

#### **OPEN ACCESS**

EDITED BY George Kass,

European Food Safety Authority (EFSA), Italy

REVIEWED BY Helen Tinwell, Bayer, France Sean Collins,

Health Canada, Canada

\*CORRESPONDENCE Jessica Ryman,

RECEIVED 01 July 2025 ACCEPTED 08 August 2025 PUBLISHED 08 October 2025

#### CITATION

Ryman J and Becker RA (2025) Reproduction of the human relevant potency threshold (HRPT) for estrogen receptor alpha agonism in an inference performance screen for ICCVAM's regulatory scientific confidence framework. *Front. Toxicol.* 7:1657708. doi: 10.3389/ftox.2025.1657708

#### COPYRIGHT

© 2025 Ryman and Becker. This is an openaccess article distributed under the terms of the Creative Commons Attribution License (CC BY). The use, distribution or reproduction in other forums is permitted, provided the original author(s) and the copyright owner(s) are credited and that the original publication in this journal is cited, in accordance with accepted academic practice. No use, distribution or reproduction is permitted which does not comply with these terms.

# Reproduction of the human relevant potency threshold (HRPT) for estrogen receptor alpha agonism in an inference performance screen for ICCVAM's regulatory scientific confidence framework

Jessica Ryman\* and Richard A. Becker

American Chemistry Council, Washington, DC, United States

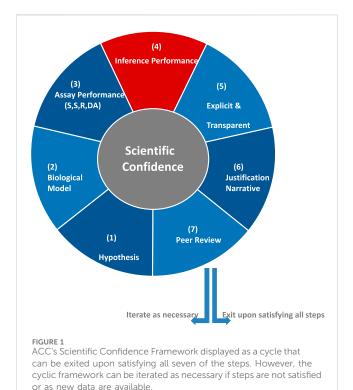
Scientific confidence frameworks (SCFs) are alternatives to traditional validation for new approach methodologies (NAMs). The SCFs adapted by the Interagency Coordinating Committee for the Validation of Alternative Methods (ICCVAM) and American Chemistry Council (ACC) both address performance—the ability of NAMs to predict or inform the biological effect of interest. Inference performance is a distinct evaluation procedure in ACC's SCF but is blended into several steps of ICCVAM's SCF. Here, we first reproduce the previously derived human relevant potency threshold (HRPT) for the estrogen receptor alpha (ERα) agonism of Borgert et al. (2018) using guideline and guideline-like studies; we found that a HRPT of 1 to 10<sup>-1</sup> positively and consistently predicted clinical endometrial and endocervical effects. We next mapped inference performance to ICCVAM's SCF and found that it can be used as an effective initial screen prior to performing more detailed characterizations in their SCF. We first conclude that a HRPT for ER $\alpha$  agonism of  $10^{-2}$  to  $10^{-4}$  is a health-protective NAM based on an established mode of action that could potentially be used in early screening, much like the threshold of toxicological concern. We then conclude that inference performance is a core requirement for SCFs.

KEYWORDS

new approach methods, interagency coordinating committee for the validation of alternative methods, scientific confidence framework, endocrine disruptors, Human Relevant Potency Threshold, estrogen receptor alpha

#### 1 Introduction

The United States Environmental Protection Agency's (EPA's) "Strategic Plan to Promote the Development and Implementation of Alternative Test Methods" defines a new approach methodology (NAM) as "...any technology, methodology, approach, or combination thereof that can be used to provide information on chemical hazard and risk assessment that avoids the use of intact animals" (US EPA, 2018). While this definition does not explicitly include reducing or refining the use of vertebrate animals, these are components of this plan. The plan was required due to the 2016 amendments to the



Toxic Substances Control Act (TSCA) as a result of the Frank R. Lautenberg Chemical Safety for the 21st Century Act. The amended TSCA is one of an increasing number of regulatory drivers for the adoption of NAMs in the United States and globally.

For the last two decades, the Organization for Economic Cooperation and Development (OECD, 2005) has governed the validation NAMs for regulatory use for environmental chemicals. It includes formal validation in multiple laboratories, also known as "ring trials." However, the time- and resource-intensive nature of formal validation via ring trials has not facilitated the timely regulatory acceptance of NAMs or kept pace with increasing regulatory mandates to reduce animal testing while increasing chemical knowledge, nor has formal validation kept pace with the rapid technological development of NAMs. This has led to increasing calls for replacing formal with fit-for-purpose validation. However, the term "fit-for-purpose validation" has not been defined or operationalized. It has also led to concerns of a reproducibility crisis if ring trials were abandoned (Jacobs et al., 2024).

A decade ago, the concept of a scientific confidence framework (SCF) began to emerge in work done by the American Chemistry Council's (ACC's) Long Range Research Initiative (LRI) as a tool for operationalizing fit-for-purpose validation. The elements of the ACC's SCF emerged organically, first in the transparent evaluation of *in vitro* (Tox21) assays and the associated prediction models for estrogen, androgen, thyroid, and steroidogenesis (EATS) outcomes in the EPA's Endocrine Disruption Screening Program (EDSP) (Cox et al., 2014) and then when evaluating adverse outcome pathways (AOPs) (Patlewicz et al., 2015). Together, the learnings and approaches from these investigations formed the basis for a formal articulation of ACC's SCF for the use of NAMs in general (Becker and Ryman-

Rasmussen, 2023; Ryman-Rasmussen and Becker, 2023; Ryman-Rasmussen and Becker, 2024; Ryman-Rasmussen, 2023; Ryman and Becker, 2024).

