the Taiwanese shark and turn glillnet fishery operating off Northern Australia that were possibly used as bait include Pseudorca crassidens, Sousa chinensis, and Stenella attenuata.

<sup>d</sup> The species was noted as Sousa chinensis in some of the sources; however, in accordance with current taxomony, and based on the study locations and known geographical range of Sousa chinensis versus Sousa plumbea, we refer only to Sousa plumbet (Committee on Taxonomy, 2016).

sharks, as well as the trade and exportation of shark products (Ward-Paige, 2017). Thus, there is currently no need to take dolphins for use as bait.

New Zealand serves as another example in this region where the use of dolphins for bait diminished markedly. Historically, the endangered Hector's dolphin (*Cephalorhynchus hectori*) was hunted for use as bait in rock lobster (*Jasus edwardsii*) traps (Slooten and Dawson, 1988). The practice appears to have stopped in the 1970's due to (1) changes in public perception of dolphins because of their popularization in television and (2) the implementation of New Zealand's Marine Mammal Protection Act in 1978 (Slooten and Dawson, 1988).

In parts of Zanzibar, the direct harvest of dolphins has given way to the tourism industry (Stensland et al., 2006). Although Stenella sp., Steno bredonensis, T. aduncus, and T. truncatus, are likely still utilized as tiger shark bait in longline fisheries off the coast of Tanzania (De Boer et al., 2002; Young and Iudicello, 2007; Wang and Yang, 2009), the practice has decreased off the south western coast of Zanzibar. In Menai Bay, Sousa plumbea and T. truncatus were hunted and utilized as shark bait well into the 1990's (Amir and Jiddawi, 2001). In 1996, for example, 23 dolphins were caught and utilized as bait by fishers in the village of Kizimkazi-Dimbani. Dolphin meat was reported to be preferred by fishers because it attracted sharks from long distances due to its strong odor (Amir and Jiddawi, 2001). Although the total number of dolphins taken was unknown, Stensland et al. (2006) estimated an annual mortality of 12% of the combined population of the two dolphin species, a rate that far exceeded the 2% recommended level of take for small cetacean populations. Consequently, the practice likely decreased the abundance of both populations (Young and Iudicello, 2007).

Dolphin watching and swimming tours began in Menai Bay in 1992, and fishers soon realized the value of utilizing dolphins as an ecotourism attraction (Amir and Jiddawi, 2001). The number of villagers involved in the new industry grew rapidly and motors boats were introduced as means to increase profits. Villagers created informal agreements to fix the price and routine of dolphin-watching boats, and to prohibit the killing of dolphins. However, formal legislation and enforcement is lacking, and concern exists regarding the lack of rules placed on the tour boats, as well as the distribution of wealth arising from the industry (Amir and Jiddawi, 2001; Stensland et al., 2006). Nevertheless, the hunting of dolphins has ceased in these villages (Stensland et al., 2006).

#### **Eastern Pacific**

Twenty species of marine mammals, including small cetaceans, fur seals, sea lions, and otters, have been utilized as bait in seven countries in the Eastern Pacific since 1970 (**Table 4**; sources = n = 40, 25%). All but five of these species are known to have been directly targeted for the purpose of acquiring bait in support of fishing activity. The practice in this region has, in fact, been well documented with substantial harvest of marine mammals in Chile reported in the 1970s and 80s. In the two most recent decades, the killing of cetaceans appears to be more common in the northern South American Pacific coast, where small cetaceans are being utilized for shark

bait in Peru, Colombia, Guatemala, and likely other nations (Table 4).

The use of marine mammals in the Chilean crab fishery, as alluded to above, is perhaps the most well-studied case included in this review (as indicated by the number of sources and information within, see Table 4). Over a dozen species of marine mammals were targeted until the late 1980s to provide bait for traps targeting centolla (L. antarcticus and/or L. santolla) and centollón (P. granulosa) (Table 4). Recorded estimates of the number of dolphins killed for this purpose was highest in the 1978–1979 season when 4,120 dolphins were killed for use as bait, primarily Cephalorhynchus commersonii and Lagenorhynchus australis (Torres et al., 1979; Cárdenas et al., 1987). The abundance of C. commersonii (Cárdenas et al., 1987; Reeves et al., 2013) and L. australis (Lescrauwaet and Gibbons, 1994) is presumed to have been drastically reduced, but rates of decline are unavailable. Differences in survey methodologies utilized during the different time periods limits sound statistical analyses pertaining to these abundance trends (Lescrauwaet et al., 2000). Moreover, take estimates for later years are unavailable because fishers stopped reporting cetacean take after the establishment of new legislation protecting marine mammals (Cárdenas et al., 1987).

Cetacean mortality in the region is thought to have decreased since 1990 due to a variety of factors (Goodall, 2002). First, a depletion of the crab stocks reduced fishing effort that, in turn, decreased the need for bait (Lescrauwaet and Gibbons, 1994; Manzur and Canto, 1997). The capture of centolla decreased in the Magallanes region from 2,688 tons in 1983 to one ton in 1996 (Manzur and Canto, 1997). Second, although most of the bait between 1983 and 1988 was wildlife, by the early 1990s a considerable amount of waste from slaughter houses and industrial fisheries was provisioned as bait (Lescrauwaet and Gibbons, 1994; Manzur and Canto, 1997). Moreover, small cetaceans appear to have become less abundant, decreasing the ease of their capture and use as bait (Lescrauwaet and Gibbons, 1994). There was also a reorientation of fisheries in the Magallanes and the focus was switched from crabs to sea urchins (Loxechinus albas; Manzur and Canto, 1997).