ACC's SCF comprises seven steps (Figure 1). Step 1 (Hypothesis) consists of problem formulation and articulation of the hypothesis for how the NAM can be used to provide actionable information for a specific decision context. Step 2 (Biological Model) considers the biological relevance and plausibility of the NAM. Step 3 (Assay Performance) documents the sensitivity, specificity, reliability, and domain of applicability of the NAM. Step 4 (Inference Performance) assesses whether the NAM endpoint predicts the outcome of interest. The ability of the response in the NAM to predict the response of interest is also called the "response-response relationship." Such a NAM could have a mechanistic or non-mechanistic basis. As described in the next paragraph, inference performance is a discreet step that sets this SCF apart from ICCVAM's SCF. Step 5 (Explicit and Transparent Dissemination) requires dissemination of the data, inference models, and other information that supports independent replication. Step 6 (Justification Narrative) is the rationale that makes the case that there is/is not sufficient scientific confidence in the NAM to support the specific application of interest. Step 7 (Peer Review) requires verification through independent scientific peer review.

An SCF similar to ACC's was published by van der Zalm et al. (2022). This similarity indicates consensus in SCFs that has emerged independently. That said, there are some differences, with van der Zalm et al.'s key differences being that ACC's discrete Step 4 (Inference Performance) is woven into technical characterization related to accuracy, and there is no separate justification narrative. Van der Zalm et al. (2022) strongly influenced the development of the Interagency Coordinating Committee on the Validation of Alternative Methods (ICCVAM)'s 2024 "Validation Qualification, and Regulatory Acceptance of New Approach Methodologies," which is essentially an SCF (Interagency Coordinating Committee on the Validation of Alternative Methods (ICCVAM) 2024). ICCVAM's SCF also shares similarities to that of ACC. However, ACC's discrete Step 4 (Inference Performance, or prediction of the response-response relationship) is blended over several steps of ICCVAM's SCF when the NAM is investigated to determine its ability to inform the response in humans or environmental organisms of interest.

Screening for endocrine disruption (which is a mode of action and not an adverse effect per se) has been an early area in which NAMs have been leveraged in tiered testing strategies. The EPA's Endocrine Disruptor Screening Program (EDSP) utilizes NAMs to inform subsequent steps for identifying and characterizing hazards observable in intact organisms that result from an endocrine mode of action (MOA). Estrogen receptor transcriptional activation is measured in vitro in the exquisitely sensitive estrogen receptor transcriptional activation (ERTA) assay. The ability to elicit an estrogen-sensitive effect in a whole organism is measured in vivo in the rodent uterotrophic assay, where the uterus—an already estrogen-sensitive tissue—is further sensitized by using immature or ovariectomized animals. Together, these in vitro and in vivo assays are a measure of the mechanistic potency of estrogen receptor alpha (ERa) affinity and activity that have been harnessed by the pharmaceutical industry to assist in drug development as well as by

TABLE 1 Comparison of ICCVAM's SCF with ACC's Step 4, inference performance (i.e., the extent to which the NAM response predicts the response of interest).

ICCVAM's SCF	ACC's SCF step 4
1. Context of use, to include regulatory purpose (if applicable) (e.g., screening and prioritization)	Informs context of use by providing information on degree of predictiveness, which will determine whether NAM is suitable for screening level, supporting information, or stand-alone status.
Biological Relevance     1.1 Mechanistic Understanding     2.2 References Compounds     2.3 Comparison to Existing Laboratory Animal Methods	Informs biological relevance by requiring an understanding of the strengths and limitations of the NAM with respect to the response of interest.
3. Technical Characterization 3.1 Incorporation of Selected Quality Tools 3.2 Best Practices for Quality Control 3.2.1 Relevant Information for Cell/Tissue Methods 3.2.2 Assessing the Analytical Method Used in the NAM 3.2.3 Assessing Accuracy and/or Concordance of the NAM with Performance Standards 3.2.4 Standard Operating Procedures and Method Details 3.3 Documentation 3.3.1 Test Substance Identity and Purity 3.3.2 Method Development 3.3.3 Endpoint and Parameter Measurements 3.3.4 Limits of Use 3.3.5 Well-Defined Endpoint 3.3.6 Building a Statistical Model 3.3.7 Reproducibility of the Assay Results 3.3.8 Data Interpretation Procedure	Informs the necessary technical elements and performance standards and the limits of use.
4. Data Integrity	Incorporated in Steps 3 and 5 of the ACC Scientific Confidence Framework.
5. Information Transparency	Informs transparency regarding NAM's relevance to context of use.
6. Independent Review	Incorporated in step 7 of the ACC Scientific Confidence Framework.

the EDSP (Borgert et al., 2018). Importantly, the promiscuity of the ER $\alpha$  due to its flexible binding pocket (Ng et al., 2014), coupled with these highly sensitive *in vitro* and *in vivo* endpoints, allows low potency substances to be detected that may not be active in humans. In order to identify human-relevant potencies, the mechanistic potencies at these endpoints for various ER $\alpha$  agonists relative to estradiol (E2) or pharmaceutical ER $\alpha$  agonists (e.g., ethinyl estradiol (EE2) or diethylstilbestrol (DES)) were compared with clinically observable estrogenic effects in humans to develop the human relevant potency threshold (HRPT). A relative potency of  $1 \times 10^{-4}$  was determined to be a conservative estimate of a "...potency threshold below which adverse effects in humans are unlikely."