In 1993, various organizations in the United States petitioned the federal government to place an embargo on the importation of centolla and centollón into the United States. As a result, the Chilean government, under an agreement between the United States National Marine Fisheries Service and the Fishery Subsecretary of Chile implemented various measures to address the remaining issues surrounding the use of marine mammal bait (Young and Iudicello, 2007). The measures included increases in enforcement efforts, additional legislation, education campaigns, and better management of and provisioning of alternative baits (Manzur and Canto, 1997; Young and Iudicello, 2007). As a result of these measures, no marine mammals were reported to be captured in either 1994 or 1995. However, in 1996, there was a shortage of alternative baits, which allegedly led to the reoccurrence of the use of marine mammals for this purpose (Manzur and Canto, 1997). Regardless, these measures taken by the Chilean government were deemed successful enough to forego the embargo. The killing of small cetaceans for bait is

Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(s	Period(s) of recorded bait use	bait use	References
					1970-1985	1986–2000	2001-2017	
Chile <sup>a,b</sup>	Arctocephalus australis	Targeted	Trap	Lithodes santolla, Lithodes antarcticus, Paralomis granulosa	×	×		Cárdenas et al., 1987; Dayaratne and Joseph, 1993; Lescrauwaet and Gibbons, 1994
	Cephalorhynchus commersonii	Targeted (harpoon, gun), Non-Targeted-?	Trap	Lithodes santolla, Lithodes antarcticus, Paralomis granulosa	×	×	×	Cárdenas et al., 1986, 1987; Dayarathe and Joseph, 1993; Lescrauwaet and Gibbons, 1994; Perrin et al., 1994b; Manzur and Canto, 1997; Aguayo-Lobo, 1999; Culik, 2004, 2010; Young and Iudicello, 2007; Reeves et al., 2013
	Cephalorhynchus eutropia	Targeted (harpoon, gun), Non-Targeted-? (gilinets)	Trap, Longline, individual hooks, ring nets	Conger eel (Genypterus spp.), Lithodes santolla, Lithodes antarcticus, Paralomis granulosa, róbalo (Eleginops maclovinus), swordfish (Xiphias gladius), Cancer sp.	×	×	×	Cárdenas et al., 1986, 1987; Lescrauwaet and Gibbons, 1994; Reyes and Oporto, 1994; Manzur and Canto, 1997; Aguayo-Lobo, 1999; Culik, 2004, 2010; Young and Iudicello, 2007; Heinrich and Reeves, 2017
	Globicephala melaena	Targeted	Trap	Lithodes antarcticus, Paralomis granulosa	×	×		Cárdenas et al., 1987
	Grampus griseus	Targeted	Trap	Lithodes antarcticus, Paralomis granulosa	×	×		Cárdenas et al., 1987
	Lagenorhynchus australis	Targeted (harpoon), Non-Targeted-? (gillnet),	Trap, Longline	Lithodes antarcticus, Lithodes santolla, Paralomis granulosa, Conger eel (Genypterus spp.)	×	×	×	Cárdenas et al., 1986, 1987; Lescrauwaet and Gibbons, 1994; Perrin et al., 1994b; Reyes and Oporto, 1994; Manzur and Canto, 1997; Aguayo-Lobo, 1999; Culik, 2004, 2010; Young and Iudicello, 2007; Hammond et al., 2008b
	Lagenorhynchus obscurus	Targeted, Non-Targeted-?	Trap, Longline	Lithodes antarcticus, Lithodes santolla, Paralomis granulosa	×	×		Cárdenas et al., 1986, 1987; Lescrauwaet and Gibbons, 1994; Aguayo-Lobo, 1999
	Lissodelphis peronii	Targeted, Non-Targeted-? Trap, Longline	Trap, Longline	Lithodes antarcticus, Lithodes santolla, Paralomis granulosa	×	×	×	Cárdenas et al., 1986, 1987; Lescrauwaet and Gibbons, 1994; Aguayo-Lobo, 1999; Hammond et al., 2012b
	Lontra felina		Trap	Lithodes santolla, Paralomis granulosa	×	×		Lescrauwaet and Gibbons, 1994
	Lontra provocax		Trap	Lithodes santolla, Paralomis granulosa	×	×		Lescrauwaet and Gibbons, 1994
	Otaria byronia	Targeted	Trap	Lithodes santolla, Lithodes antarcticus, Paralomis granulosa	×	×		Cárdenas et al., 1986, 1987; Dayarathe and Joseph, 1993; Lescrauwaet and Gibbons, 1994; Manzur and Canto, 1997

	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(s	Period(s) of recorded bait use	bait use	References
					1970–1985	1986–2000	2001-2017	
	Phocoena spinipinnis	Targeted (harpoon, gun), Non-Targeted-? (gillnet)	Trap, Longline	Lithodes antarcticus, Lithodes santolia, Paralomis granulosa, Conger eel (Genypterus sp.)	×	×	×	Cárdenas et al., 1986, 1987; Lescrauwaet and Gibbons, 1994; Reyes and Oporto, 1994; Aguayo-Lobo, 1999; Culik, 2004; Young and Iudicello, 2007; Hammond et al., 2012c
	Unspecified Delphinid Unspecified Phocoenid	Targeted (harpoon) Targeted (harpoon)		Crab Crab		× ×		Dayaratne and Joseph, 1993; Perrin et al., 1994b Davaratne and Joseph, 1993; Perrin et al., 1994b
Colombia	Stenella attenuata	Targeted (harpoon)	Longline	Brotula clarckae, Epinephelus acanthistius, Epinephelus cituentesi, Mustelus lunulatus, Lobotes pacificus, requiem sharks, cusk-eels, sea bass		×	×	Mora-Pinto et al., 1995; Avila et al., 2008a,b
	Stenella coeruleoalba	Targeted (harpoon)	Longline	Brotula clarckae, Epinephelus acanthistius, Epinephelus cituentesi, Mustelus lunulatus, Lobotes pacificus		×	×	Avila et al., 2008a,b
	Tursiops truncatus	Targeted (harpoon)	Longline	Brotula clarckae, Epinephelus acanthistius, Epinephelus cituentesi, Mustelus lunulatus, Lobotes pacificus, requiem sharks, cusk-eels, sea bass		×	×	Mora-Pinto et al., 1995; Avila et al., 2008a,b
	Unspecified Delphinid	Targeted (harpoon)	Longline, gillnets	Shark		×		Flórez et al., 1992; Vidal et al., 1994
Ecuador	Physeter macrocephalus	Non-Targeted-Deliberate (gillnet)		Tuna		×		Haase and Félix, 1994;
	Tursiops truncatus Unspecified Delphinid	Targeted (harpoon) Non-Targeted-?(gillnet)	Longline Longline			××		Van Waerebeek et al., 1997b Félix and Samaniego, 1994
Guatemal:	Guatemala <i>Stenella coeruleoalba</i> or <i>Stenella longirostris</i>	Targeted (harpoon)	Longline	Shark			×	Quintana-Rizzo, 2011
	Tursiops truncatus	Targeted (harpoon)	Longline	Shark			×	Quintana-Rizzo, 2011
Mexico	Delphinus capensis	Targeted (harpoon, firearm)		Shark	×	× >		Zavala González et al., 1994°; Hammond et al., 2008a; Culik, 2010
	Phocoena sinus	Non-Targeted-? (gillnets)		Shark	×	< ×		viuai et al., 1994 Zavala González et al., 1994 <sup>c</sup>
	Stenella attenuata	Targeted (harpoon)		Shark	×	×		Zavala González et al., 1994 <sup>c</sup>
	Tursiops truncatus	Targeted (harpoon), Non-Targeted-? (gillnets)	Hook-and-Line		×	×		Vidal et al., 1994; Zavala González et al., 1994 <sup>c</sup>