The HRPT for ER $\alpha$  agonism is arguably an NAM based on an established MOA and could be used in a tiered approach much like the threshold of toxicological concern (TTC, Simon et al., 2024). While the rodent uterotrophic assay may still be necessary, the HRPT nonetheless may reduce the need for animals in subsequent testing (such as in screening out the need for developmental/reproductive toxicity studies) if the potency is below the threshold for mechanistic potency. As such, the HRPT for ER $\alpha$  agonism would be a scientifically defensible and health-protective stopping point for further *in vivo* testing.

Here, we first reproduce the analysis of Borgert et al. (2018) utilizing regulatory guideline and guideline-like studies (GLL). Based on this, we hypothesize that substances with relative functional potency within  $1 \times 10^{-4}$  for ethinyl estradiol (EE2)-mediated transcription and uterotrophic effects at ERa would predict increased clinically observable increases in uterine endometrial and/or endocervical effects to include endometrial hyperplasia and adenomas and carcinomas (cancer). Unlike Borgert et al. (2018), we narrowed human clinical effects in the endometrium and cervix to conform more closely to uterotrophic effects in rodents. This choice is due to the known ability for certain ERa agonists to exert tissue-specific effects as selective estrogen receptor modifiers (SERMs). This hypothesis corresponds to Step 4 (Inference Performance) in ACC's SCF. We next hypothesize that by satisfying Step 4 of ACC's SCF such that the response in the NAM was predictive of the response in humans, several elements of ICCVAM's SCF would be satisfied. If proven true, this would indicate that Step 4 of ACC's SCF could serve as an initial screen to indicate the suitability of an NAM prior to more in-depth analysis via ICCVAM's SCF.

#### 2 Materials and methods

#### 2.1 ERTA and rodent uterotrophic data

EC<sub>50</sub> values from Table 1 of the OECD Test Guideline (TG) No. 455 "Performance-Based Test Guideline for Stably Transfected Transactivation *In Vitro* Assays to Detect Estrogen Receptor Agonists and Antagonists" contains results from the STTA and VM7Luc ER TA assays for ER agonists or negatives. For the STTA assay, the PC<sub>10</sub> and PC<sub>50</sub> for E2 were estimated only as <  $1.00 \times 10^{-11}$  and not actually identified. Therefore, we utilized the identified EC<sub>50</sub> values from the VM7Luc ER TA assay for ERα agonists for which rodent uterotrophic and clinical data are available.

For rodent uterotrophic assay data, Kleinstreuer et al. (2016) identified GLL studies and entered them into a curated database (UTDB). GLL studies active in this assay were first matched to ER $\alpha$  agonists in Table 1 of OECD TG 455. EC<sub>50</sub>s were visually estimated from already published dose-response curves or fit from published mean, SD, and n data in GraphPad Prism v.10.4.1. In Prism, a least-squares fit for agonist vs response, variable slope (four parameters) was utilized. Results were expressed as relative potency to EE2. EE2, not the endogenous agonist E2, was selected because the former is more commonly used as the reference chemical.

## 2.2 Human clinical correlates in the endometrium

Due to the ability of ER $\alpha$  agonists to exert selective effects in different tissues, human clinical correlates were limited to those relevant to the rodent uterotrophic assay. This assay removes both the uterus and cervix prior to weighing (OECD, 2007). Increases in weight result from fluid imbibition and/or hypertrophy and/or hyperplasia (Marty and O'Connor, 2014). We selected clinical correlates in humans for this effect of endometrial and endocervical thickening and hyperplasia. Due to concerns for carcinogenicity from sustained ER $\alpha$  activation, we also included endometrial and cervical cancer.

The ER $\alpha$  agonists for which both OECD TG 455 and UTDB were available that are endogenous agonists or that have (or had) clinical or dietary exposures are E2, 17 $\alpha$ -E2, EE2, DES, daidzein, estrone (E1), genistein, hexestrol, and reserpine. Of these, diadzein and reserpine had conflicting data in the UTDB. A positive effect for diadzein, hexestrol, and reserpine was only observed at one dose and therefore not amenable to EC<sub>50</sub> derivation. Therefore, E1, E2, 17 $\alpha$ -E2, EE2, DES, and genistein were carried forward for analysis.

The proliferative histopathological effects of endogenous E2 and exogenous E2 and EE2 on the endometrium are well characterized (Deligdisch, 2000). Prenatal exposure to maternally therapeutic levels of DES is strongly associated with the rare lesion of adenocarcinoma of the cervix, is generally regarded as causal, and was first reported in young persons assigned female at birth (AFAB) by Herbst et al. (1971). For phytoestrogens, a European Food Safety Authority on Food Additives and Nutrient Sources review (EFSA ANS Panel, 2015) of peri- and menopausal persons taking 30–150 mg/day isoflavone supplements was first consulted for endometrial thickening and histopathological effects for

genistein. This was followed by additional literature searches for clinical studies in PubMed.com for endometrial safety studies on isoflavones containing genistein, for E1 and 17 $\alpha$ -E2, which are endogenous estrogens, and for "isoflavone" and "endometrium" and "hyperplasia" and "endometrial safety". E1 and 17 $\alpha$ -E2 are endogenous estrogens that are also therapeutically prescribed for managing menopausal symptoms and hair loss, respectively. As such, the literature and drug safety information were searched for indications of proliferative effects on the endometrial and endocervical epithelium. The compiled data were displayed in tabular format.

# 2.3 Inference performance evaluation (ACC's SCF step 4)

ICCVAM's SCF and ACC's Step 4 (the extent to which the NAM's response predicts the response of interest) were compared in Table 1. The elements of the two SCFs are similar, with the exception that the ACC SCF requires a specific evaluation of the performance of the qualitative or quantitative inference model.

The relative functional potencies of the ERTA and uterotrophic data (relative to E2 or EE2) were compared to the clinical data to determine whether these predicted clinical effects were within a relative potency equal to or greater than  $1\times10^{-4}$ . These are compared in Table 2.

### 3 Results

#### 3.1 ERTA and rodent uterotrophic data

EC<sub>50</sub>s from the ERTA and GLL uterotrophic studies are summarized in Table 2. For the OECD ERTA assays, relative potencies to E2 were concordant with the ranges specified in Borgert et al. (2018) for all ERα agonists but EE2 and genistein. For both of these, the relative potencies were within two-fold of the lower end of the potency range (Table 2). This difference is not considered biologically meaningful and could be due to the higher levels of endogenous ERβ in the VM7Luc ER TA assay. As such, the relative potencies of these ERα agonists to E2 in these OECD GL ERTA assays are considered concordant with Borgert et al. (2018) and to reproduce their results.

For the rodent uterotrophic data, results were expressed relative to EE2 since this is commonly used as a positive control and since GLL studies were identified for EE2 by both sc and po routes of exposure. In Kleinstreuer et al. (2016), the route of exposure (sc vs. po) and not species, strain, or the use of immature v. ovx animals was the greatest source of variability between studies. For E2, relative potency to EE2 was similar, and there were no data by Borgert et al. (2018) by which to determine concordance. For the rest of the ERa agonists, relative potency values were within five-fold or less of Borgert et al. (2018) for similar species and routes of exposure, with the exception of estrone. This was over 100-fold more potent relative to EE2 in our analysis than in Borgert et al. (2018). Different studies and routes of exposure were utilized (ip vs. sc), but these do not seem sufficient to explain the differences as sc would be expected to

TABLE 2 Comparison of relative mechanistic potencies (ERaTA + rodent uterotrophic assay) to clinical endometrial/cervical effects.

	Mechanistic potency		Human clinical effects
	OECD ERαTA Relative (to E2) <sup>a</sup>	Uterotrophic Assay (GLL-UTDB) Relative Potency (to EE2) <sup>c</sup>	Endometrial hyperplasia Endometrial/cervical adenoma or carcinoma
E2	1.0E+00 (1.0E+00) <sup>b</sup>	9.0 E-01 (ovx mouse, ip <sup>d</sup> ) (NA) <sup>b</sup>	YES Hyperplasia (endogenous) Carcinoma (exogenous)
EE2	7.7E-01 (1.1E+00 to 5.7E+00) <sup>b</sup>	1.0E+00 (immature/ovx rat sc) (NA) <sup>b</sup> 1.0E+00 (immature/ovx rat po) (NA) <sup>b</sup>	YES Hyperplasia Carcinoma (exogenous)
DES	1.7E-01 (2.5-01 - 8.0E+00) <sup>b</sup>	7.8E-01 (immature rat, sc) (NA) <sup>b</sup> 3.0E-01 (immature rat, po) (9.3E-01, 6.8E-01) (immature rat, po) <sup>b</sup>	YES Cervical carcinoma (exogenous)
Estrone (E1)	2.4E-02 (1.0E-02 to 7.5E-02) <sup>b</sup>	1.7E-01 (ovx mouse, ip <sup>d</sup> ) (1.0E-03) (immature rat, sc) <sup>b</sup>	NE (endogenous and exogenous, inactive/less active precursor converted to E2 in endometrium)
17-alpha estradiol	4.0E-03 (5.3E-03 to 4.7E-02) <sup>b</sup>	1.3E-4 (immature rat, sc) (1.0E-4) (immature rat, sc) <sup>b</sup>	NE (endogenous and exogenous, topical)
Genistein	2.1E-05 (1.2E-05 to 1.0E-02) <sup>b</sup>	1.2E-5 (immature rat, sc) (2.0E-4, 1.0E-5,1.7E-5) (immature rat, sc) <sup>b</sup>	NE (exogenous, oral) 70 mg/day x 1 year (50% daidzein, 30% glyceitin, and 20% genistein)

GL, Guideline; GL, Guideline-like; NE, No effect; NA, Not applicable.

be more potent than ip, which retains first-pass metabolism. The difference is unclear. Even so, we consider the results of Borgert et al. (2018) to be largely concordant and are therefore reproduced.