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Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(s)	Period(s) of recorded bait use	t use	References
					1970–1985	1986–2000 20	2001-2017	
	Zalophus californianus	Targeted	Longline	Shark		×		Zavala González and Mellink, 1997
Panama	Delphinus delphis		Gillnet	Shark		×		Vidal et al., 1994
	Stenella ssp.		Gillnet	Shark		×		Vidal et al., 1994
	Tursiops truncatus		Gillnet	Shark		×		Vidal et al., 1994
Peru	Delphinus capensis	Targeted (harpoon), Non-Targeted-? (gilinet, longline), Non-Targeted-Salvage (gilinet)	Gillnet (driftnet), longline	Primarily sharks (Sphyma zygaena, Alopias vulpinus, Prionace glauca, Isurus oxyrinchus) rays (Myliobatis spp.), angel sharks (Squatina vulpinus), dorado (Coryphaena hippurus), smootthounds, bonito (Sarda chilensis), mahi mahi			×	Culik, 2004; Alfaro Shigueto et al., 2008, 2010; Hammond et al., 2008a; Mangel et al., 2010, 2013
	Grampus griseus	Non-Targeted-Deliberate (stranding), Non-Targeted-Salvage (stranding)	Longline	Sharks, mahi mahi			×	García-Godos and Cardich, 2010
	Lagenorthynchus obscurus	Targeted (harpoon), Non-Targeted-? (gillnet,longline), Non-Targeted-Salvage (gillnet)	Gillnet (driftnet), Longline	Primarily sharks ( <i>Sphyma</i> <i>zygaena, Alopias vulpinus,</i> <i>Prionace glauca, Isurus</i> <i>oxyrinchus</i> ) eagle rays ( <i>Myliobatis</i> spp.), dorado ( <i>Conyphaena</i> <i>hippurus</i> ), smootthounds, bonito ( <i>Sarda chilensis</i> , mahi mahi		×	×	Culik, 2004; Young and Iudicello, 2007; Alfaro Shigueto et al., 2008, 2010; Van Waerebeek and Würsig, 2009; Mangel et al., 2010, 2013
	Phocoena spinipinnis	Non-Targeted-? (gilnet, stranding)	Gillnet, Longline	Primarily sharks (Sphyma zygaena, Prionace glauca, Isurus oxyrinchus, Alopias vulpinus) eagle rays (Myliobatis spp.), dorado (Coryphaena hippurus)		×	×	Van Waerebeek and Reyes, 1994; Young and Iudicello, 2007; Alfaro Shigueto et al., 2008; Mangel et al., 2010
	Tursiops truncatus	Targeted (harpoon), Non-Targeted-? gillnets), Non-Targeted-Salvage (gillnet)	Gillnet, longline	Primarily sharks (Sphyma zygaena, Prionace glauca, Isurus oxyrinchus, Alopias vulpinus) eagle rays (Myliobatis spp.), dorado (Coryphaena hippurus)			×	Culik, 2004; Alfaro Shigueto et al., 2008; Wells and Scott, 2009; Mangel et al., 2010, 2013; Hammond et al., 2012d
	Unspecified Delphinid	Targeted (harpoon), Non-Targeted-?	Longline, gillnet	Shark		×	×	Ayala et al., 2008; Tzika et al., 2010

presumed to continue to some degree, but there are no recent studies that inform of the magnitude or extent of the take (Young and Iudicello, 2007; Heinrich and Reeves, 2017).

In recent years, the use of cetaceans as bait has become more common along the northern coast of South America, particularly Peru, where the use of cetacean bait to attract sharks has garnered the interest of scientists as well as the international press (e.g., Manning, 2013; Rodriguez and Romo, 2013). Following the collapse of the anchoveta fishery in 1972, a directed fishery for dolphins and porpoises began in Peru (Culik, 2004). Small cetaceans were targeted intensely using nets and harpoons and sold readily for food (Culik, 2004). In the early 1990s, small cetacean catches were reported to be as high as 15,000-20,000 animals per year (Van Waerebeek and Reyes, 1994). Dolphin hunting was banned by law in 1996, and it is believed that the legislation, together with the depleted status of small cetacean populations, led to the decrease in direct exploitation for human food consumption (Young and Iudicello, 2007). However, while the legislation appears to have reduced landings and limited the market for cetacean meat, it has not reduced the level of cetacean bycatch (Mangel et al., 2010).