#### 3.2 Clinically observable endometrial effects

The EFSA ANS Panel (2015) concluded that isoflavone supplementation in peri-/menopausal women up to 30 months in doses up to 150 mg/day resulted in no changes in uterine thickening or histopathology but that non-malignant histopathological changes were observed at 60 months. We note that these changes were for 150 mg of isoflavones per day with five cases of statistically significant (p < 0.05) simple hyperplasia and one case of complex hyperplasia in 15 patients (6/154 or 4%) compared to 0/165 (or 0%) in controls (Unfer et al., 2004).

Histopathology is a more sensitive endpoint than endometrial thickening for detecting cancer and endometrial hyperplasia and is required by endometrial safety guidelines. The draft United States Food and Drug Administration (US FDA, 2003) and European Medicines Agency (European Medicines Agency, 2005) guidelines for endometrial safety studies for hormone replacement therapy (HRT) therefore both utilize histopathology and state that the rate of endometrial hyperplasia should not exceed 1% or 2%, respectively, for approximately 1 year of treatment. We further note that the European Medicines Agency guidelines provided power calculations for HRT that showed an incidence of hyperplasia of about 0.26% for 1 year of treatment in pooled studies and that power calculations indicated that a sample size of 300 patients would be required to achieve greater than 80%

statistical power, which is the minimum required for an adequately powered study.

No studies cited by the EFSA ANS Panel (2015), include Unfer et al. (2004), satisfied the guideline criteria of a histopathological endpoint with at least 1 year of treatment duration and at least 300 subjects in the treatment group. Indeed, all studies that did have histopathological endpoints with at least 1 year of treatment cited by the EFSA ANS Panel would be underpowered by EMA guidelines (discussed above). Generally speaking, underpowered studies can have a higher propensity for false positives (Carnahan and Brown, 2024). Our literature search identified an additional study by Palacios et al. (2007) that was not mentioned by the EFSA ANS Panel that satisfied these criteria. This study is a multi-EU country endometrial safety study of Phytosoya (70 mg isoflavones per day comprised of 50% daidzein, 30% glyceitin, and 20% done according to EMA guidelines 305 postmenopausal women for 1 year. This study was adequately powered and found no cases of endometrial hyperplasia. Vaginal bleeding was observed in 2% of subjects, all of whom had atrophic endometrium, with one case of severe metrorrhagia. The origin of the vaginal bleeding was unclear, but cancer and hyperplasia were ruled out. Palacios et al. (2007) concluded that Phytosoya may be a safe alternative to longterm hormone therapy.

E1 is produced endogenously, and exogenous E1 pharmaceuticals are available. A three-fold elevation in circulating E1 has been observed in postmenopausal people with a uterus with proliferative (Type 1) endometrial cancer vs. in healthy postmenopausal people. However, E1 is converted to E2 in endometrial tissue by the enzyme  $17\beta$ -hydroxysteroid dehydrogenase, and inhibition of this enzyme has been

 $<sup>^</sup>a\text{Calculated}$  by dividing the  $\text{EC}_{50}$  for E2 by the ERa agonist of interest.

bReproduced from Borgert et al. 2018 under a Creative Commons Attribution 4.0 International License (http://creativecommons.org/licenses/by/4.0/), with changes.

<sup>&</sup>lt;sup>c</sup>Calculated by dividing the EC<sub>50</sub> for EE2 by the ERa agonist of interest.

<sup>&</sup>lt;sup>d</sup>Ip route considered equivalent to po route for calculation purposes due to first-pass metabolism (Al Shoyaib et al., 2019).

considered for endometrial cancer therapeutics (Rižner et al., 2017). Therefore, the evidence indicates that E1-derived E2 via metabolic activity, and not E1 in the endometrium, is the driver of endometrial hyperplasia and cancer.

To attenuate hair loss from androgenic alopecia,  $17\alpha$ -E2 is used therapeutically when applied topically (Kim et al., 2012). It is also produced endogenously and has been identified in human urine (Tang et al., 2022). It is not associated with human endometrial hyperplasia or cancer.

#### 3.3 Relative mechanistic potency evaluation

The relative mechanistic potencies of ER $\alpha$  agonists within tenfold of E2 or EE2 positively predicted clinical effects in humans of endometrial hyperplasia and/or cancer. Less potent ER $\alpha$  agonists (100-fold less potent and beyond) negatively predicted clinical effects in humans (Table 2).

# 3.4 Inference performance evaluation (ACC's SCF step 4)

Table 2 compares the relative mechanistic potencies (i.e., the ER $\alpha$ TA in combination with the rat uterotrophic assay) to clinically observe endometrial and cervical effects. Mechanistic potency predicts clinically observable effects (endometrial hyperplasia and/or endometrial/endocervical adenoma or carcinoma) within a ten-fold range of the synthetic agonist EE2. For weaker ER $\alpha$  agonists, the mechanistic potencies overpredict effects in humans.

# 3.5 Elements of ICCVAM's SCF related to inference performance

Generally speaking, ACC's SCF Step 4 informs specific elements within Steps 1 to 3 and 5 of ICCVAM's SCF. By providing information on the extent to which the NAM's response predicts the response of interest, ACC's SCF Step 4 and the use of GL and GLL studies informs the following: context of use (Step 1), biological relevance (Step 2), relevance of performance standards and limits of use (Step 3), and transparency regarding NAM relevance to context of use (Step 5). Although not specifically included in Step 4 of ACC's SCF, ICCVAM's Step 4 (data integrity) is incorporated into Steps 3 and 5 of the ACC Scientific Confidence Framework, and ICVAM's Step 6 (peer review) corresponds to Step 7 of the ACC Scientific Confidence Framework.

For the HRPT NAM in particular, its ability to predict uterine endometrial effects to include endometrial hyperplasia and adenomas and carcinomas (cancer) in humans informs the context of use (ICCVAM Step 1) by indicating that this NAM can function in several contexts of use, including screening/prioritization and hazard identification. It informs biological relevance (ICCVAM Step 2) by utilizing both established assays and relative functional potencies in vitro and in vivo in animals and bridges these to clinical data benchmarked with endogenous, pharmaceutical, or isoflavone compounds. Moreover, inherent in this NAM is the comparison of human clinical data to existing laboratory animal methods (the rat uterotrophic data in this instance).

For performance standards and the limits of use (Step 3), the use of GL and GLL studies in the construction of this NAM substantiated the adequate consideration of performance standards and limits of use.

#### 4 Discussion

#### 4.1 Clinically observable endometrial effects

Based on the only adequately powered study (Palacios et al., 2007) that was done in accordance with endometrial safety guidelines, we conclude that oral isoflavones (50% daidzein, 30% glycitein, and 20% genistein) up to 70 mg per day have no proliferative or carcinogenic effects on the endometrium.

#### **4.2 HRPT**

Responses in humans were seen only with substances with relative potencies for this NAM that were within  $1\times 10^{-1}$ . In other words, our results indicate that a HRPT of  $1\times 10^{-2}$  or less would be protective in humans for the endpoints examined herein. This analysis also validates the results of Borgert et al. (2018), who concluded that an HRPT of  $1\times 10^{-4}$  would be a conservative health-protective threshold. Recently, Borgert et al. (2024) demonstrated that the endogenous metabolome provides the physiological and biochemical basis of the HRPT. Using classical receptor occupancy models, they showed that a HRPT of  $1\times 10^{-4}$  is conservative by a factor of at least 10, as they initially predicted. Those results agree with the analysis shown here. While it is beyond the scope of this paper to detail the many potential uses of this HRPT ER $\alpha$  agonist NAM, as indicated above, it could be used as a TTC or as a criterion for waiving further animal testing in a program such as the EDSP.

# 4.3 Inference performance evaluation (ACC's SCF step 4)

The inference performance evaluation clearly demonstrated 1) that a substance having a relative mechanistic potency for ER $\alpha$  agonists within ten-fold of E2 or EE2 would be predicted, provided the magnitude, duration, and frequency of exposure were sufficient, to be capable of producing clinical effects in humans of endometrial hyperplasia and/or cancer, and 2) an HRPT of  $1\times 10^{-2}$  or lower would be predicted not to produce such clinical effects in humans. This satisfies Step 4 of ACC's SCF.

# 4.4 Elements of ICCVAM's SCF related to inference performance

Several conditions of ICCVAM's SCF can be satisfied using ACC's inference performance as an initial screen. More conditions can be satisfied if GL and GLL studies are used in the construction or validation of the NAM. While this might seem counter-intuitive because SCFs can be thought of as a fit-for-purpose alternative to GL studies, it is nonetheless important to consider the level of the

complexity of this particular NAM. Unlike simpler NAMs, the HRPT has embedded within it two sub-NAMs that each have test guidelines: the ERTA and the rodent uterotrophic assay. The HRPT also considers human clinical data to include endometrial safety studies on genistein, for which FDA and EMA guidelines exist. As such, it is relevant in the context of this particular NAM to consider the use of GL and GLL studies. We note that for consideration of other NAMs in SCFs, GL and GLL studies will likely not be available. That said, it was important to show herein that regulatory contexts that do commonly require GL studies and round-robin validations (such as in the OCED testing program) can be compatible with SCFs.

#### 5 Conclusion

It is the shared responsibility of the regulatory science community to ensure that NAMs are fit-for-purpose for different applications and that SCFs provide a valuable framework for operationalization (Levine et al., 2025). While the concept of inference performance evaluation of an NAM seems to be implied within and across many of the elements in ICCVAM's guidance (including biological relevance, reference compounds, comparison to existing laboratory animal methods, statistical model development, and data interpretation procedures), when implementing this guidance we recommend an explicit section be specifically devoted to analyzing inference performance of the NAM. It is critical to assess and transparently document the extent to which the NAM results or models predict the outcome of interest.

## Data availability statement

The original contributions presented in the study are included in the article/Supplementary Material; further inquiries can be directed to the corresponding author.

#### Ethics statement

Ethical approval was not required for the studies involving humans because this study used data from previously published clinical studies. The studies were conducted in accordance with the local legislation and institutional requirements. Written informed consent for participation was not required from the participants or the participant' legal guardians/next of kin in accordance with the national legislation and institutional requirements because this study used data from previously published clinical studies. Ethical approval was not required for the study involving animals in accordance with the local legislation and institutional requirements because this study used data from previously published animal studies.

#### **Author contributions**

JR: Conceptualization, Writing – review and editing, Data curation, Supervision, Methodology, Writing – original draft, Investigation, Project administration, Formal Analysis, Validation. RB: Conceptualization, Project administration, Funding acquisition, Resources, Writing – review and editing, Writing – original draft.