Although small cetaceans are still consumed by humans in the region, there has been a partial shift from the utilization of small cetacean meat for human food to shark bait (Young and Iudicello, 2007). It should be noted that dolphins (both harpooned and non-targeted) can be processed and transferred to shark-fishing boats at sea, and fishers can avoid bringing carcasses to shore where enforcement presence is greater (Dolar et al., 1994; Van Waerebeek et al., 2003; Young and Iudicello, 2007). The increasing demand and price of shark fins, which corresponded in time with the government-imposed ban (Clarke et al., 2007), likely helped to encourage this shift. Mangel et al. (2013) recorded the use of small cetacean blubber in approximately 27% of gillnet sets that they observed while conducting a study on the use of acoustic pingers in the Peruvian small-scale driftnet fishery. During these sets, larger bycatch such as bottlenose dolphins and pilot whales were usually discarded, while dusky dolphins (L. obscurus) were used for bait and Burmeister's porpoise for human food. Additionally, the observers recorded the harpooning of 23 common dolphins (Delphinus spp.) and two dusky dolphins (L. obscurus) for use as bait (to target blue and mako sharks). This direct killing was documented during 10 fishing trips (11%), when 1-4 individuals were killed at a time (Mangel et al., 2013). The use of small cetacean bait in Peruvian small-scale fisheries continues, and based on fleet sizes and known bycatch rates, it is reasonable to estimate that many hundreds or thousands of dolphins may be used for bait annually (J.C. Mangel, Personal Communication, September 1, 2017).

Given the high demand for sharks, it is not surprising that fishers in other nearby nations are also utilizing small cetaceans for shark bait. Small-scale fishers throughout Latin America have reported on the effectiveness of cetacean meat as shark bait. Its high blood and fat content make it an efficient attractant, while its hardy nature allows it to remain attached to hooks after extended periods of soaking (unlike other baits, fishes in particular) (Mangel et al., 2010). However, it is important to note that many fishers also report that they have shifted to utilizing cetacean bait only after traditional bait has become unattainable. For example, in Peru, fishers have indicated that they utilize small cetacean bait due to the high cost of traditional bait like mackerel (*Scomber japonics*; Mangel et al., 2010). In Ecuador, dolphins were reported to be used as bait when whitebait became scarce (Félix and Samaniego, 1994). Quintana-Rizzo (2011) and Van Waerebeek et al. (1997b) also reported that fishers utilized cetacean bait when traditional baits were unavailable in Guatemala and Colombia, respectively.

### Large River Systems

All extant river dolphin species are reported to have been used as bait in at least some part of their range since 1970 (**Table 5**; sources = n = 34, 21%). Given the close proximity of these species to impoverished communities where fishing is the main source of livelihood, this finding is not surprising. Dolphin bait has been deemed to be highly effective catfish bait by both fishers in South American and Asian rivers. Consequently, the practice of killing river dolphins for use as bait has reached unsustainable levels in some locales (da Silva et al., 2011; Smith and Braulik, 2012; Mintzer et al., 2013). Of the seven countries where freshwater fisheries have utilized cetacean bait, all were identified in source materials published since 2010 suggesting the recent and likely ongoing occurrence of this practice.

In the Amazon and Orinoco basins of South America, the two endemic river dolphin species, boto (Inia geoffrensis) and tucuxi (Sotalia fluviatilis) are used as bait to attract the catfish known as piracatinga or mota (Calophysus macropterus) (Table 5). Although the practice has been documented in Venezuela, Colombia, Bolivia, and Peru, it is most popular in the Brazilian Amazon where botos are commonly harpooned for this purpose (Table 5). In one floodplain system in the Central /Brazilian Amazon, take levels (estimated at 1650 dolphins per year, da Silva et al., 2011) likely exceed sustainable limits, as indicated by decreased survival rates (Mintzer et al., 2013) and a marked population decline (i.e., a per annum mean reduction of 10% since 2000; da Silva et al., 2011). Although tucuxi are rarely targeted, if they become entangled in fishing gear, the carcasses are utilized as bait (Iriarte and Marmontel, 2013a,b; Brum et al., 2015).

The use of boto bait has increased and expanded throughout the Amazon basin during the last decade. Accordingly, the issue has received considerable attention from scientists, conservationists, and the international press. Although botos have protected status in all countries where they occur, such designation provides little protection due to the difficulty in enforcing natural resource laws in Amazonian towns and villages where staffing and financial resources are limited (De Oliveira, 2002). Moreover, the international nature of the market for C. macropterus has complicated things further, as the consumers (in large Colombian and Brazilian cities) are far away and disconnected from the suppliers (in small Amazonian villages and towns) and have little knowledge of where their fish originates, let alone that it is being caught using what is culturally perceived as a charismatic and important animal. In both Colombia and Brazil, C. macropterus is sold under false names, confounding the issue even further (Gómez et al., 2008;

Country	Species	Method of bait acquisition	Deployment of bait (gear type)	Target fishery	Period(s)	Period(s) of recorded bait use	bait use	References
					1970–1985	1986–2000	2001-2017	
Bangladesl	Bangladesh <i>Platanista gangetica</i>	Targeted, Non-Targeted-Deliberate, Non-Targeted-Salvage	Oil and minced dolphin flesh attractant	Catfish		×	×	Reeves et al., 2000; Smith and Reeves, 2000; Sinha, 2002; Smith and Braulik, 2012
Bolivia	Inia geoffrensis <sup>a</sup>	Targeted. Non-Targeted-Salvage, Non-Targeted-Deliberate (machete)		Fish		×	×	Aliaga Rossel, 2002, 2003; Tavera et al., 2010
Brazil	Inia geoffrensis	Targeted (harpoon, ax, machete, firearm, nets), Non-Targeted-Deliberate (gillnet), Non-Targeted-Salvage (gillnet)	Wooden crate, fisher's hand, nylon cage, longline, hand line, seine net	Calophysus macropterus		×	×	Aliaga Rossel, 2003; da Silveira and Viana, 2003; Estupiñán et al., 2003; Martin and da Silva, 2004; Fundación Omacha WWF Colombia, 2008; da Silva, 2009; Hernández and Gonzalves, 2009; Loch et al., 2009; Reeves and Martin, 2009; da Silva and Martin, 2010; da Silva et al., 2011; Printo de Sa Alves et al., 2012; Iriarte and Marmontel, 2013a,b; Mintzer et al., 2015; Brum et al., 2015; Cunha et al., 2015; Brum
	Sotalia fluviatilis	Non-Targeted-Deliberate (gillnet), Non-Targeted-Salvage (gillnet)	Wooden crate	Calophysus macropterus			×	da Silva and Martin, 2010; Iriarte and Marmontel, 2013a,b; Brum et al., 2015
Colombia	Inia geoffrensis	Non-Targeted-?					×	Aliaga Rossel, 2003; Fundación Omacha WWF Colombia, 2008
India	Platanista gangetica	Targeted (harpoon), Non-Targeted-Deliberate (gillnet), Non-Targeted-Salvage (gillnet)	Oil and minced dolphin flesh attractant (paste)	Clupisoma garua, Eutropiicthys Vacha	×	×	×	Reeves and Leatherwood, 1994; Bairagi, 1999; Reeves et al., 2000; Smith and Reeves, 2000; Sinha, 2002; Sinha and Sharma, 2003; Wakid, 2007, 2009; Wakid and Braulik, 2009; Smith and Braulik, 2012
Peru	Inia geoffrensis	Targeted, Non-Targeted-?					×	Aliaga Rossel, 2003; Fundación Omacha WWF Colombia, 2008; Campbell and Alfaro-Shigueto, 2016
Venezuela	lnia geoffrensis	Targeted (machete, harpoon, firearm), Non-Targeted-?	"Hand fishing"	Calophysus macropterus			×	Portocarrero Aya et al., 2010; Diniz, 2011; Bolaños-Jiménez et al., 2015