## **Funding**

The author(s) declare that financial support was received for the research and/or publication of this article. Funding for staff time was provided by JR and RB's employer, the American Chemistry Council (ACC), as part of their regular duties. Funding for research materials and publication was funded by ACC's Long Range Research Initiative (LRI). The authors had complete control over the design, conduct, interpretation, and reporting of the analyses included in this manuscript. The contents of this manuscript are solely the responsibility of the authors and do not necessarily reflect the views or policies of their employer.

## **Acknowledgments**

The authors would like to thank C.J. Borgert for his helpful suggestions on an early draft of the manuscript. A file entitled "Analyses and curve fits. xlsx" is included with this submission.

#### Conflict of interest

The authors declare that the research was conducted in the absence of any commercial or financial relationships that could be construed as a potential conflict of interest.

#### Generative AI statement

The author(s) declare that no Generative AI was used in the creation of this manuscript.

Any alternative text (alt text) provided alongside figures in this article has been generated by Frontiers with the support of artificial intelligence and reasonable efforts have been made to ensure accuracy, including review by the authors wherever possible. If you identify any issues, please contact us.

#### Publisher's note

All claims expressed in this article are solely those of the authors and do not necessarily represent those of their affiliated organizations, or those of the publisher, the editors and the reviewers. Any product that may be evaluated in this article, or claim that may be made by its manufacturer, is not guaranteed or endorsed by the publisher.

#### Author disclaimer

Any product that may be evaluated in this article, or claim that may be made by its manufacturer, is not guaranteed or endorsed by the publisher, the authors, or the authors' affiliated organizations.

## Supplementary material

The Supplementary Material for this article can be found online at: https://www.frontiersin.org/articles/10.3389/ftox.2025.1657708/full#supplementary-material

#### References

Al Shoyaib, A., Archie, S. R., and Karamyan, V. T. (2019). Intraperitoneal route of drug administration: should it be used in experimental animal studies? *Pharm. Res.* 37 (1), 12. doi:10.1007/s11095-019-2745-x

Becker, R., and Ryman-Rasmussen, J. (2023). Inference model performance: a key component for scientific confidence frameworks for NAMs. In: Proceedings of the 12th World Congress on Alternatives and Animal Use in the Life Sciences, Niagara Falls, 2023; August 2023 27–31; Niagara Falls, Canada: Springer. Available online at: https://proceedings.altex.org/data/2023-02/altex\_WC12.pdf.

Borgert, C. J., Matthews, J. C., and Baker, S. P. (2018). Human-relevant potency threshold (HRPT) for ER $\alpha$  agonism. *Arch. Toxicol.* 92 (5), 1685–1702. doi:10.1007/s00204-018-2186-z

Borgert, C. J., Burgoon, L. D., and Matthews, J. C. (2024). The physiological and biochemical basis of potency thresholds modeled using human estrogen receptor alpha: implications for identifying endocrine disruptors. *Arch. Toxicol.* 98 (6), 1795–1807. doi:10.1007/s00204-024-03723-4

Carnahan, R. M., and Brown, G. D. (2024). The power and pitfalls of underpowered studies. *Pharmacotherapy* 44 (9), 698–700. doi:10.1002/phar.4605

Cox, L. A., Popken, D., Marty, M. S., Rowlands, J. C., Patlewicz, G., Goyak, K. O., et al. (2014). Developing scientific confidence in HTS-Derived prediction models: lessons learned from an endocrine case study. *Regul. Toxicol. Pharmacol.* 69 (3), 443–450. doi:10.1016/j.yrtph.2014.05.010

Deligdisch, L. (2000). Hormonal pathology of the endometrium. *Mod. Pathol.* 13 (3), 285–294. doi:10.1038/modpathol.3880050

EFSA ANS Panel (2015). Risk assessment for peri- and post-menopausal women taking food supplements containing isolated isoflavones. EFSA J 13, 4246. doi:10.2903/j. efsa.2015.4246

European Medicines Agency (EMA) (2005). Guideline on clinical investigation of medicinal products for hormone replacement therapy of oestrogen deficiency symptoms in postmenopausal women. Doc. Ref. EMEA/CHMP/021/97 Rev. 1. London: European Medicines Agency.

Herbst, A. L., Ulfelder, H., and Poskanzer, D. C. (1971). Adenocarcinoma of the vagina. Association of maternal stilbestrol therapy with tumor appearance in young women. N. Engl. J. Med. 284 (15), 878–881. doi:10.1056/NEJM197104222841604

Interagency Coordinating Committee on the Validation of Alternative Methods (ICCVAM) (2024). Validation, qualification, and regulatory acceptance of new approach methodologies (ICCVAM). NICETAM, Research Triangle Park.

Jacobs, M. N., Hoffmann, S., Hollnagel, H. M., Kern, P., Kolle, S. N., Natsch, A., et al. (2024). Avoiding a reproducibility crisis in regulatory toxicology-on the fundamental role of ring trials. *Arch. Toxicol.* 98 (7), 2047–2063. doi:10.1007/s00204-024-03736-z

Kim, J. H., Lee, S. Y., Lee, H. J., Yoon, N. Y., and Lee, W. S. (2012). The efficacy and safety of  $17\alpha$ -Estradiol (Ell-Cranell® alpha 0.025%) solution on female pattern hair loss: Single center, Open-label, non-comparative, phase IV Study. *Ann. Dermatol.* 24 (3), 295–305. doi:10.5021/ad.2012.24.3.295

Kleinstreuer, N. C., Ceger, P. C., Allen, D. G., Strickland, J., Chang, X., Hamm, J. T., et al. (2016). A curated database of rodent uterotrophic bioactivity. *Environ. Health Perspect.* 124 (5), 556–562. doi:10.1289/ehp.1510183

Levine, S. L., Riter, L. S., Lagadic, L., Bejarano, A. C., Burden, N., Burgoon, L. D., et al. (2025). Challenges and opportunities in the development and adoption of new approach methods (NAMs). *J. Agric. Food Chem.* 73 (13), 7519–7521. doi:10.1021/acs.jafc. 5c02930

Marty, M. S., and O'Connor, J. C. (2014). Key learnings from the endocrine disruptor screening program (EDSP) tier 1 rodent uterotrophic and hershberger assays. *Birth Defects Res. B Dev. Reprod. Toxicol.* 101 (1), 63–79. doi:10.1002/bdrb.21098

Ng, H. W., Perkins, R., Tong, W., and Hong, H. (2014). Versatility or promiscuity: the estrogen receptors, control of ligand selectivity and an update on subtype selective ligands. *Int. J. Environ. Res. Public Health* 11 (9), 8709–8742. doi:10.3390/jierph110908709

OECD (2005). Guidance document on the validation and international acceptance of new or updated test methods for hazard assessment. Paris, France: OECD.

OECD (2007). Uterotrophic bioassay in rodents: a short-term screening test for oestrogenic properties. Paris, France: OECD, Vol. 440.

Palacios, S., Pornel, B., Bergeron, C., Chantre, P., Nogales, F., Aubert, L., et al. (2007). Endometrial safety assessment of a specific and standardized soy extract according to international guidelines. *Menopause* 14 (6), 1006–1011. doi:10.1097/gme. 0b013e3180590c42

Patlewicz, G., Simon, T. W., Rowlands, J. C., Budinsky, R. A., and Becker, R. A. (2015). Proposing a scientific confidence framework to help support the application of adverse outcome pathways for regulatory purposes. *Regul. Toxicol. Pharmacol.* 71 (3), 463–477. doi:10.1016/j.yrtph.2015.02.011

Rižner, T. L., Thalhammer, T., and Özvegy-Laczka, C. (2017). The importance of steroid uptake and intracrine action in endometrial and ovarian cancers. *Front. Pharmacol.* 8, 346. doi:10.3389/fphar.2017.00346

Ryman, J., and Becker, R. A. (2024). Endocrine new approach methods (NAMs): Moving from traditional validation to science confidence frameworks. Denver, CO: American Chemical Society.

Ryman-Rasmussen, J. (2023). A widely applicable framework for establishing scientific confidence in NAMs. Nashville, TN: Society of Toxicology, 62nd Annual Meeting and ToxExpo.

Ryman-Rasmussen, J., and Becker, R. (2023). Endocrine new approach methods (NAMs):Moving from traditional validation to science confidence frameworks. Montevideo, UY: SETAC LATAM 15th Biennial Meeting.

Ryman-Rasmussen, J., and Becker, R. A. (2024). Endocrine new approach methods (NAMs):Moving from traditional validation to science confidence frameworks. Salt Lake City, UT: Society of Toxicology, 63rd Annual Meeting and ToxExpo.

Simon, T. W., Ryman, J., and Becker, R. A. (2024). Commentary: value of information case study strongly supports use of the threshold of toxicological concern (TTC). *Regul. Toxicol. Pharmacol.* 149, 105594. doi:10.1016/j.yrtph.2024.105594

Tang, Z., Liu, Z. H., Wang, H., and Dang, Z. (2022).  $17\alpha$ -Estradiol, an ignored endogenous natural estrogen in human: updated estrogen metabolism pathways and its environmental risk analysis. *Sci. Total Environ.* 829, 154693. doi:10.1016/j.scitotenv. 2022.154693

Unfer, V., Casini, M. L., Costabile, L., Mignosa, M., Gerli, S., and Di Renzo, G. C. (2004). Endometrial effects of long-term treatment with phytoestrogens: a randomized, double-blind, placebo-controlled study. *Fertil. Steril.* 82 (1), 145–148. doi:10.1016/j. fertnstert.2003.11.041

US EPA (2018). Strategic plan to promote the development and implementation of alternative Test methods within the TSCA Program. Washington, DC: Environmental Protection Agency.

US FDA (2003). Draft guidance for industry estrogen and estrogen/Progestin drug products to treat vasomotor symptoms and vulvar and vaginal atrophy symptoms — recommendations for clinical evaluation. Silver Spring, Maryland: The Food and Drug Administration.

van der Zalm, A. J., Barroso, J., Browne, P., Casey, W., Gordon, J., Henry, T. R., et al. (2022). A framework for establishing scientific confidence in new approach methodologies. *Arch. Toxicol.* 96 (11), 2865–2879. doi:10.1007/s00204-022-03365-4