Cunha et al., 2015). In response to pressure from conservation groups, the Ministry of the Environment in Brazil announced a 5-year moratorium on the selling and trade of piracatinga effective January 2015 (Brum et al., 2015). Because piracatinga is transported to and handled in large processing facilities, monitoring for compliance and enforcement are expected to be relatively straightforward endeavors. However, it is possible that the moratorium will lead to a black market for piracatinga (Brum et al., 2015). Nevertheless, an expected decrease in killing should afford an opportunity to develop alternative baits or livelihoods. Continued monitoring of boto population dynamics will be essential to assess, with any confidence, the effectiveness of the ban.

Direct killing for use as bait is one of the principal threats affecting survival of the endangered Ganges river dolphin (Platanista gangetica) (Sinha and Sharma, 2003; Smith and Braulik, 2012). This age-long practice has been well-documented by several authors that describe the extraction and use of dolphin blubber oil to attract the catfishes Eutropiichthys vacha and Clupisoma garua (e.g., Bairagi, 1999; Sinha, 2002). Dolphins are used as bait in both India and Bangladesh, in the Ganges and Brahmaputra rivers, although the practice appears to be most common in the central Ganges. Killing with harpoons is thought to have declined since the enactment of the Indian Wildlife (Protection) Act in 1972 (Sinha, 2002). However, this law has been deemed largely ineffective, because instead of harpooning, fishers place nets in areas where they are likely to catch dolphins, a process referred to as "assisted incidental capture" (Sinha, 2002). Considerable effort has been directed at finding alternative baits and fish scrap oil is reported to be an effective attractant (Sinha, 2002). Long-term and widespread extension and outreach programs are needed to educate fishers on this alternative (Sinha and Sharma, 2003).

# Conservation Status of the Species Involved

Of the 42 species identified as having been utilized as bait, 11 (26.91%) are listed as near threatened or threatened (vulnerable to critically endangered) by the IUCN (Table 6). Direct killing for use as bait has been identified in redlist assessments as a major threat for two of these species, i.e., the Ganges River dolphin (P. gangetica) (Smith and Braulik, 2012) and the Chilean dolphin (Cephalorhynchus eutropia) (Heinrich and Reeves, 2017). In addition to the threatened status of almost a quarter of the species utilized as bait, the classification of 19 (45.24%) of these species as data deficient is disconcerting (Table 6). Hunting for use as bait is an important threat affecting at least one of these species, i.e., I. geoffrensis (Reeves et al., 2011). Finally, it is worth noting that the common bottlenose dolphin (T. truncatus), although classified as least concern, has been utilized as bait in over half of the countries (n = 17) with fisheries that have employed aquatic mammal bait (Table 6), a result that can likely be explained by the species' widespread distribution and occurrence in nearshore and coastal waters.

Of the 24 species identified as the target of a fishery utilizing aquatic mammals as bait, seven (29.20%) are classified by the IUCN as near threatened or vulnerable. These include one grouper species (*Epinephelus cifuentesi*) and six sharks: blue shark (*Prionace glauca*), common thresher shark (*Alopias vulpinus*), tiger shark (*Galeocerdo cuvier*), shortfin mako (*Isurus oxyrinchus*), Caribbean reef shark (*Carcharinus springeri*), and the smooth hammerhead (*Sphyrna zygaena*). Eight species (33.33%) that are targeted by the fisheries are either unassessed or listed as data deficient. The remaining target fishery species (n = 9, 37.5%) are classified to be of least concern (IUCN, 2017).

# DISCUSSION

# Geography of the use of Aquatic Mammal Bait

The synthesis herein revealed that the practice of utilizing marine mammals for bait has been and continues to be most common in Latin America, followed by Asian countries. Latin America had the most sources reporting the practice and the most countries with fisheries that utilize aquatic mammal bait. While the greater number of sources acquired from this region might be explained, in part, by the authors' languages and regional expertise, it also reflects a large number of sources (n = 41) pertaining to two cases in the region: Chilean crab fishery and Amazon catfish fishery. The occurrence of these cases and the number of countries with fisheries engaging in the practice, strongly suggest that Latin America is a region that needs careful monitoring. The socio-economic climate in Latin America may be a driver of the practice and growth of harvesting aquatic mammals for use as bait.

The majority of the countries in Latin America and Asia with fisheries that use aquatic mammal bait are categorized as having a "medium" to "high" Human Development Index (HDI; United Nations Development Programme (UNDP), 2016). As of this century, with the exception of Chile and Japan, no nations categorized as having a "very high" HDI have fisheries that utilize aquatic mammals for bait. This is likely due to a combination of factors, including: (1) strict legislation and enforcement pertaining to marine mammal protection (e.g., the Marine Mammal Protection Acts of the United States and New Zealand), (2) public perceptions and attitudes toward marine mammals (e.g., positive attitudes in the Mediterranean and New Zealand), and (3) the relatively low presence or importance of artisanal or subsistence fisheries in "very high" HDI countries (Berkes, 2001). While many Latin American and Asian countries listed in this review have legislation protecting aquatic mammals, enforcement is close to non-existent in most areas due primarily to limited financial and staffing resources (De Oliveira, 2002; Salas et al., 2007). Moreover, with artisanal fisheries as an important source of livelihood along much of the Latin American and Asian coasts (Berkes, 2001; Salas et al., 2007), there are ample opportunities for aquatic mammal-human interactions.

The lack of sources indicating the occurrence of this activity in Africa, where most countries have a "low" HDI index and

TABLE 6 | Conservation status and population trend of aquatic mammal species utilized as bait as indicated in the International Union for the Conservation of Nature's (IUCN) species Red List (IUCN, 2017).

Scientific name	Common name	IUCN Status	Population trend	# of countries where used as bait
Arctocephalus australis	South American Fur Seal	Least concern	Increasing	1
Cephalorhynchus commersonii	Commerson's dolphin	Data deficient	Unknown	2
Cephalorhynchus eutropia	Chilean dolphin	Near threatened	Decreasing	1
Cephalorhynchus hectori	Hector's dolphin	Endangered	Decreasing	1
Delphinus capensis	Long-beaked common dolphin	Data deficient	Unknown	3
Delphinus delphis	Short-beaked common dolphin	Least concern	Unknown	4
Feresa attenuata	Pygmy killer whale	Data deficient	Unknown	1
Globicephala macrorhynchus	Short-finned pilot whale	Data deficient	Unknown	2
Globicephala melaena	Long-finned pilot whale	Data deficient	Unknown	1
Grampus griseus	Risso's dolphin	Least concern	Unknown	4
Inia geoffrensis	Boto	Data deficient	Unknown	5
Kogia breviceps	Pygmy sperm whale	Data deficient	Unknown	1
Kogia sima	Dwarf sperm whale	Data deficient	Unknown	2
Lagenodelphis hosei	Fraser's dolphin	Least concern	Unknown	2
Lagenorhynchus australis	Peale's dolphin	Data deficient	Unknown	2
Lagenorhynchus obscurus	Dusky dolphin	Data deficient	Unknown	3
Lissodelphis peronii	Southern right whale dolphin	Data deficient	Unknown	1
Lontra felina	Marine otter	Endangered	Decreasing	1
Lontra provocax	Southern river otter	Endangered	Decreasing	1
Otaria byronia	South American Sea Lion	Least concern	Stable	2
Peponocephala electra	Melon-headed whale	Least concern	Unknown	1
Phocoena dioptrica	Spectacled porpoise	Data deficient	Unknown	1
Phocoena phocoena	Harbor porpoise	Least concern	Unknown	1
Phocoena sinus	Vaquita	Critically endangered	Decreasing	1
Phocoena spinipinnis	Burmeister's porpoise	Data deficient	Unknown	2
Physeter macrocephalus	Sperm whale	Vulnerable	Unknown	2
Platanista gangetica	Ganges River dolphin	Endangered	Unknown	2
Pontoporia blainvillei	Franciscana	Vulnerable	Decreasing	- 1
Sotalia fluviatilis	Tucuxi	Data deficient	Unknown	1
Sotalia guianensis	Guiana dolphin	Data deficient	Unknown	2
Sousa plumbea <sup>a</sup>	Indo-Pacific humpbacked dolphin	Near Threatened	Decreasing	2
Sousa teuszii				1
Sousa leuszii Stenella attenuata	Atlantic Humpbacked Dolphin	Critically endangered Least concern	Decreasing Unknown	4
	Pantropical spotted dolphin			
Stenella clymene	Clymene dolphin	Data deficient	Unknown	1
Stenella coeruleoalba	Striped dolphin	Least concern	Unknown	3
Stenella frontalis	Atlantic spotted dolphin	Data deficient	Unknown	3
Stenella longirostris	Spinner dolphin	Data deficient	Unknown	6
Steno bredanensis	Rough-toothed dolphin	Least concern	Unknown	2
Trichechus manatus	West Indian Manatee	Vulnerable	Decreasing	1
Tursiops aduncus	Indo-pacific bottlenose dolphin	Data deficient	Unknown	4
Tursiops truncatus	Common bottlenose dolphin	Least concern	Unknown	17
Zalophus californianus	Californian Sea Lion	Least concern	Increasing	1

The number of countries with fisheries that utilize the species as bait is also included.

<sup>a</sup> The taxonomy of the genus Sousa is currently unresolved. IUCN evaluates only S. chinensis (reported herein). If the species were divided into two, S. plumbea and S. chinensis, both would likely be classified as vulnerable (Reeves et al., 2008).

artisanal fisheries have a strong presence, warrants further investigation. An absence of general cetacean research in many countries in the region may, in part, explain the scarcity of relevant source material in this review [(Elwen et al., 2011); only 13 sources (8%) provided information on bait use in African countries]. It is more likely, however, that widespread human consumption of marine mammal meat in Africa supersedes its importance as a bait in regional fisheries (Van Waerebeek et al., 2000; Andrianarivelo, 2001; Debrah et al., 2010; Robards and Reeves, 2011; Weir and Pierce, 2013; Cerchio et al., 2015). With the scarcity and high cost of protein in many locations, marine mammal meat is consumed readily and using it for bait would be difficult to justify from either a health or economic perspective.

In Ghana, for example, although dolphins are used occasionally for bait, the price of cetacean meat for human consumption has equaled that of billfishes such as marlin and sailfish, so there has been little financial incentive to use the meat as bait (Debrah et al., 2010). Nevertheless, as the demand for shark fins in China continues with the growth of its middle class (Clarke et al., 2007), the financial incentives for using cetaceans as bait may increase (Debrah, 2000; Debrah et al., 2010). In fact, Ofori-Danson et al. (2012) specifically describe that the shift from incidental catches to targeted fishing of small cetaceans, for use as shark bait, has already started to occur.

Cultural beliefs may play a role in limiting the use of dolphin as bait in some locations in Africa and elsewhere, as taboos associated with killing dolphins exist throughout the world. In Madagascar, for example, the Sakalava people of the northwest discard dolphin carcasses from incidental captures in observance of local taboos, whereas the Vezo people of the southwest, who have no such taboo, hunt and readily consume marine mammals (Andrianarivelo, 2001; Cerchio et al., 2015). Beliefs surrounding the harming of dolphins may refrain them from using dolphins for human consumption or bait in the northwest, whereas value of the meat in the southwest is too great to use it as bait (N. Andrianarivelo, Personal Communication, August 29, 2017).

Two of the most well-studied cases presented in this review: the killing of cetaceans in the Magellan region of Chile in support of the crab fishery and the hunting of botos in the Amazon for catfish bait have geographical similarities that should be highlighted. First, both fisheries are fueled by external markets, with the products (i.e., crab and catfish) being exported to foreign markets or large, metropolitan cities (Cárdenas et al., 1987; Gómez et al., 2008; Cunha et al., 2015). The killing and use of cetaceans as bait for fisheries, in general, occurs far from the ultimate consumption point of the harvest species. As a consequence, consumers are largely ignorant with regard to these issues. Second, the killing of cetaceans takes place in remote areas where enforcement is difficult and costly; there was a lack of government intervention to prevent overexploitation in both cases (Lescrauwaet and Gibbons, 1994; Mintzer et al., 2013).

# **Knowledge Gaps**

Findings summarized herein very likely underrepresent the full extent of the issues surrounding the utilization of small cetaceans as bait in global fisheries. Although marine mammals are legally protected in many countries, artisanal fisheries generally occur in remote areas where management and enforcement are limited. Fishers can easily discard evidence of mammal harvest, utilize the carcass quickly for bait on their vessels, and avoid reprehension (Van Waerebeek et al., 2003; Young and Iudicello, 2007). The illegal nature of the practice makes it difficult to study and certainly leads to underreporting and poor coverage in the literature.

Two large knowledge gaps stand out as being particularly disconcerting: (1) the data deficient or unassessed status of over a third of the species involved (bait or target) (see the following section Provisioning of Alternative Baits for further discussion) and, (2) the lack of studies presenting estimates of the number of marine mammals killed for bait and/or impacts to these exploited populations. Of all the cases included in this review, only five (the crab fishery in South America, catfish fishery in the Amazon, small-scale driftnet fishery in Peru, Palawan and Selinog Island fisheries in the Philippines, and shark fishery along the southern coast of Zanzibar) have corresponding source materials that provide some estimates of the number of cetaceans taken and/or show declines in population parameters (**Tables 4**, **5**). Without more of these estimates, conservation actions will be hindered and may simply not take place because the need is not evident.

We recognize that the take of marine mammals for use as bait may be negligible for some affected populations. However, because of the clandestine nature of the practice, there is a high degree of uncertainty surrounding even the best estimates of take for cetacean bait. The line between Targeted, Non-Targeted-Deliberate, and Non-Targeted-Salvage take is often blurred, as indicated by several authors (e.g., Sinha, 2002; Young and Iudicello, 2007; Read, 2008; Robards and Reeves, 2011) and also by the amount of times we reported "Non-Target-?" herein (see **Tables 1–5**). We encourage marine mammal scientists, particularly those studying small cetaceans, to implement research methods (fisher interviews, examination of carcasses, stomach analyses of fishery catch, etc.) to better gage the extent of the activity (i.e., take specifically for use as bait).

# **Provisioning of Alternative Baits**

Developing and providing alternative baits was the most common solution identified in our review of the literature to encourage a shift away from the utilization of cetacean baits (e.g., Goodall et al., 1994; Lal Mohan, 1994; Perrin et al., 1994b; Sinha, 2002; Culik, 2004; Alfaro Shigueto et al., 2008; Beltrão et al., 2017). The use of alternative baits was, in part, responsible for the decrease in the use of cetaceans as bait in Chilean crab fisheries (Lescrauwaet and Gibbons, 1994; Manzur and Canto, 1997; Young and Iudicello, 2007). Considering that so many fishers, particularly in South America, mentioned that they utilize cetacean bait only because preferred or traditional bait is expensive or unavailable, we can presume that, in at least some cases, fishers would be willing to adopt a change without resistance (Alfaro Shigueto et al., 2008). However, it is clear, based on our findings, that the procurement and distribution of an alternative bait to replace a cetacean bait would not address the heart of the issue.

Two-thirds of aquatic mammal species used as bait are utilized in shark fisheries. An increase in the demand for shark products, particularly for fins, has led to an increase in shark fishing effort and landings worldwide (Clarke et al., 2007; Debrah et al., 2010). Consequently, many shark populations have experienced a drastic and widespread decline in the past decades (Momigliano and Harcourt, 2014). In fact, sharks, generally speaking, are now considered to be among the most threatened marine animals (Lucifora et al., 2011). It is imperative that marine resource managers address the issue of cetacean bait and/or its alternatives in this light. Although an argument could be made for focusing on the procurement of alternative baits in cases were the target fishery is not threatened, only three targeted fishery species identified in this review are categorized as "Least Concern" with populations known to be "Stable". Most other species have been unassessed by the IUCN or are classified as "Data Deficient". As noted above, this lack of knowledge surrounding the issue of cetacean bait is cause for legitimate concern and scientific effort should be directed at alleviating these information deficiencies.

### **Mitigation Measures**

In addition to developing and using alternative baits, it was noted by several authors that education campaigns, dolphincentered tourism, and increases in enforcement might serve as effective measures to mitigate the use of aquatic mammal bait. With regard to education campaigns, with the exception of Chile, where fishers were informed about the ecological importance of cetaceans and utilization of alternative baits (Manzur and Canto, 1997; Young and Iudicello, 2007), we found no records demonstrating the application or success of this measure. There was some indication that a shift in public perception toward dolphins caused a decrease in the use of cetacean bait in New Zealand and the Mediterranean, but no particular education efforts were described in the source materials that might have precipitated a change in awareness or perception. Nevertheless, authors argue for the need for local programs that will educate fishers on marine mammal protection laws and their importance (e.g., Culik, 2004). Although education should be a component of programs aimed at decreasing the use of aquatic mammal bait, we stress the need for implementing this measure concurrently with other actions, as exemplified in Chile. Given the socio-economic status of most fishers involved in this practice, education programs should present fishers with alternative ways to secure their livelihoods.

Dolphin-centered tourism might be a viable alternative in cases where the dollar value of keeping a dolphin alive outweighs the value of the fishery catch a dead dolphin would help procure. Evidence in support of this idea comes from the southwest coast of Zanzibar where a dolphin hunt was replaced by profitable dolphin watching tours (see section on the Indo-Pacific). Researchers from Brazil and Indonesia have recognized similar potential within their study regions (Hilton, 2012; Pinto de Sa Alves et al., 2012). However, several sources in this review call attention to the negative side of dolphin-based tourism and how lack of regulations placed on boats can lead to detrimental effects on dolphin behavior and health (Amir and Jiddawi, 2001; Stensland et al., 2006; Pinto de Sa Alves et al., 2012).

Lack of enforcement of existing laws that protect aquatic mammals from being killed is widely recognized as a serious impediment to resolving the issues discussed in this review (e.g., Jiménez, 2002; Young and Iudicello, 2007). As noted previously, many locations where the direct take of mammals occurs lack the staffing and financial resources to implement the necessary enforcement effort. Moreover, the very nature of using mammals for bait (i.e., essentially disposing of the carcass) makes it relatively easy for fishers to conceal the illicit activity (Van Waerebeek et al., 2003; Young and Iudicello, 2007). Although an increase in enforcement could very well be the solution to halting the use of aquatic mammal bait, the economic and political reality at many locales hinders this possibility. Nevertheless, authorities in some locales may be in a position to develop and implement successful enforcement efforts. For example, Siciliano et al. (2008) reported on the decrease of hunting of *S. guianensis* in the waters off the coast of Brazil. The practice appears to have subsided, since the 1990s, due largely to increased enforcement efforts. Accessibility to the hunting locations and markets in Baía de Marajó and the eastern coast of Para likely facilitated enforcement in these coastal areas.

In another example described in this review (see section on Large River Systems), Brazil established a 5-year moratorium on the fishing and selling of C. macropterus that began in January 2016 (Brum et al., 2015; Beltrão et al., 2017). This ban was put in place to decrease the killing of botos for use as bait and to allow time for the development of alternatives to present to fishers (Brum et al., 2015). Regardless of the fact that the killing of botos takes place in secluded, hard-to-enforce, areas of the Amazon, substantial catches of C. macropterus are processed in large, centralized freezing/distribution plants that should be relatively easy to monitor (Brum et al., 2015). As of mid-2017, the piracatinga fishery and hunt for botos continues (da Silva and Martin, 2017). However, the overall catch of piracatinga appears to have decreased and efforts continue to train enforcement agents (V. da Silva, Personal Communication, August 29, 2017). Although it will be years before the outcomes of the moratorium are known, initiatives surrounding the implementation of the moratorium will provide a series of lessons learned regarding the enforcement of natural resource laws in remote areas.

Enforcement improvements need not be federal, but may be implemented through local means such as protected areas and/or fishing communities. The Mamirauá Sustainable Development Reserve, in the Brazilian Amazon, where Amazon River dolphin are hunted, provides a model for developing local efforts. Although hunting occurs in some areas in the reserve, it appears to be limited in locations where there is strong protected area enforcement and researcher presence (Mintzer et al., 2015). Moreover, community-based ecotourism and education initiatives have also played a role in developing positive behaviors toward dolphins within reserve communities (Mintzer et al., 2015). Albeit the current scale of influence of these initiatives has been insufficient to prevent boto population decline (da Silva et al., 2011; Mintzer et al., 2013).

As the Chilean crab fishery case study shows, several measures will likely need to be implemented concurrently to decrease cetacean harvest for bait. Where possible, natural resource managers are encouraged to consider implementing a holistic approach. Presenting fishers with ecotourism or other economic incentives, educating them on marine mammal laws and cetacean ecology, and enforcing rules related to sound dolphin-watching, could lead to a system that benefits both the fishing communities and dolphin populations.

# CONCLUSION

The use of small cetaceans as bait is a widespread activity and is documented in this review to have occurred in at least 33 countries, across six continents, since 1970. At least one fishery in 21 of these countries has utilized aquatic mammals as bait in the most recent period assessed in this study (2000–2017). This practice appears to be most common and ongoing in Latin America and Asia, where socio-economic conditions fuel the need for effective and free or cheap bait to enhance artisanal fishery harvest. Although there is very limited information on the impact of the direct take on most targeted small cetacean populations, a couple of case-studies, explained herein, indicate significant population-level impacts.

Resource managers and conservation scientists are advised to consider the results of this review within the context of their home regions. We encourage those studying or working with fisheries and/or species listed in **Tables 1–6** to make an effort to gage the level of activity directed at procuring and using aquatic mammals for bait in their areas of study and be vigilant of increases in this elusive practice. With the continuing demand for shark fins, the practice of using small cetaceans for bait will likely increase in locations already engaged in this practice, and possibly spread to new ones.

The successful reduction of this threat will, in general, require a combination of measures that include, for example, education, ecotourism, and enforcement initiatives. The use of aquatic mammals occurs in many artisanal fisheries, where the practice is tied to the economic viability of human populations,

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and needs to be addressed within its intricate ecological, social and political system. Combining conservation knowledge and sound economic reasoning could help alleviate stresses imposed on both dolphins and sharks in many locations around the world.

# **AUTHOR CONTRIBUTIONS**

VM led and executed the systematic review, synthesis, and writing of the manuscript. KD contributed the initial idea for the review and conducted a large segment of the systematic review. TF synthesized source materials and organized and developed the manuscript.

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**Conflict of Interest Statement:** The authors declare that the research was conducted in the absence of any commercial or financial relationships that could be construed as a potential conflict of interest.

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